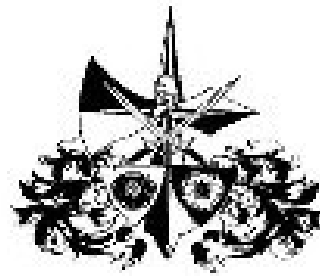
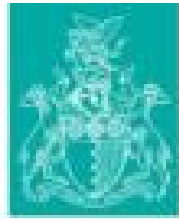


**Hinckley & Bosworth Borough Council  
And  
Market Bosworth Parish Council**

Application for Neighbourhood Development  
Vanguards Scheme



Hinckley & Bosworth  
Borough Council

*A Borough to be proud of*



### *Introduction*

The Borough Council, in partnership with Market Bosworth Parish Council are well positioned to lead an ‘innovative approach’ to securing sustainable housing growth with the necessary community infrastructure in the internationally renowned Market Town of Market Bosworth. Historically better known for its attractive historic Market Square, success in Britain in Bloom and home to the historic site of the Battle of Bosworth, the Parish Council wish to work with its community and the Borough Council to develop an approach to local growth that not only its local communities can be proud of, but which can be transposed elsewhere across the country.

### *Proposition*

To develop a ‘community led’ approach to local housing growth that can be embedded into the formal Development Plan process and provide a national beacon of best practice. The area is well placed to pilot how such an approach can be dovetailed in with the formal Plan making process. The Core Strategy was adopted in 2009 (the first single authority to do so in the East Midlands) and extensive technical evidence exists to support the development of Neighbourhood Plans.

### *Key Outcomes*

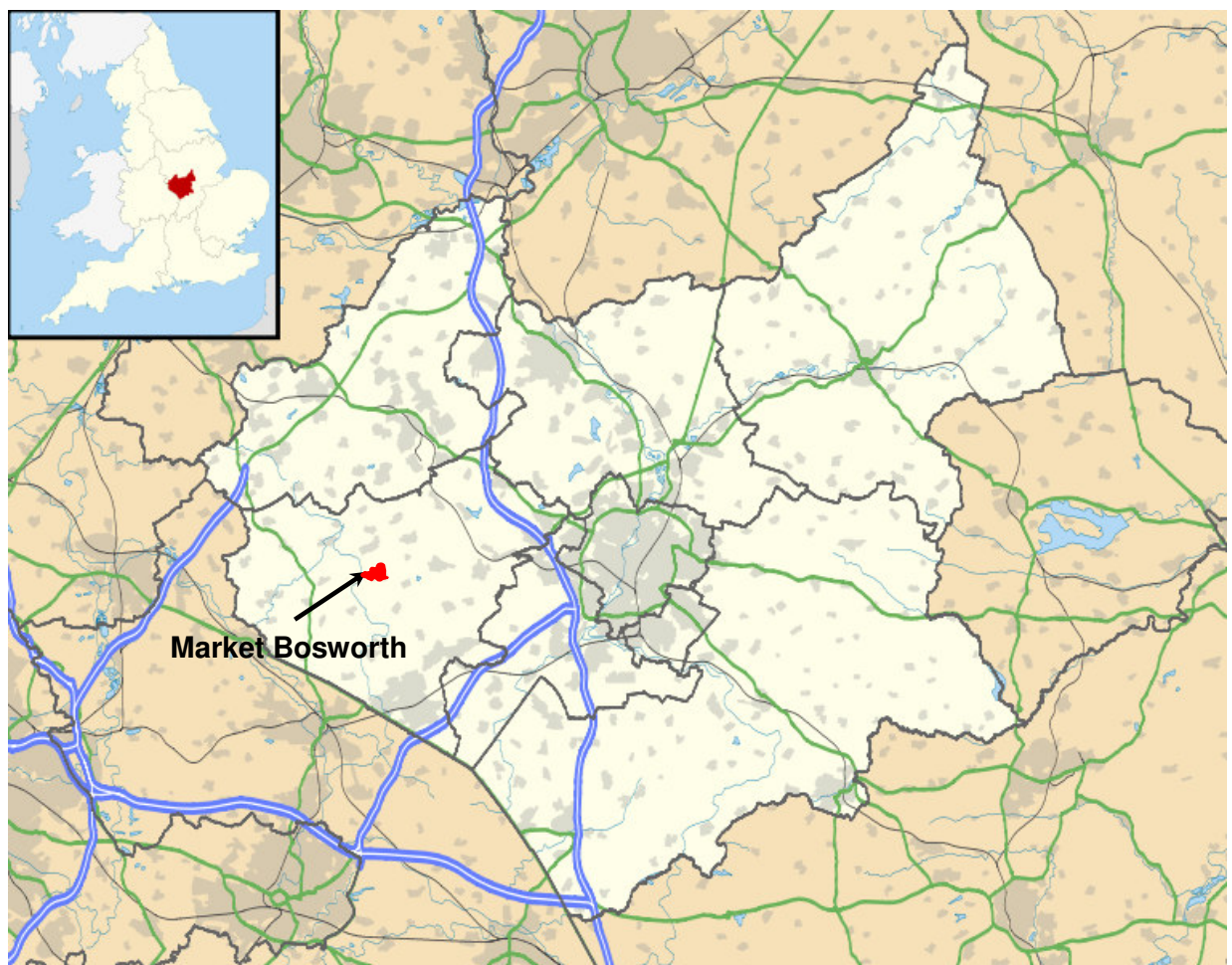
The following key outcomes will be targeted through this pilot vanguard initiative in Market Bosworth:-

- Securing a ‘community led’ bottom up approach for communities to influence and shape growth in their area.
- Develop an integrated model ensuring Neighbourhood Development Plans can be embedded within the formal Development Plan process.
- Provide a model of best practice of national significance in future plan making process for managing growth in towns and villages.
- Demonstrating how, with limited resources, communities can be empowered to work with relevant agencies to achieve sustainable plans for growth whilst protecting and enhancing the character of existing settlements.
- Develop a simplified process for plan making at neighbourhood level.

*Geographical Location, Character & Administrative Boundary*

**Market Bosworth** is a small market town and civil parish in Leicestershire, England. It previously formed a district known as the Market Bosworth Rural District. In 1974 it merged with the Hinckley Rural District to form a new district named Hinckley and Bosworth. At the time of the 2001 Census, the parish, including Far Coton, held a total population of 1,906 and is considered to be a wealthy area suffering little to no deprivation.

The settlement falls under the remit of Hinckley & Bosworth Borough Council within the East Midlands and is situated centrally within the Borough. The Borough is currently under a Liberal Democrat leadership; however, Market Bosworth itself remains a longstanding Conservative Ward.



Settlement Context

Market Bosworth is considered to be one of the most historically significant settlements in the Country due to its links to the Battle of Bosworth (1485) and the siting of Bosworth Battlefield and Heritage Centre which remains a thriving tourist attraction and receives a healthy amount of tourists throughout the year who make good use of the main settlement core at Market Place.



## Neighbourhoods Planning Vanguards Scheme – Application

In 1974 the Market Place and surrounding areas were classified as a Conservation Area (see map below) and presents a very strong image of the settlement for visitors. Included within the Conservation Area are a significant number of listed buildings including St Peters Church, Market Bosworth Hall and Dixie Grammar School. Hinckley & Bosworth Borough Council have undertaken a Conservation Area Appraisal and Management Plan in an attempt to retain such rich character. This can be viewed at the following weblink: [http://www.hinckley-bosworth.gov.uk/downloads/download/349/market\\_bosworth\\_conservation\\_area](http://www.hinckley-bosworth.gov.uk/downloads/download/349/market_bosworth_conservation_area)



Market Bosworth Conservation Area

The market square located in the centre of the village is surrounded by amenities, including various small independent shops and a post office. A market takes place on Wednesdays a Farmers Market takes place on a more irregular base. The village also has three schools, a church, a free church, a fire station, hotel, pubs and restaurants.

A country park and a water trust offer outside recreation in addition to the nearby Battlefield line and other public rights of way. The village has a golf course in the surrounding fields and a marina is also a fairly recent addition that has been provided through housing development.

As a result of the varied and well provided services Hinckley & Bosworth Borough Council have allocated Market Bosworth as a key rural centre through the adopted Core Strategy (adopted 2009) and note its worth as a key service centre to surrounding rural settlements, residents and visitors.

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### Market Bosworth Demographic Profile

As per the 2001 Census, Market Bosworth residents are predominantly made up of the 30-74 year old bracket with a significant peak in the 45-59 age group. The majority of homes are owned outright with a notably low number of affordable housing. The highest proportions of households are formed of married couples with dependent children and pensioners. This is conducive with the level of wealth in the settlement which in 2004 (CACI) demonstrated the highest average household income in the borough of £40,106.

Market Bosworth has consistently demonstrated the lowest number of births for the borough and made up of 97% white British residents, 92.9% of which are in good or fairly good health.

The community is mainly made up of those within working age that are either employed (both full and part-time have strong numbers) or self-employed, there is also a high number of those that have retired. Those still in employment are mainly compiled of professional and managerial positions and on the whole Market Bosworth ward demonstrated the lowest levels of deprivation in the Borough.

With regard to crime in Market Bosworth there is a higher than average level of burglary in the area but other types of crime remain low to average.

## ***Market Bosworth as a Vanguard***

### Aspirations & Issues:

**Market Bosworth** is facing change to the settlement as a result of proposed growth which has been identified through Policy 11 of the Council's adopted Core Strategy which states the following:

#### *Policy 11: Key Rural Centres Stand Alone*

##### *Market Bosworth*

To support the local services in Market Bosworth and maintain rural population levels the council will:

- Allocate land for the development of a minimum of 100 new homes. Developers will be required to demonstrate that the number, type and mix of housing proposed will meet the needs of Market Bosworth, taking into account the latest Housing Market Assessment and local housing needs surveys where they exist in line with Policy 15 and Policy 16.
- Support additional employment provision to meet local needs in line with Policy 7.
- Support the role of Market Bosworth as a tourist destination in its own right and linked to the Bosworth Battlefield and Ashby Canal Corridor in line with Policy 23.
- Support the improvement of the GP facilities in Market Bosworth to support the increase in population, to be delivered by the PCT and developer contributions.
- Address the existing deficiencies in the quality, quantity and accessibility of green space and play provision in Market Bosworth as detailed in the council's most up to date strategy and the Play Strategy. New green space and play provision will be provided where necessary to meet the standards set out in Policy 19.
- Implement the strategic green infrastructure network detailed in Policy 20. To achieve this, the following strategic interventions relating to Market Bosworth will be required: improved connections between Market Bosworth and Bosworth Water Trust; Bosworth Battlefield; Disused Railway Line-Nuneaton to Market Bosworth Multifunctional Corridor; and the Bagworth to Market Bosworth Multifunctional Corridor.
- Deliver safe cycle routes as detailed in Policy 14, in particular from Market Bosworth to Carlton.
- Protect the fingers of green open land which penetrate towards the market place as these are important to the rural setting of the town as supported by the Hinckley & Bosworth Landscape Character Assessment.
- Seek improvements to the high school indoor sports facilities and outdoor pool and the playing fields near Bosworth Water Trust as supported by the Hinckley & Bosworth Cultural facilities audit including improved community access and availability.
- Support the provision of a new car park at Dixie Grammar School which can be utilised by the general public outside term time.
- Require new development to respect the character and appearance of the Market Bosworth Conservation Area by incorporating locally distinctive features of the conservation area into the development.

## Neighbourhoods Planning Vanguard Scheme – Application

Therefore, Market Bosworth is considered to be an ideal location to apply the Neighbourhood Development Plan Vanguard Scheme to not only manage growth but secure the environmental aspirations and retain and enhance the tourism value of Market Bosworth in accordance with the aspirations of the community.

### Community Partnership & Neighbourhood Development Plan

Hinckley & Bosworth Borough Council and Market Bosworth Parish Council have agreed to work in partnership and guide Market Bosworth Parish Council to develop a Neighbourhood Development Plan under the DCLG Vanguard Scheme.

From February – April 2009 Hinckley & Bosworth Borough Council undertook consultation on the preferred options phase of the Site Allocations & Generic Development Control Development Plan Document. This consultation received an unprecedented response from communities across the borough, not least from Market Bosworth, demonstrating an active community interest in their local area and their concerns regarding the location and impact of the proposed growth.

Furthermore, the Market Bosworth Community Forum area (one of three Community Forums in Hinckley and Bosworth) since their introduction in 2009, has proved to be the most successful in capturing a more representative and pro active community group, with full engagement of Market Bosworth Parish Council. This was particularly apparent during the delivery of the Participatory Budgeting initiative during 2010 (a pilot in Leicestershire), where the community put forward and voted on priority community projects for a share of £20,000. Most recently there has been a request from the community for more frequent meetings of the Forum given it's popularity, and value the community places on this arrangement in bringing the community together to achieve some of it's priority needs.

The Borough Council through its annual SLA with the Rural Communities Council (RCC) is able to determine the level and focus of support against current priorities within our rural localities. The RCC have already indicated their enthusiasm to work with the Council at the earliest opportunity in supporting the development of a Neighbourhood Plan. This will bring with it the RCC's extensive knowledge and experience of working with the Borough Council in supporting the development of Parish Plans and Village Design Statements, and specifically their knowledge base in supporting the development of the Market Bosworth Parish Plan published in 2009.

In addition we will also be able to draw on the support of our local voluntary and community sector umbrella organisation Community Action Hinckley and Bosworth, where we already have examples of community engagement, neighbourhood development and RCC officers working collectively to bring together expertise to carry out community engagement and consultation activities, resulting in community owned and driven plans.

As a result, Market Bosworth has been deemed a viable option to undertake this scheme and given the experience and success of the Parish Council there is little doubt that, with good advice and guidance, the parish council will be more than capable and successful in completing an NDP and the workloads involved.

Duties of the Parish Council, as the ones responsible for the majority of the work include:

## Neighbourhoods Planning Vanguard Scheme – Application

- Engaging with the local community, stakeholders and key agencies to identify local requirements;
- Undertaking Consultation Exercises (with support from the authority and in accordance with the Statement of Community Involvement and legislative requirements);
- Providing draft sections of the documents and full drafts for review and analysis at agreed intervals by the Local Authority to check compliance with policy and legislation;
- Providing regular feedback to the officers on progress and/or issues.

The relevant contacts for this work are:

Mrs C Monkman – Clerk to the Parish  
Market Bosworth Parish Council  
20a Market Place  
Market Bosworth

Mr Simon Wood  
Head of Planning  
Hinckley & Bosworth Borough Council  
Council Offices  
Argents Mead  
Hinckley  
LE10 1BZ

01455 291867

Miss Sally Smith  
Policy and Regeneration Manager

[marketbosworthpc@btconnect.com](mailto:marketbosworthpc@btconnect.com)

01455 238141

[Simon.wood@Hinckley-bosworth.gov.uk](mailto:Simon.wood@Hinckley-bosworth.gov.uk)

[Sally.annsmith@Hinckley-bosworth.gov.uk](mailto:Sally.annsmith@Hinckley-bosworth.gov.uk)

It is envisaged that the Market Bosworth NDP will cover the immediate settlement of Market Bosworth plus the additional land which is agreed as the most suitable land to accommodate growth. The NDP may also set the allocations for the County Park, water trust and outlying recreational/green assets for their own merit and to set the settlement in Context.

A key element of the NDP will be 'quality of design'. The Parish Council have made a specific request to the authority for the document to encapsulate the principles of a Village Design Statement which was an LDF document that, although not currently programmed in the LDS, Market Bosworth were due to undertake in the future. The NDP is an ideal opportunity to undertake a Village Design Statement process and amalgamate the importance of design into the document as well as allow for a more involved role in determining locations for development.

Other key themes of the document will be as follows:

- History & Conservation
- Economic Allocation (Including matters of retail and industry)
- Residential Allocation – to meet the requirements of the Core Strategy
- Recreational Allocation – to protect, increase and preserve recreational assets such as Green Infrastructure networks, parks, equipped play spaces, public rights of way, areas of biodiversity etc.



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- Development Management Policies specific to Market Bosworth and the NDP boundary
- Sustainable Design demonstrating regard to climate change
- Tourism
- Parking & Traffic Management considerations
- Affordable Housing provision in accordance with Core Strategy and the local area

However, it should be noted that due to the evolving process of development planning this list can not be seen as exhaustive and there will be flexibility in how the NDP evolves in accordance with changes to legislation, needs and views of the community and policy compliance.

## ***Delivery & Timescale***

### Resourcing

#### Staff

Primary guidance and assistance during the production of the Neighbourhood Development Plan for Market Bosworth will be provided by the Planning Policy and Regeneration Team of the Borough Council. It is proposed that the arrangement of contact for the Parish Council will be through a specific project lead officer at Hinckley & Bosworth Borough Council who will be the primary reference point. However, as previously indicated the authority will be able to draw on additional resources i.e. RCC officers, community engagement and community development officers, as well as relevant departmental officers such as Green Spaces, Community Planning, Housing, etc. to support the project lead officer.

As a Vanguard pilot, it is proposed to utilise the Government funding on offer to assist the Parish Council in engaging the local community in the development of a NDP and to help commission relevant technical work. In order to keep resourcing impacts minimised, it is proposed to align the timetabling of the work to the Council's adopted programme for bringing forward the Site Allocations Development Plan document. It is anticipated with the success of the pilot Neighbourhood Development Plan process that a series of NDPs could be developed to form the Site Allocations Development Plan document.

### Project Management

It is proposed to establish a Joint Programme Board with representation from the Borough and Parish Council's to oversee and review progress on this project and to align it with the delivery of the Housing Allocations Development Plan document. The draft programme is attached below with this submission.

### Timescale

The following milestones as to the meeting of deadlines to ensure a timely and successful production of the NDP have been set out below in accordance with existing regulations and statutory requirements for the production of a Development Plan Document. It will then be in the responsibility of the Joint Programme Board to work to these deadlines and highlight where these are not going to be met so matters can be remedied and rescheduled.

As the undertaking of the Neighbourhood Development Plan will be primarily carried out by the community, specific details and activity will be worked up following the outcomes of this bid.

<b>Milestone</b>	<b>Due Date</b>	<b>Notes</b>
Partnership inception meeting and initial scoping of NDP	April – October 2011	
Initial NDP drafting and evidence gathering	October – July 2012	The Borough Council undertook 'Preferred Options' consultation on the Site Allocations Development Plan Document in early 2009. The results from this consultation will form

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		the basis of the evidence for the development of the NDP.
<b>Publication Consultation - Statutory 6 week consultation period on the Publication Draft of the NDP.</b>	<b>August – September 2012</b>	<b>This will be in accordance with Regulation 27 of the Town and Country Planning (Local Development)(England)Regulations 2008</b>
Progress – Consideration of representations and compilation of schedule of proposed changes.	October - December 2012	Close working between Local Authority and community will be necessary here to ensure community views are taken on board and regulations are met.
<b>Submission</b>	<b>January 2013</b>	<b>This will be in line with Regulations 30 and 31 of the Town and Country Planning (Local Development) (England)Regulations 2008.</b>  <b>Lead Policy Officer and the Policy team will take responsibility for the submission to the secretary of state.</b>
<b>Examination in Public</b>	<b>August 2013</b>	<b>Representatives of the parish council responsible for the document will be the main witnesses for the examination. Officers of the Council will attend in a supportive capacity.</b>
Inspector’s report and decision – This timeline is based on an AAP decision process which an NDP can be most likened to.	December 2013	
Proposed Changes Undertaken and Document Finalised	December 2013	Close working between the parish council group and council officers to ensure this is completed.
Preparation for referendum	January – February 2014	
Referendum	February – March 2014	
Final Decision	March 2014	
<b>Committee – Take document to Full Council to adopt.</b>	<b>March 2014</b>	<b>The council will be responsible for report writing and taking the document to Full Council.</b>

# Application for Neighbourhood Development Vanguards Scheme

## Errata

### Page 2 –

The Borough Council, in partnership with Market Bosworth Parish Council are well positioned to lead an ‘innovative approach’ to securing sustainable housing growth with the necessary community infrastructure in the internationally renowned Market Town of Market Bosworth. Historically better known for its attractive historic Market Square, success in Britain in Bloom and **proximity** to the historic site of the Battle of Bosworth, the Parish Council wish to work with its community and the Borough Council to develop an approach to local growth that not only its local communities can be proud of, but which can be transposed elsewhere across the country.

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Market Bosworth is considered to be one of the most historically significant settlements in the Country due to its **proximity to the site of the** Battle of Bosworth (1485) and the siting of Bosworth Battlefield and Heritage Centre which remains a thriving tourist attraction and receives a healthy amount of tourists throughout the year who make good use of the main settlement core at Market Place.

### Page 4 –

The market square located in the centre of the village is surrounded by amenities, including various small independent shops and a post office. A market takes place on Wednesdays a Farmers Market takes place **monthly**. The village also has three schools, three churches, a fire station, hotel, pubs and restaurants.

A country park and a water trust offer outside recreation in addition to the nearby Battlefield line and other public rights of way. The village has a golf course in the surrounding fields and a **marina is planned adjacent to the canal**.

### Page 8

It is envisaged that the Market Bosworth NDP will cover the immediate settlement of Market Bosworth plus the additional land which is agreed as the most suitable land to accommodate growth. The NDP may also set the allocations for the **Country** Park, water trust and outlying recreational/green assets for their own merit and to set the settlement in Context.

### Pages 10/11

Timescales set before NDP Forum existed – all dates given are not now applicable and the NDP Forum will develop a realistic timeframe for consultation.