

HEDNA Appendices

Leicester and Leicestershire
Authorities and the Leicester and
Leicestershire Enterprise Partnership

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Contents

Section		Page
1	DEFINING THE HOUSING MARKET AREA	15
2	DEFINING THE FUNCTIONAL ECONOMIC MARKET AREA	40
3	MARKET SIGNALS OF COMPARABLE AUTHORITIES	49
4	FURTHER AFFORDABLE HOUSING NEEDS ANALYSIS	51
5	ANALYSIS OF STARTER HOME HOUSING NEEDS	71
6	LOCAL AUTHORITY LEVEL STARTER HOMES ANALYSIS	82
7	ADDITIONAL LOCAL LEVEL DEMOGRAPHIC FIGURES	106
8	STAKEHOLDER CONSULTATION	127
9	RESIDENTIAL MARKET PERCEPTIONS FROM ESTATE AND LETTING AGENTS	132

GL Hearn Page 3 of 134

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1 151			11162
	•		ures

FIGURE	1:	CURDS-DEFINED STRATEGIC HOUSING MARKET AREAS	18
FIGURE	2:	CURDS-DEFINED LOCAL HOUSING MARKET AREAS	19
FIGURE	3:	CURDS-DEFINED SILVER STANDARD HOUSING MARKET AREAS	20
FIGURE	4 :	DTZ-DEFINED SPATIAL BOUNDARIES IN EAST MIDLANDS	21
FIGURE	5:	UNDERSTANDING HOUSING DEMAND DRIVERS	22
FIGURE	6:	HOUSE PRICE PAID IN 2015	24
FIGURE	7 :	MEDIAN PRICE BY TYPE OF RESIDENCE 2015	25
FIGURE	8:	GROSS WEIGHTED MIGRATION FLOWS	29
FIGURE	9:	TRAVEL TO WORK AREAS (2011)	33
FIGURE		LOCATION OF WORKPLACE FOR LEICESTER & LEICESTERSHIRE RESIDENTS LUDING SELF-CONTAINED FLOWS (+1,000 PEOPLE)	36
FIGURE	11:	BOUNDARY OF THE LEICESTER PRINCIPAL URBAN AREA	38
FIGURE	12:	LOCAL ENTERPRISE PARTNERSHIP AREAS	41
FIGURE	13:	RETAIL CENTRES IN MIDLANDS (EXPENDITURE IN £MIL)	42
FIGURE	14:	LEISURE PROVISION	44
FIGURE	15:	TRANSPORT INFRASTRUCTURE	47
FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSII 1-11) BY AGE – HMA	NG 74
FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSII 1-11) BY AGE – LEICESTER	NG 82
FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSII 1-11) BY AGE – BLABY	NG 85
FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSII 1-11) BY AGE – CHARNWOOD	NG 88
FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSII 1-11) BY AGE – HARBOROUGH	NG 91
FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSII 1-11) BY AGE – HINCKLEY & BOSWORTH	NG 94
FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSII	NG

GL Hearn Page 4 of 134

FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUS 11-11) BY AGE – NWL	ING 100
FIGURE		CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUS 1-11) BY AGE – OADBY & WIGSTON	ING 103
FIGURE	25:	AGE STRUCTURE - LEICESTER CITY (2014)	106
FIGURE	26:	AGE STRUCTURE – COUNTY (2014)	106
FIGURE	27:	INTERNATIONAL MIGRATION ASSUMPTIONS	107
FIGURE	28:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 - LEICESTER	108
FIGURE	29:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 - BLABY	109
FIGURE	30:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 - CHARNWOO	D110
FIGURE	31:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – HARBOROU	GH111
FIGURE		COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – HINCKLEY 8 SWORTH	112
FIGURE	33:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 - MELTON	113
FIGURE	34:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 - NWL	114
FIGURE		COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – OADBY & STON	115
FIGURE	36:	POPULATION AGE PROFILE (2015)	116

GL Hearn Page 5 of 134

List of Tables

TABLE 1:	MEDIAN HOUSE PRICES AND CHANGES SINCE 2000	26
TABLE 2:	SELF-CONTAINMENT OF MIGRATION FLOWS WITHIN INDIVIDUAL AUTHORITIES 2010-11	27
TABLE 3:	SELF-CONTAINMENT OF SHORT DISTANCE MIGRATION FLOWS WITHIN INDIVIDUAL AUTHORITIES 2010-11	28
TABLE 4:	TOP GROSS FLOWS PER '000 POPULATION FOR EACH AUTHORITY	30
TABLE 5:	SELF-CONTAINMENT OF SHORT DISTANCE MIGRATION FLOWS FOR THE TOTAL OF THE STUDY AREA	31
TABLE 6:	STATISTICALLY SIGNIFICANT MIGRATION FLOWS (2011-2014)	32
TABLE 7:	SELF-CONTAINMENT IN TRAVEL TO WORK AREAS	34
TABLE 8:	SELF-CONTAINMENT IN LOCAL AUTHORITY - MERGED OUTPUT AREAS	35
TABLE 9:	STATISTICALLY SIGNIFICANT COMMUTING FLOWS (2011-2014)	37
TABLE 10:	MAIN RETAIL DESTINATIONS IN THE STUDY AREA	43
TABLE 11:	COMPARABLE AUTHORITIES	49
TABLE 12:	HMA AUTHORITIES BENCHMARKED AGAINST THEIR MOST SIMILAR COMPARATORS	50
TABLE 13:	LOWER QUARTILE SALES PRICES BY TYPE (2015)	54
TABLE 14:	LOWER QUARTILE PRIVATE RENTS BY SIZE AND LOCATION (YEAR TO MARCH 2016) – PER MONTH	55
TABLE 15:	AFFORDABILITY THRESHOLDS	56
TABLE 16:	MAIN SOURCES FOR ASSESSING THE CURRENT UNMET NEED FOR AFFORDABLE HOUSING	57
TABLE 17:	ESTIMATED NUMBER OF HOUSEHOLDS LIVING IN UNSUITABLE HOUSING	58
TABLE 18:	ESTIMATED NUMBER OF HOUSEHOLDS LIVING IN UNSUITABLE HOUSING	59
TABLE 19:	UNSUITABLE HOUSING BY TENURE AND NUMBERS TO TAKE FORWARD INTO AFFORDABILITY MODELLING	59
TABLE 20:	ESTIMATED CURRENT AFFORDABLE HOUSING NEED	60
TABLE 21:	ESTIMATED LEVEL OF AFFORDABLE HOUSING NEED FROM NEWLY FORMING HOUSEHOLDS (PER ANNUM)	62

GL Hearn Page 6 of 134

IABLE 22:	(PER ANNUM)	63
TABLE 23:	ANALYSIS OF PAST SOCIAL/AFFORDABLE RENTED HOUSING SUPPLY (PER ANNUM – BASED ON DATA FOR THE 2012-15 PERIOD)	64
TABLE 24:	SUPPLY OF AFFORDABLE HOUSING	64
TABLE 25:	ESTIMATED LEVEL OF AFFORDABLE HOUSING NEED- HMA	65
TABLE 26:	ESTIMATED LEVEL OF AFFORDABLE HOUSING NEED PER ANNUM – BY HMA AND LOCAL AUTHORITY - (2011-36)	65
TABLE 27:	ESTIMATED LEVEL OF AFFORDABLE HOUSING NEED PER ANNUM – BY HMA AND LOCAL AUTHORITY - (2011-31)	66
TABLE 28:	ESTIMATED LEVEL OF AFFORDABLE HOUSING NEED (COMPARING THE HEDNA WITH THE 2014 SHMA)	66
TABLE 29:	CHANGE IN TENURE 2001-11 (HOUSEHOLDS) – HMA	72
TABLE 30:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) - HMA	73
	CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUS Y AGE – HMA	SING 74
TABLE 32:	ESTIMATED CURRENT TARGET GROUP FOR STARTER HOMES – HMA	75
TABLE 33:	ESTIMATED PROJECTED TARGET GROUP FOR STARTER HOMES (PER ANNUM) – HMA	75
TABLE 34:	INCOME REQUIRED TO PURCHASE STARTER HOME – HMA	76
TABLE 35:	ESTIMATED INCOME LEVELS BY AGE (UNITED KINGDOM)	77
TABLE 36:	ESTIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET GROUP – HMA	78
TABLE 37:	AFFORDABILITY OF STARTER HOMES BY AGE BAND	78
TABLE 38:	ESTIMATED CURRENT NEED FOR STARTER HOMES	79
TABLE 39:	ESTIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM)	79
TABLE 40:	TOTAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS	80
TABLE 41:	TOTAL ANNUAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS – BY LOCAL AUTHORITY	81
TABLE 42:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS) - LEICESTER	82
	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) –	82

GL Hearn Page 7 of 134

TABLE 44:	CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSING (2001-11) BY AGE – LEICESTER	83
TABLE 45:	ESTIMATED CURRENT TARGET GROUP FOR STARTER HOMES – LEICESTER	83
TABLE 46:	ESTIMATED PROJECTED TARGET GROUP FOR STARTER HOMES (PER ANNUM) – LEICESTER	83
TABLE 47:	ESTIMATED INCOME LEVEL REQUIRED TO ACCESS STARTER HOMES – LEICESTER	83
TABLE 48:	ESTIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET GROUP – LEICESTER	84
TABLE 49:	AFFORDABILITY OF STARTER HOMES BY AGE BAND - LEICESTER	84
TABLE 50:	ESTIMATED CURRENT NEED FOR STARTER HOMES - LEICESTER	84
TABLE 51:	ESTIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM) - LEICESTER	84
TABLE 52:	TOTAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS – LEICESTER	84
TABLE 53:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS) - BLABY	85
TABLE 54:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) – BLABY	85
TABLE 55:	CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSING (2001-11) BY AGE – BLABY	86
TABLE 56:	ESTIMATED CURRENT TARGET GROUP FOR STARTER HOMES - BLABY	86
TABLE 57:	ESTIMATED PROJECTED TARGET GROUP FOR STARTER HOMES (PER ANNUM) – BLABY	86
TABLE 58:	ESTIMATED INCOME LEVEL REQUIRED TO ACCESS STARTER HOMES – BLABY	86
TABLE 59:	ESTIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET GROUP – BLABY	86
TABLE 60:	AFFORDABILITY OF STARTER HOMES BY AGE BAND – BLABY	87
TABLE 61:	ESTIMATED CURRENT NEED FOR STARTER HOMES - BLABY	87
TABLE 62:	ESTIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM) - BLABY	87
TABLE 63:	TOTAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS – BLABY	87
TABLE 64:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS) – CHARNWOOD	87

GL Hearn Page 8 of 134

IABLE 65:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) – CHARNWOOD	88
TABLE 66:	CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSING (2001-11) BY AGE – CHARNWOOD	88
TABLE 67:	ESTIMATED CURRENT TARGET GROUP FOR STARTER HOMES – CHARNWOOD	89
TABLE 68:	ESTIMATED PROJECTED TARGET GROUP FOR STARTER HOMES (PER ANNUM) – CHARNWOOD	89
TABLE 69:	ESTIMATED INCOME LEVEL REQUIRED TO ACCESS STARTER HOMES – CHARNWOOD	89
TABLE 70:	ESTIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET GROUP – CHARNWOOD	89
TABLE 71:	AFFORDABILITY OF STARTER HOMES BY AGE BAND - CHARNWOOD	89
TABLE 72:	ESTIMATED CURRENT NEED FOR STARTER HOMES - CHARNWOOD	90
TABLE 73:	ESTIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM) – CHARNWOOD	90
TABLE 74:	TOTAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS – CHARNWOOD	90
TABLE 75:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS) - HARBOROUGH	90
TABLE 76:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) – HARBOROUGH	90
TABLE 77:	CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSING (2001-11) BY AGE – HARBOROUGH	91
TABLE 78:	ESTIMATED CURRENT TARGET GROUP FOR STARTER HOMES – HARBOROUGH	91
TABLE 79:	ESTIMATED PROJECTED TARGET GROUP FOR STARTER HOMES (PER ANNUM) – HARBOROUGH	92
TABLE 80:	ESTIMATED INCOME LEVEL REQUIRED TO ACCESS STARTER HOMES – HARBOROUGH	92
TABLE 81:	ESTIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET GROUP – HARBOROUGH	92
TABLE 82:	AFFORDABILITY OF STARTER HOMES BY AGE BAND – HARBOROUGH	92
TABLE 83:	ESTIMATED CURRENT NEED FOR STARTER HOMES – HARBOROUGH	92
TABLE 84:	ESTIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM) – HARBOROUGH	93

GL Hearn Page 9 of 134

TABLE 85:	TOTAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS – HARBOROUGH	93
TABLE 86:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS) - HINCKLEY & BOSWORTH	93
TABLE 87:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) – HINCKLEY & BOSWORTH	93
TABLE 88:	CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSING (2001-11) BY AGE – HINCKLEY & BOSWORTH	94
TABLE 89:	ESTIMATED CURRENT TARGET GROUP FOR STARTER HOMES – HINCKLEY & BOSWORTH	94
TABLE 90:	ESTIMATED PROJECTED TARGET GROUP FOR STARTER HOMES (PER ANNUM) – HINCKLEY & BOSWORTH	95
TABLE 91:	ESTIMATED INCOME LEVEL REQUIRED TO ACCESS STARTER HOMES - HINCKLEY & BOSWORTH	95
TABLE 92:	ESTIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET GROUP HINCKLEY & BOSWORTH	- 95
TABLE 93:	AFFORDABILITY OF STARTER HOMES BY AGE BAND - HINCKLEY & BOSWORTH	95
TABLE 94:	ESTIMATED CURRENT NEED FOR STARTER HOMES – HINCKLEY & BOSWORTH	95
TABLE 95:	ESTIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM) - HINCKLEY & BOSWORTH	96
TABLE 96:	TOTAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS – HINCKLEY & BOSWORTH	96
TABLE 97:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS) - MELTON	96
TABLE 98:	CHANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) - MELTON	96
TABLE 99:	CHANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED HOUSING (2001-11) BY AGE – MELTON	97
TABLE 100	ESTIMATED CURRENT TARGET GROUP FOR STARTER HOMES - MELTON	97
TABLE 101	ESTIMATED PROJECTED TARGET GROUP FOR STARTER HOMES (PER ANNUM) – MELTON	98
TABLE 102	ESTIMATED INCOME LEVEL REQUIRED TO ACCESS STARTER HOMES - MELTON	98
TABLE 103	ESTIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET GROUP - MELTON	98
TABLE 104	: AFFORDABILITY OF STARTER HOMES BY AGE BAND - MELTON	98

GL Hearn Page 10 of 134

1ABLE 105: E5	IIMATED CURRENT NEED FOR STARTER HOMES - MELTON	98
TABLE 106: ES	TIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM) - MELTON	99
	TAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS –	99
TABLE 108: CH	ANGE IN TENURE 2001-11 (ALL HOUSEHOLDS) - NWL	99
TABLE 109: CH	ANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) - NWL	99
	ANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED USING (2001-11) BY AGE – NWL	100
TABLE 111: ES	TIMATED CURRENT TARGET GROUP FOR STARTER HOMES - NWL	100
	TIMATED PROJECTED TARGET GROUP FOR STARTER HOMES (PER NUM) – NWL	101
TABLE 113: ES	TIMATED INCOME LEVEL REQUIRED TO ACCESS STARTER HOMES - NWL	101
	TIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET COUP - NWL	101
TABLE 115: AFF	FORDABILITY OF STARTER HOMES BY AGE BAND - NWL	101
TABLE 116: ES	TIMATED CURRENT NEED FOR STARTER HOMES – NWL	101
TABLE 117: ES	TIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM) - NWL	102
TABLE 118:TO	TAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS - NWL	102
TABLE 119: CH	ANGE IN TENURE 2001-11 (ALL HOUSEHOLDS) - OADBY & WIGSTON	102
	ANGE IN TENURE 2001-11 (ALL HOUSEHOLDS AGED UNDER 35) - DBY & WIGSTON	102
	ANGE IN PROPORTION OF HOUSEHOLDS LIVING IN PRIVATE RENTED USING (2001-11) BY AGE – OADBY & WIGSTON	103
	TIMATED CURRENT TARGET GROUP FOR STARTER HOMES - OADBY VIGSTON	103
	TIMATED PROJECTED TARGET GROUP FOR STARTER HOMES ER ANNUM) – OADBY & WIGSTON	104
	TIMATED INCOME LEVEL REQUIRED TO ACCESS STARTER HOMES - LOBY & WIGSTON	104
	TIMATED INCOME LEVELS BY AGE FOR STARTER HOMES TARGET COUP - OADBY & WIGSTON	104
TABLE 126: AF	FORDABILITY OF STARTER HOMES BY AGE BAND - OADBY & WIGSTON	104

GL Hearn Page 11 of 134

TABLE 127:	ESTIMATED CURRENT NEED FOR STARTER HOMES – OADBY & WIGSTON	104
TABLE 128 :	ESTIMATED FUTURE NEED FOR STARTER HOMES (PER ANNUM) - OADBY & WIGSTON	105
TABLE 129 :	TOTAL NEED FOR STARTER HOMES OVER DIFFERENT TIME PERIODS - OADBY & WIGSTON	105
	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – LEICESTER	108
TABLE 131:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – BLABY	109
TABLE 132 :	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – CHARNWOOD	110
TABLE 133:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – HARBOROUGH	111
TABLE 134:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – HINCKLEY & BOSWORTH	112
TABLE 135:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 - MELTON	113
TABLE 136:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 - NWL	114
TABLE 137:	COMPONENTS OF POPULATION CHANGE, MID-2001 TO MID-2015 – OADBY & WIGSTON	115
TABLE 138:	CHANGE IN AGE STRUCTURE (2001-2015) – LEICESTER	116
TABLE 139 :	CHANGE IN AGE STRUCTURE (2001-2015) - BLABY	117
TABLE 140:	CHANGE IN AGE STRUCTURE (2001-2015) – CHARNWOOD	117
TABLE 141:	CHANGE IN AGE STRUCTURE (2001-2015) – HARBOROUGH	117
TABLE 142:	CHANGE IN AGE STRUCTURE (2001-2015) - HINCKLEY & BOSWORTH	117
TABLE 143:	CHANGE IN AGE STRUCTURE (2001-2015) - MELTON	118
TABLE 144:	CHANGE IN AGE STRUCTURE (2001-2015) - NWL	118
TABLE 145:	CHANGE IN AGE STRUCTURE (2001-2015) - OADBY & WIGSTON	118
TABLE 146:	AVERAGE NET MIGRATION ASSUMPTIONS USED IN DEMOGRAPHIC MODELLING (PERSONS PER ANNUM 2015-36) – LEICESTER	118
TABLE 147:	AVERAGE NET MIGRATION ASSUMPTIONS USED IN DEMOGRAPHIC MODELLING (PERSONS PER ANNUM 2015-36) – BLABY	119
TABLE 148:	AVERAGE NET MIGRATION ASSUMPTIONS USED IN DEMOGRAPHIC MODELLING (PERSONS PER ANNUM 2015-36) – CHARNWOOD	119

GL Hearn Page 12 of 134

MODELLING (PERSONS PER ANNUM 2015-36) – HARBOROUGH	119
TABLE 150: AVERAGE NET MIGRATION ASSUMPTIONS USED IN DEMOGRAPHIC MODELLING (PERSONS PER ANNUM 2015-36) – HINCKLEY & BOSWORTH	l 119
TABLE 151: AVERAGE NET MIGRATION ASSUMPTIONS USED IN DEMOGRAPHIC MODELLING (PERSONS PER ANNUM 2015-36) – MELTON	119
TABLE 152: AVERAGE NET MIGRATION ASSUMPTIONS USED IN DEMOGRAPHIC MODELLING (PERSONS PER ANNUM 2015-36) - NWL	120
TABLE 153: AVERAGE NET MIGRATION ASSUMPTIONS USED IN DEMOGRAPHIC MODELLING (PERSONS PER ANNUM 2015-36) - OADBY & WIGSTON	120
TABLE 154: PROJECTED POPULATION GROWTH (2011-2036) – ALTERNATIVE SCENARIOS – LEICESTER	120
TABLE 155: PROJECTED POPULATION GROWTH (2011-2036) – ALTERNATIVE SCENARIOS – BLABY	120
TABLE 156: PROJECTED POPULATION GROWTH (2011-2036) – ALTERNATIVE SCENARIOS – CHARNWOOD	120
TABLE 157: PROJECTED POPULATION GROWTH (2011-2036) – ALTERNATIVE SCENARIOS – HARBOROUGH	121
TABLE 158: PROJECTED POPULATION GROWTH (2011-2036) – ALTERNATIVE SCENARIOS – HINCKLEY & BOSWORTH	121
TABLE 159: PROJECTED POPULATION GROWTH (2011-2036) - ALTERNATIVE SCENARIOS - MELTON	121
TABLE 160: PROJECTED POPULATION GROWTH (2011-2036) – ALTERNATIVE SCENARIOS – NWL	121
TABLE 161: PROJECTED POPULATION GROWTH (2011-2036) – ALTERNATIVE SCENARIOS – OADBY & WIGSTON	121
TABLE 162: POPULATION CHANGE 2011 TO 2036 BY FIFTEEN-YEAR AGE BANDS (10-YEAR MIGRATION TRENDS) – LEICESTER	122
TABLE 163: POPULATION CHANGE 2011 TO 2036 BY FIFTEEN-YEAR AGE BANDS (10-YEAR MIGRATION TRENDS) – BLABY	122
TABLE 164: POPULATION CHANGE 2011 TO 2036 BY FIFTEEN-YEAR AGE BANDS (10-YEAR MIGRATION TRENDS) – CHARNWOOD	122
TABLE 165: POPULATION CHANGE 2011 TO 2036 BY FIFTEEN-YEAR AGE BANDS (10-YEAR MIGRATION TRENDS) – HARBOROUGH	123
TABLE 166: POPULATION CHANGE 2011 TO 2036 BY FIFTEEN-YEAR AGE BANDS (10-YEAR MIGRATION TRENDS) - HINCKLEY & BOSWORTH	123

GL Hearn Page 13 of 134

(10-YEAR MIGRATION TRENDS) - MELTON	123
TABLE 168: POPULATION CHANGE 2011 TO 2036 BY FIFTEEN-YEAR AGE BANDS (10-YEAR MIGRATION TRENDS) – NWL	124
TABLE 169: POPULATION CHANGE 2011 TO 2036 BY FIFTEEN-YEAR AGE BANDS (10-YEAR MIGRATION TRENDS) – OADBY & WIGSTON	124
TABLE 170: ESTIMATED PROFILE OF DWELLINGS IN 2011 BY SIZE AND TENURE – LEICESTER	125
TABLE 171: ESTIMATED PROFILE OF DWELLINGS IN 2011 BY SIZE AND TENURE – BLABY	125
TABLE 172: ESTIMATED PROFILE OF DWELLINGS IN 2011 BY SIZE AND TENURE – CHARNWOOD	125
TABLE 173: ESTIMATED PROFILE OF DWELLINGS IN 2011 BY SIZE AND TENURE – HARBOROUGH	125
TABLE 174: ESTIMATED PROFILE OF DWELLINGS IN 2011 BY SIZE AND TENURE – HINCKLEY & BOSWORTH	126
TABLE 175: ESTIMATED PROFILE OF DWELLINGS IN 2011 BY SIZE AND TENURE – MELTON	126
TABLE 176: ESTIMATED PROFILE OF DWELLINGS IN 2011 BY SIZE AND TENURE – NWL	126
TABLE 177: ESTIMATED PROFILE OF DWELLINGS IN 2011 BY SIZE AND TENURE – OADBY & WIGSTON	126
TABLE 178: PRIVATE SECTOR SESSION - ATTENDEES LIST	127
TABLE 179: PUBLIC SECTOR SESSION - ATTENDEES LIST	128

GL Hearn Page 14 of 134

1 DEFINING THE HOUSING MARKET AREA

1.1 The purpose of this section is to assess what the relevant Housing Market Areas (HMA) that Leicester and the Leicestershire authorities sit within is.

HMA Guidance

- 1.2 The National Planning Policy Framework (NPPF) states that in planning for housing provision, local authorities should work together at a 'housing market area' level. The starting point in planning for housing is that objectively assessed needs for the housing market area should be met within it.
- 1.3 Based on Planning Practice Guidance (PPG) the housing market areas are geographical areas defined by household demand and preferences for housing. It identifies three primary sources of information which can be used to define these:
 - House prices and rates of change in house prices, which reflect household demand and preferences for different sizes and types of housing in different locations;
 - Household migration and search patterns, reflecting preferences and the trade-offs made when choosing housing with different characteristics; and
 - Contextual data, such as travel to work areas, which reflects the functional relationships between places where people work and live.
- 1.4 We have not reviewed retail and school catchment data when defining Housing Market Areas as in our experience these tend to be relatively localised, and whilst they may inform the definition of submarkets, they are less likely to be of use in considering sub-regional housing market geographies. We recognise that retail and school catchments may cut across local authority boundaries.
- 1.5 The PPG largely reiterates previous guidance on defining HMAs set out within the CLG's 2007 Advice Note¹ on Identifying Sub-Regional Housing Market Areas. There has been effectively no change in guidance, which continues to emphasise that there is no right or wrong answer as to how an HMA should be defined; and confirms that the approach should, in effect, reflect local market characteristics and circumstances.
- 1.6 There is a range of previous work which has been undertaken to define HMAs over the last decade, at national, regional and local levels. It is now however appropriate to review this, not least given that a significant proportion of the past work is informed by 2001 Census data regarding commuting and migration patterns. 2011 Census flow data was issued between July 2014 and December 2014.
- 1.7 A further practical issue regards the geographical building blocks that housing market areas are built up from. A key purpose of a HEDNA is to define the Objectively Assessed Need (OAN) for housing and land/floorspace for economic growth. Paragraphs 15-17 of the PPG relating to Housing

GL Hearn Page 15 of 134

DCLG (March 2007) Identifying Sub-Regional Housing Market Area: Advice Note

and Economic Development Needs Assessments are clear that the starting point for doing so is the latest official population and household projections. These are published at a national level and for local authorities, and provide the most up to date official estimates of household growth. They are based on statistically robust and nationally consistent assumptions, as the PPG sets out.

- 1.8 Official population and household projections are not published below local authority level, nor is the data available (regarding migration and trends in household formation which are key drivers within the projections) to allow projections to be robustly developed for areas below local authority level.
- 1.9 On this basis we consider that HMAs should be defined based on the 'best fit' to local authority boundaries; albeit that assessments can (and should) recognise cross-boundary influences and interactions. Paragraph 5.21 of the PAS Technical Advice Note² supports this, concluding that:

"it is best if HMAs, as defined for the purpose of needs assessments, do not straddle local authority boundaries. For areas smaller than local authorities, data availability is poor and analysis becomes impossibly complex."

- 1.10 This approach is widely accepted and is a practical and pragmatic response to data availability and one we would wish to adopt. In practical terms, we are of the view that towards the edges of most housing markets there are likely to be influences in two directions with some overlap between HMAs.
- 1.11 The guidance makes it clear that these sources of information can reflect different aspects of household behaviour and that there is therefore no 'right or wrong' set to use in identifying housing markets; the focus is on considering what is appropriate in a local context.
- 1.12 The 2014 SHMA sought to assess housing market geographies, considering past research (including the national CURDS Study), migration and commuting patterns, house price differentials and socio-economic characteristics using Experian's MOSAIC classification.
- 1.13 Since this time additional data has been issued which should be considered for this work, in particular 2011 Census flow data on commuting and migration and official Travel to Work Areas from the Office of National Statistics (ONS).

National Research on Defining Housing Market Areas

1.14 As well as the PPG there are also some further practical issues in identifying the HMA which are dealt with in the recent Planning Advisory Service (PAS) Technical Advice Note on Objectively Assessed Need and Housing Targets³.

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GL Hearn Page 16 of 134

² Objectively Assessed Need and Housing Targets: Technical Advice Note, Prepared for the Planning Advisory Service by Peter Brett Associates (July 2015)

1.15 This report, written by Peter Brett Associates (PBA), outlines that in practice, the main indicators used to define HMAs are migration and commuting flows. In Paragraphs 5.5 and 5.6, the report goes on to point out that:

"One problem in drawing boundaries is that any individual authority is usually most tightly linked to adjacent authorities and other physically close neighbours. But each of these close neighbours in turn is most tightly linked to its own closest neighbours, and the chain continues indefinitely.

Therefore, if individual authorities worked independently to define HMAs, almost each authority would likely draw a different map, centred on its own area."

- 1.16 Paragraph 5.6 of the PAS Note argues that to address this issue, it is useful to start with a "top down analysis" which looks at the whole country. This is provided by a research study led by the Centre for Urban and Regional Development Studies (CURDS) at Newcastle University to define HMAs across England, which was published by Government in November 20104. This has defined a consistent set of HMAs across England based on migration and commuting data from the 2001 Census.
- 1.17 In Paragraph 5.10 PBA emphasise that this should be considered only a 'starting point' and should be 'sense-checked' against local knowledge and more recent data, especially on migration and commuting. PBA conclude that more recent data 'should always trump' the national research. GL Hearn agrees with PBA conclusions in this respect.
- 1.18 Our approach is structured to firstly consider the CURDS geographies then other recent work which has considered housing market geographies in Leicester and Leicestershire and the surrounding areas and finally to establish the most appropriate HMA boundaries through analysis of key indicators set out in the PPG.
- 1.19 The CURDS work sought to identify the geographies of housing markets across England. This academic-driven project considered commuting and migration dynamics and house prices standardised for differences in housing mix and neighbourhood characteristics.
- 1.20 This information was brought together to define a three tiered structure of housing markets, as follows:
 - Strategic (Framework) Housing Market Areas— based on 77.5% commuting self-containment (Figure 1);
 - Local Housing Market Areas which are sub divisions of the framework HMAs in urban areas are based on 50% migration self-containment (Figure 2); and
 - Sub-Markets which would be defined based on neighbourhood factors and house types.

GL Hearn Page 17 of 134

³ Objectively Assessed Need and Housing Targets: Technical Advice Note, Prepared for the Planning Advisory Service by Peter Brett Associates (July 2015)

⁴ Jones, C. Coombes, M. and Wong, C. (2010) Geography of Housing Market Areas in England: Summary Report

1.21 The Framework and Local HMAs are mapped across England, with the Local HMAs embedded within the wider Strategic HMAs. Both are defined based on wards at a "gold standard" and based on local authorities for the "silver standard" geography.

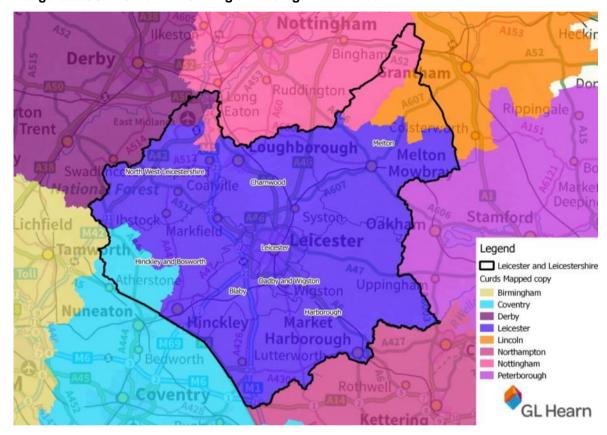


Figure 1: CURDS-defined Strategic Housing Market Areas

Source: CURDS Study

- 1.22 The CURDS Study also defined Local Housing Market Areas (LHMAs) which are embedded within the Framework of HMAs, based on areas with 50% self-containment of migration flows (using 2001 Census data).
- 1.23 The study area consists of eight LHMAs. The Coalville, Hinckley, Leicester West, Leicester East and Market Harborough, Melton Mowbray and Loughborough LHMA sit entirely within the study area. The northern part of North West Leicestershire DC sits within Derby LHMA; parts of Charnwood BC and Melton BC sit within Nottingham LHMA; the north east part of Melton BC sits within Grantham LHMA; and the western part of Hinckley and Bosworth BC sits within Nuneaton LHMA.

GL Hearn Page 18 of 134

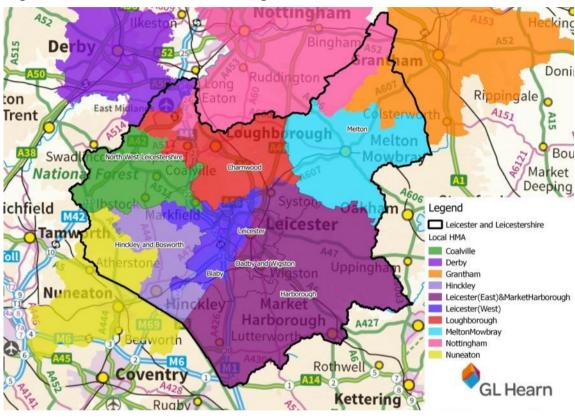


Figure 2: CURDS-defined Local Housing Market Areas

Source: CURDS Study

- 1.24 The CURDS work defined HMAs by grouping wards together. However, as population and household projections are only published at a local authority basis, it is accepted standard practice to group local authorities as the "best fit" to an HMA.
- 1.25 Figure 3 shows the "Single Tier Silver Standard" geography defined by CURDS. This shows that there is a single HMA across the county extending in to South Derbyshire. In Paragraph 5.9 of the PAS Technical Advice Note, Peter Brett Associates comment on this geography stating:

"We prefer the single-tier level because strategic HMAs are often too large to be manageable; we prefer the 'silver standard' because HMAs boundaries that straddle local authority areas are usually impractical, given that planning policy is mostly made at the local authority level, and many kinds of data are unavailable for smaller areas. But for some areas, including many close to London, the single-tier silver standard geography looks unconvincing; in that plan-makers should look for guidance to other levels in the NHPAU analysis."

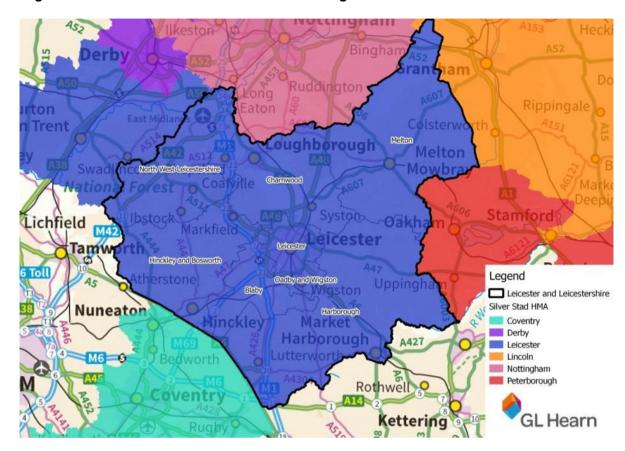


Figure 3: CURDS-defined Silver Standard Housing Market Areas

Source: CURDS Study

1.26 It should be noted that these HMA definitions are based on 2001 Census analysis (which is now somewhat dated). In addition this research is based on national-level data analysis which whilst providing a useful basis for starting to look at housing market areas is undertaken at a high level. Thus this report tests and considers further the definition of housing market areas based on other research and more recent evidence as presented in the following sections.

Regional Research on Housing Market Areas

- 1.27 A regional study was undertaken by DTZ for the East Midlands Regional Assembly and the Homes and Communities Agency in 2005 to define housing market areas across the East Midlands. This concluded that the Leicester Housing Market Area embraces all of Blaby, Charnwood, Harborough, Hinckley and Bosworth, the City of Leicester and Oadby and Wigston local authority areas.
- 1.28 Melton BC was shown to be in an area of overlap between Leicester, Peterborough and Nottingham HMAs. Similarly North West Leicestershire was in an area of overlap between the Leicester and Derby HMA (which also included South Derbyshire). The area around Melton Mowbray was characterised as "area of regional distinctiveness".

GL Hearn Page 20 of 134

1.29 The spatial boundaries of the housing market areas identified in the DTZ research are shown in the Figure 4 below.

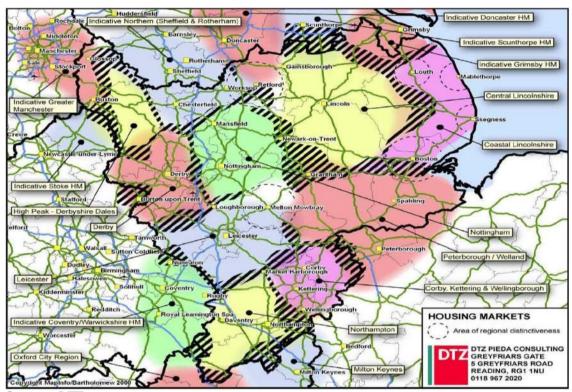


Figure 4: DTZ-defined Spatial boundaries in East Midlands

Source: DTZ

Updating the Evidence

- 1.30 This section of the report moves on to review HMA geographies taking account of the latest available data on house prices, migration and commuting flows. These are the key indicators identified in paragraph 2a-011 of the PPG.
- 1.31 Paragraph 011 of the PPG (ID: 2a-011-20140306) relating to housing and economic development needs assessments states that house prices can be used to provide a 'market based' definition of HMA boundaries, based on considering areas which (as the PPG describes) have clearly different price levels compared to surrounding areas.
- 1.32 It is important to understand that the housing market is influenced by macro-economic factors, as well as the housing market conditions at a regional and local level. There are a number of key influences on housing demand, which are set out in Figure 114 below:

GL Hearn Page 21 of 134

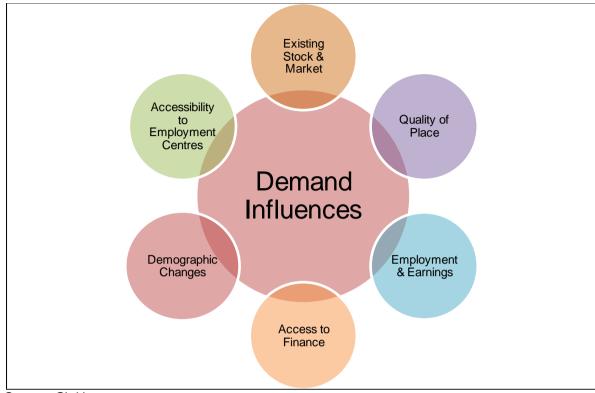


Figure 5: Understanding Housing Demand Drivers

Source: GL Hearn

- 1.33 At the macro-level, the market is particularly influenced by interest rates and mortgage availability, as well as market sentiment (which is influenced by economic performance and prospects at the macro-level).
- 1.34 The market is also influenced by the economy at both regional and local levels, recognising that economic employment trends will influence migration patterns (as people move to and from areas to access jobs) and that the nature of employment growth and labour demand will influence changes in earnings and wealth (which influences affordability).
- 1.35 Housing demand over the longer-term is particularly influenced by population and economic trends: changes in the size and structure of the population directly influence housing need and demand, and the nature of demand for different housing products.
- 1.36 There are then a number of factors which play out at a more local level, within a functional housing market and influence demand in different locations. Local factors include:
 - quality of place and neighbourhood character;
 - school performance and the catchments of good schools;
 - the accessibility of areas including to employment centres (with transport links being an important component of this); and
 - the existing housing market and local market conditions.

1.37 These factors influence the demand profile and pricing within the market. At a local level, this often means that the housing market (in terms of the profile of buyers) tends to be influenced by and to some degree reinforces the existing stock profile.

- 1.38 Local housing markets or sub-markets are also influenced by dynamics in surrounding areas, in regard to the relative balance between supply and demand in different markets and the relative pricing of housing within them. Understanding relative pricing and price trends is thus important.
- 1.39 The important thing to recognise here is that we are likely to see localised variations in housing costs which reflect differences in the housing offer, quality of place and accessibility of different areas. We would also expect urban areas to have lower house prices than neighbouring suburban or rural areas. This reflects differences in the size/m2 of properties being sold and the influence of quality of place on housing costs. Some settlements, or parts of an area, are likely to command higher prices than others reflecting these factors; and indeed we would expect areas with varying house prices within any HMA reflecting these issues. These factors are most relevant in considering housing sub-markets (the third tier of market using the CURDS definition).
- 1.40 What this section is focused upon is considering market geographies at a higher spatial level. Consideration of price differentials at a sub-region level is therefore of most relevance.

House Prices

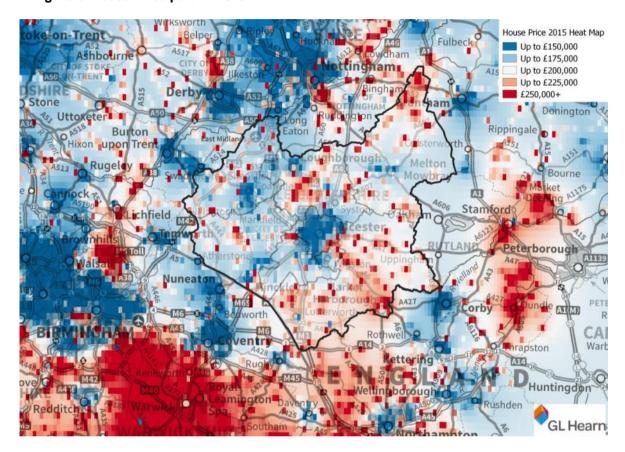
- 1.41 With the exception of central London the general geography of house prices is of higher housing costs in rural areas with lower housing costs within the principal urban areas. This largely reflects the mix of housing within these respective areas although other considerations such as the quality of place and accessibility also factor.
- 1.42 Using Land Registry data to map house prices across Leicester and Leicestershire and the wider area. This illustrates that in relative terms, average house prices for property are lowest in the City of Leicester and highest in the attractive smaller settlements such as Market Bosworth (Hinckley and Bosworth BC), Great Easton (Harborough DC) or villages in the north eastern part of Melton BC.
- 1.43 Figure 6 illustrates the heat map of the housing prices paid in 2015. The following broad price zones⁵ can be identified:
 - Prices under £175,000 in the City of Leicester (Inner and Outer), Wigston and Coalville;
 - Prices between £175,000 and £200,000 in Hinckley, Kegworth, Ibstock and Markfield;
 - Prices between £200,000 and £225,000 in Loughborough, Caste Donington and Melton Mowbray;

GL Hearn Page 23 of 134

⁵ Based on data from Land Registry 2015 Complete Year.

- Prices between £225,000 and £250,000 in Oadby, Ashby-de-la-Zouch and Burbage;
- Prices between £250,000 and £275,000 in Market Harborough and Lutterworth and;
- Prices above £275,000 in Market Bosworth and the north east parts of Melton BC including Normanton, Bottesford, Muston and Redmile.

Figure 6: House Price paid in 2015



Source: Land Registry, 2016

GL Hearn Page 24 of 134

House Price by Type

1.44 Typically, we would expect higher house prices in those areas which have a high percentage of detached properties (rural areas) and lower values in areas where there are high percentages of smaller flatted stock (urban areas).

1.45 In order to corroborate this, we have looked at the house prices across the range of typologies. In order to draw firmer conclusions on HMA areas we have also shifted away from more localised data to data based on local authorities. Figure 7 sets out median house price by type for each local authority in Leicestershire.

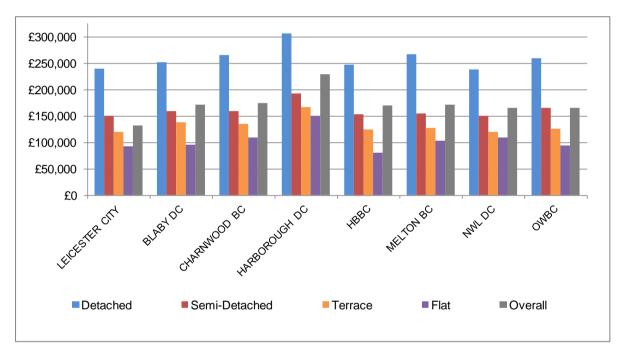


Figure 7: Median Price by type of residence 2015

Source: CLG (2015) and Land Registry (2016)

1.46 Comparing the overall price figure, Harborough DC prices are the highest in the study area (approx £230,000). Apart from the City of Leicester the rest of the authorities have a price narrow range between £165,000 and £175,000. The City's house price overall is £132,000, substantially lower than the rest of the study area.

House Price Change

1.47 The table below presents house price change analysis looking at the changes over 1, 5, 10 and 15 year periods to 2015. Since 2000 all the authorities have had substantially increased housing prices, however only the City of Leicester, Charnwood BC and Hinckley and Bosworth BC had a higher

GL Hearn Page 25 of 134

increase than the national figure. The earlier part of this period coincided with some of the highest rises in house prices recorded.

- 1.48 In the last ten years median house prices in study area have increased by a more modest 18% overall. Harborough DC had the highest increase (25%) however that was still lower than the national comparator.
- 1.49 Between 2010 and 2015 the prices continued to increase with a 12% increase for the study area. Blaby DC, Charnwood BC and Harborough DC presented the highest increase rate (14%) which was above the rate of England and Wales.
- 1.50 In the last year the median house prices across the study area increased by 3%. Oadby and Wigston had the highest rate (7%), followed by the City of Leicester (6%). The national rate for the same period was 6% and the regional 5%.
- 1.51 There were also notably slower rates of growth over the last year. Median prices in Melton BC only increased by 2% while median prices in North West Leicestershire DC did not change.

Table 1: Median House Prices and Changes since 2000

	15 years change (2000-2015)	10 years change (2005- 2015)	5 years change (2010- 2015)	1 years change (2014-2015)
England and Wales	154%	30%	12%	6%
East Midlands	148%	17%	12%	5%
Leicestershire	137%	13%	6%	n/a
Blaby	141%	17%	14%	1%
Charnwood	169%	21%	14%	4%
Harborough	143%	25%	14%	4%
Hinckley & Bosworth	158%	20%	11%	4%
Melton	137%	17%	9%	2%
NWL	145%	17%	11%	0%
Oadby & Wigston	145%	14%	12%	7%
Leicester	183%	13%	10%	6%
HMA Average	151%	18%	12%	3%

Source: CLG (2015) and Land Registry (2016)

Migration patterns

1.52 Migration flows reflect the movement of people between homes. They are thus an important factor in considering the definition of an HMA. Migration data from the 2011 Census is only published at a local authority level. The Census records migration, asking people where they lived one year prior to Census day and on Census day itself. The use of Census data is preferable to other data (such as from the NHS Central Health Register) as it records movement within individual local authorities, as well as between them.

GL Hearn Page 26 of 134

Self-Containment within Individual Local Authorities

1.53 The core analysis relating to migration is self-containment rates. Paragraph 11 of the PPG sets out that when defining HMAs:

"Migration flows and housing search patterns reflect preferences and the trade-offs made when choosing housing with different characteristics. Analysis of migration flow patterns can help to identify these relationships and the extent to which people move house within an area. The findings can identify the areas within which a relatively high proportion of household moves (typically 70 per cent) are contained. This excludes long distance moves (e.g. those due to a change of lifestyle or retirement), reflecting the fact that most people move relatively short distances due to connections to families, friends, jobs, and schools."

- 1.54 Table 2 shows self-containment levels within the individual authorities initially including long-distance moves. These can be measured either in terms of those who moved out of or those who moved in to each local authority during 2010-2011.
- 1.55 The self-containment rate varies significantly across the study area from 26.5% in Oadby and Wigston BC to 66.2% in the City of Leicester. It should be noted that there are significant flows of students between both of these local authorities as the halls of residence for the University of Leicester sit within Oadby and Wigston with the student area post first year located in the City of Leicester.

Table 2: Self-containment of Migration flows within Individual Authorities 2010-11

Local Authority	% Self-containment of out to flows	% Self-containment of in from flows
Leicester	66.21%	63.96%
Blaby	40.41%	42.69%
Charnwood	58.48%	54.67%
Harborough	47.87%	48.23%
Hinckley & Bosworth	56.29%	57.39%
Melton	60.96%	58.01%
NWL	56.42%	56.39%
Oadby & Wigston	26.52%	27.68%

Source: Census 2011

1.56 We have then sought to re-calculate the self-containment rate with long distance moves excluded. For this we have defined long distance flows as those coming from outside of a 50 mile distance from Leicestershire. In total there are 66 local authorities which fall into the "short distance" moves category. This analysis presented in the table below shows that the updated self-containment varies between 30.42% and 83.54%.

GL Hearn Page 27 of 134

Table 3: Self-containment of Short Distance Migration flows within Individual Authorities 2010-11

Local Authority	% Self-containment of out to flows	% Self-containment of in from flows
Leicester	76.03%	75.53%
Blaby	46.92%	47.03%
Charnwood	83.54%	71.06%
Harborough	60.13%	56.30%
Hinckley & Bosworth	64.54%	63.83%
Melton	70.21%	66.22%
NWL	65.30%	62.82%
Oadby & Wigston	30.42%	38.51%

Source: Census 2011

1.57 Because many of the local authorities fall below the typical 70% self-containment rate we have sought to aggregate these local authorities to larger areas to ensure the threshold is exceeded. We have sought to analyse the gross flows in order to understand the strongest inter-relationships and thus the most logical groupings of local authorities.

Migration flows between local authorities

- 1.58 In absolute terms almost all of the largest gross migration flows⁶, involve the City of Leicester:
 - The City of Leicester and Oadby and Wigston BC combined flow of 3,081 persons per annum;
 - The City of Leicester and Blaby DC combined flow of 2,854 ppa;
 - The City of Leicester and Charnwood BC combined flow of 2,596 ppa;
 - Blaby DC and Hinckley and Bosworth BC combined flow of 1,082 ppa and;
 - The City of Leicester and Harborough DC combined flow of 1,062 ppa.
- 1.59 The major flows to areas outside of Leicester and Leicestershire are principally to other relatively large nearby cities. For example, there are gross flows of over 1,000 people per annum from Leicester and Leicestershire to Birmingham, Nottingham, Coventry, Sheffield and Leeds. This can be closely linked with the migration for employment and student population moving to and from these areas.
- 1.60 More locally, there were notable gross flows between North West Leicestershire DC and South Derbyshire DC (1,090ppa), Harborough DC and Kettering BC (550 ppa), Hinckley and Bosworth BC and Nuneaton and Bedworth BC (640 ppa) and Melton BC and South Kesteven DC (440 ppa) in 2014.
- 1.61 Typically, this data shows larger flows between authorities which are close to or border one another and between cities and student towns around the country. The scale of flows is partly influenced by

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⁶ ONS Internal Migration Statistics, annual average 2006-14

the population of the authorities, with for instance the expectation that two large urban authorities would support stronger flows than two smaller ones.

- 1.62 Taking this into account, we have sought to standardise the analysis of gross flows to take account of the combined population of the different authorities. The tables and figures below show gross migration flows in numeric terms and expressed per combined 1,000 people. In other words the map below illustrates the interrelationships between the study area and its surroundings based on Census 2011 and weighted to reflect the size of the combined population.
- 1.63 The analysis suggests that all the local authorities present their strong inter-relationships with another local authority within the Leicester and Leicestershire administrative area apart from North West Leicestershire DC that has its strongest gross weighted flow with South Derbyshire DC.

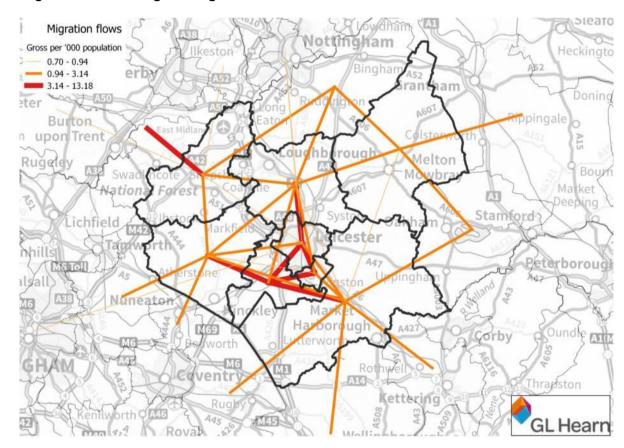


Figure 8: Gross weighted migration flows

Source: Census 2011, GL Hearn Analysis

1.64 Blaby DC, Charnwood BC and Oadby and Wigston BC have their strongest gross weighted flows with the City of Leicester. Melton BC's strongest and North West Leicestershire DC's second strongest flows are with Charnwood BC suggesting strong links across the north of the county. Hinckley and Bosworth BC and Harborough DC have their strongest gross weighted flows with

GL Hearn Page 29 of 134

Blaby DC. Finally the City of Leicester's strongest flow is with Oadby and Wigston BC followed closely by Blaby DC and Charnwood BC.

1.65 Migration from Oadby and Wigston BC to the City of Leicester is particularly strong and can be largely attributed to students moving from the Student Halls in Oadby and Wigston BC to the student areas in the City of Leicester, such as Evington and Clarendon Park.

Table 4: Top Gross flows Per '000 population for each Authority

	Leicester	Blaby	Charn- wood	Har- borough	Hinckle y & Bosworth	Melton	NW Leics	Oadby & Wigston
Leicester	-	6.24	5.62	2.42	1.99	0.58	0.72	8.41
Charnwood	5.62	2.08	-	0.92	1.75	1.64	2.87	1.00
Blaby	6.24	-	2.08	3.94	4.41	0.42	0.65	3.98
Oadby & Wigston	8.41	3.98	1.00	3.14	0.74	0.53	0.36	-
Harborough	2.42	3.94	0.92		1.48	0.74	0.25	3.14
Hinckley & Bosworth	1.99	4.41	1.75	1.48	-	0.48	2.28	0.74
NW Leics	0.72	0.65	2.87	0.25	2.28	0.49	-	0.36
Melton	0.58	0.42	1.64	0.74	0.48	-	0.49	0.53
Nottingham	0.86	0.32	0.80	0.25	0.19	0.35	0.38	0.19
Derby	0.51	0.20	0.45	0.05	0.16	0.10	0.67	0.11
Nuneaton & Bedworth	0.30	0.21	0.15	0.20	2.54	0.01	0.21	0.07
Rushcliffe	0.27	0.21	1.67	0.17	0.15	1.57	1.18	0.12
South Derbyshire	0.20	0.19	0.37	0.08	0.21	0.10	4.70	0.13
Erewash	0.13	0.11	0.33	0.06	0.05	0.11	0.94	0.01
East Staffs	0.14	0.04	0.14	0.11	0.10	0.04	0.81	0.05
North Warks	0.09	0.05	0.11	0.11	1.16	0.04	0.52	0.13

^{*}The green boxes highlight the top gross flow for each Authority

Source: Census 2011, GL Hearn Analysis

North West Leicestershire DC is the only local authority which in weighted gross migration terms has its strongest relationship with a local authority outside of the study area, South Derbyshire DC. This is also North West Leicestershire DC's strongest relationship in absolute terms. Although South Derbyshire DC's absolute flows and weighted flows are stronger with Derby City and East Staffordshire DC.

GL Hearn Page 30 of 134

Reconsidering Self-Containment

1.67 We have therefore sought to test the self-containment of a combined North West Leicestershire DC and South Derbyshire DC area as this presents the strongest weighted gross flows. The combined area (North West Leicestershire DC and South Derbyshire DC) has a self-containment rate including long distances of 57% in-flows and 58% out-flows. The self-containment of short distances is 64% for in-flows and 66.5% for out-flows. Thus the area should not be considered as a HMA on its own right. However, the strong links suggest that there should be synergies under duty to cooperate between the two authorities.

1.68 We have next sought to group the self-containment rate for the entire study area. This is justified on the basis of the complex set of relationships identified above which in general centre around the City of Leicester. The findings are presented in the table below and support the notion of a single HMA covering the study area.

Table 5: Self-containment of Short Distance Migration flows for the total of the study area

Local Authority	% Self-containment of out to flows	% Self-containment of in from flows
Study Area	90.52%	83.81%

Source: Census 2011, GL Hearn Analysis

- 1.69 As illustrated the Study area has a significant self-containment rate (over 90%) when long distance moves are excluded. This would suggest that a HMA covering the study area is justified on the basis of migration patterns.
- 1.70 The ONS also identify the most statistically significant flows between local authorities. These are based on the scale and range of flows within each local authority between 2011 and 2014. The statistically significant flows to/in for individual authorities in the Study are presented in in the table below.
- 1.71 This data shows that each of the local authorities has a statistically significant in-flow from the City of Leicester and all but North West Leicestershire DC has a statistically significant outflow to the City of Leicester. North West Leicestershire DC's most significant flows include an inward flow from Rushcliffe DC and South Derbyshire DC with a significant outward flow to the latter. Neither of which are within the study area.

GL Hearn Page 31 of 134

Table 6: Statistically Significant Migration Flows (2011-2014)

Direction	Inward	Outward
	Blaby	Blaby
Leicester	Oadby and Wigston	Charnwood
Leicestei		Birmingham
		Oadby and Wigston
	Leicester	Hinckley and Bosworth
Blaby		Harborough
Blaby		Charnwood
		Leicester
	Leicester	Hinckley and Bosworth
Charnwood		Harborough
Ghariwood		Charnwood
		Leicester
	Leicester	Hinckley and Bosworth
Harborough	Kettering	Daventry
Tiai boi ougii	Blaby	Kettering
		Leicester
	Blaby	Blaby
	Leicester	Leicester
Hinckley and Bosworth	Charnwood	Charnwood
	Nuneaton and Bedworth	Nuneaton and Bedworth
	NWL	NWL
	Leicester	Leicester
	Rutland	Rutland
Melton	Rushcliffe	Rushcliffe
	South Kesteven	South Kesteven
		Charnwood
	Hinckley and Bosworth	Charnwood
	Rushcliffe	South Derbyshire
NWL	Charnwood	Hinckley and Bosworth
	South Derbyshire	
	Leicester	
Oadby & Wigston	Leicester	Leicester
Cauby & Wigston	Blaby	Blaby

Source: ONS Internal Migration Estimates

1.72 Other major external flows include from the City of Leicester to Birmingham City, from Harborough DC to Daventry DC and to and from Kettering BC. Hinckley and Bosworth BC has a significant two way flow with Nuneaton and Bedworth BC as does Melton BC with Rutland DC, Rushcliffe DC and South Kesteven DC.

Commuting Flows

1.73 The analysis of the commuting flows in this section has been used not only to consider further the housing market geography; but also to provide key input to the functional economic market area's definition. We have sought to consider commuting dynamics taking account of the Office for

National Statistics definition of Travel to Work Areas (TTWAs), together with more detailed interrogation of commuting dynamics locally.

- 1.74 The TTWAs aim to identify self-contained labour market areas in which the majority of commuting occurs within the boundary of the area. It should however be recognised that in practice, it is not possible to divide the UK into entirely separate labour market areas as commuting patterns are too diffuse.
- 1.75 The TTWAs have been developed as approximations to self-contained labour markets, i.e. areas where most people both live and work. As such they are based on a statistical analysis rather than administrative boundaries. There are two types of self-containment that are analysed: the residents self-containment which is the percentage (%) of employed residents who work locally and; jobs self-containment which is the percentage (%) of local jobs taken by local residents.
- 1.76 The criteria for defining TTWAs were that at least 75% of the area's resident workforce works in the area and at least 75% of people who work in the area also live in the area in most instances. The area must also have had a working population of at least 3,500 people. However, for areas where the working population is in excess of 25,000 people, self-containment rates as low as 66.66% were accepted. The TTWA covering Leicestershire are illustrated in Figure 9 below.

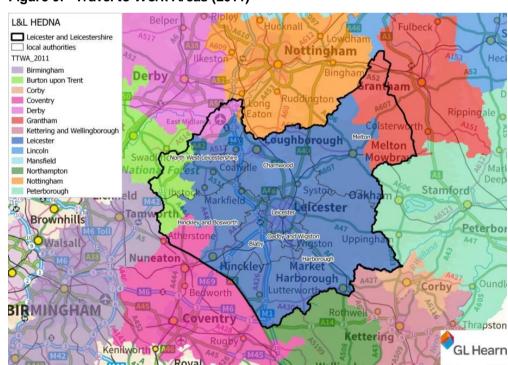


Figure 9: Travel to Work Areas (2011)

Source: ONS, 2015

GL Hearn Page 33 of 134

1.77 As illustrated Leicester and Leicestershire falls within five different TTWA boundaries (using 2011 Census data, published in 2015). Although the vast majority (in population and land mass) of the study area falls within Leicester TTWA with the following minor exceptions:

- north east Melton BC falls partially within Grantham TTWA;
- west North West Leicestershire DC falls partially within Burton Upon Trent TTWA;
- north North West Leicestershire DC falls partially within Derby TTWA;
- · west Hinckley and Bosworth BC falls partially within Burton Upon Trent TTWA; and
- south west Hinckley and Bosworth BC falls partially within Coventry TTWA.
- 1.78 The table below presents the self-containment percentages of all the travel to work areas related to Leicester and Leicestershire based on Census 2011. This data is provided by ONS to provide context to the TTWA they have identified.

Table 7: Self-containment in travel to work areas

TTWA	Residents self-containment (% employed residents who work locally)	Jobs self-containment (% local jobs taken by local residents)
Leicester	87.0	87.6
Grantham	68.5	74.9
Derby	75.3	75.2
Burton upon Trent	68.2	71.0
Coventry	78.0	76.7

Source: 2011 Census ONS (called Leicester TTWA but covers the whole study area)

- 1.79 Although these are statistically robust definitions of travel to work areas, they are difficult to use for HMA definitions as they cut across local authority boundaries. As set out earlier it is more practical to consider defining the HMA as an aggregation of local authorities. We have therefore sought to consider the self-containment rates for the individual local authorities.
- The Table below splits down the self-containment percentages in local authority level based on Census 2011 location of usual residence and place of work. The City of Leicester presents the highest residents self-containment of 69% followed by North West Leicestershire DC (57%). Melton BC presents the highest jobs self-containment (49%) followed by the City of Leicester (48%). Oadby and Wigston BC and Blaby DC have the lowest self-containment rates mainly because of their proximity to the City of Leicester.

GL Hearn Page 34 of 134

Table 8: Self-containment in local authority - merged output areas

Local Authority	Residents self-containment (% employed residents who work locally)	Jobs self-containment (% local jobs taken by local residents)
Leicester	69%	48%
Charnwood	51%	47%
Blaby	33%	23%
NWL	57%	35%
Hinckley and Bosworth	50%	41%
Harborough	44%	31%
Oadby and Wigston	26%	26%
Melton	54%	49%

Source: 2011 Census ONS

- 1.81 We have next sought to undertake further analysis considering 2011 Census commuting patterns derived by location of usual residence and place of work. The City of Leicester constitutes the largest employment centre in the study area where around 134,000 people (38% of the total workforce) work. Charnwood BC is the second largest employment centre in the study area where 47,000 people (13% of total workforce) work from the study area.
- 1.82 Figure 10 presents the location of workplace by local authority for Leicester and Leicestershire residents (excluding self-contained flows) based on ONS 2011 flow data. The City of Leicester serves as the main workplace destination employing 56,000 people from the other parts of the study area.
- 1.83 Blaby DC is the second most popular work place destination attracting 27,000 people to work from the other parts of the study area because of the significant amount of industrial estates, business parks and employment land that sits within its boundary.
- 1.84 There is, in general, strong internal links within the study area. Indeed the study areas self-containment rate is 78%. The remaining 22% (Less than 40,000 people) travel to work out of the study area with Nottingham City, Coventry City, Nuneaton and Bedworth BC, Rugby BC, Birmingham City and Rushcliffe DC being the most popular workplace destinations accounting for more than 50% of the external flows.

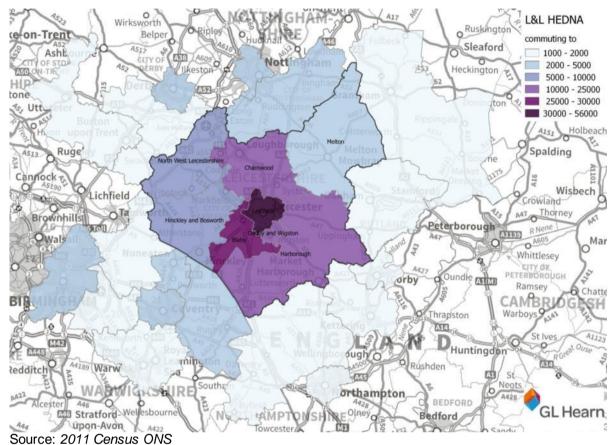


Figure 10: Location of workplace for Leicester & Leicestershire residents excluding selfcontained flows (+1,000 people)

- 1.85 The high level of self-containment within Leicester and Leicestershire once again justifies a single housing market area (based on commuting patterns) covering the study area. Again recognising that there are areas of overlap particularly around Rushcliffe DC, Nuneaton and Bedworth BC, Coventry City and Rugby BC.
- 1.86 Finally, the ONS also publish statistically significant commuting flows to/in individual local authorities. Again these are based on the range and scale of flows in each location. The results for the study area are presented in the table below.
- 1.87 This again highlights the primacy of the City of Leicester in terms of employment centres within the study area as all the other local authorities have a significant inward and outward flow with the City.

GL Hearn Page 36 of 134

Table 9: Statistically Significant Commuting flows (2011-2014)

Direction (Authority)	Inward	Outward
Leicester	Harborough	Oadby and Wigston
	Hinckley and Bosworth	Blaby
	Charnwood	Harborough
	Blaby	Charnwood
Blaby	Leicester	Leicester
Charnwood	Leicester	Leicester
Charliwood	NWL	
	Leicester	Leicester
	Blaby	Blaby
Harborough	Kettering	
nai boi ougii	Rugby	
	Hinckley and Bosworth	
	Nuneaton and Bedworth	
	North West	Blaby
	Charnwood	Harborough
Hinckley and Bosworth	Leicester	Leicester
	Blaby	North West
	Nuneaton and Bedworth	Coventry
	Rushcliffe	Blaby
	Charnwood	Nottingham
Melton	Leicester	South Kesteven
Melton	South Kesteven	Rushcliffe
		Leicester
		Charnwood, Rutland
	South Derbyshire	Blaby
	Derby	Hinckley and Bosworth
North West Leicestershire	Erewash	Charnwood
THE STATE OF LONG STORE OF THE STATE OF THE	Charnwood	Leicester
	Leicester	South Derbyshire
	Hinckley and Bosworth	
Oadby and Wigston	Leicester	Leicester

Source: ONS Internal Migration Estimates

HMA Conclusion

- 1.88 Drawing the analysis together, there is a high level of self-containment in Leicester and Leicestershire. We consider that there is a single housing market centred around the City of Leicester but covering the entire study area. That said, functional market areas clearly do not precisely fit to local authority boundaries; and at the borders of any area which is defined there are often interactive links mainly with the adjoining areas.
- 1.89 Previous research and also ratified by this report has identified links between North West Leicestershire DC and South Derbyshire DC; and between parts of Melton BC with Rushcliffe DC among others. There are also notable links with Nuneaton and Bedworth BC to the south west.

SL Hearn Page 37 of 134

However at a strategic level; the strongest links remain those between the City of Leicester and the Boroughs and Districts within Leicestershire.

1.90 Whilst these external relationships do not affect the definition of Leicester and Leicestershire as a HMA, they should be borne in mind with regard to the Duty to Cooperate.

Leicester Principal Urban Area

1.91 Previous SHMA defined the Leicester Principal Urban Area. This is a relatively well established area and reflects Leicester's urban area which extends beyond the City Council's boundaries. Should be noted that the area is just presented and has not been used as a modelling or analysis subject.

Leicester
PUA

In Services

Markfield

Markf

Figure 11: Boundary of the Leicester Principal Urban Area

Source: GL Hearn, 2014

- 1.92 This area was identified in the (revoked) Regional Spatial Strategy for the East Midlands but did not have definitive boundaries. As a proxy for this area we have used the following wards. This is a practical definition and not all of every ward is wholly within the PUA (Figure 120):
 - The City of Leicester All Wards;
 - Oadby and Wigston BC All Wards;

GL Hearn Page 38 of 134

 Blaby DC – Ellis, Fairestone Forest, Millfield, Muxloe, Ravenhurst and Fosse, Saxondale, and Winstanley Wards;

- Charnwood BC

 Birstall Wanlip, Birstall Watermead, and Thurmaston Wards; and
- Harborough DC Thurnby and Houghton Wards.

GL Hearn Page 39 of 134

2 DEFINING THE FUNCTIONAL ECONOMIC MARKET AREA

2.1 According to PPG the geography of commercial property markets should be thought of in terms of the requirements of the market in terms of the location of premises, and the spatial factors used in analysing demand and supply.

2.2 It is also possible to relate a FEMA with business activity i.e. an area within which there is a degree of common identity, and within which businesses compete and cooperate. This reflects the understanding that businesses (i.e. employment activity- factory, offices, research and development centres and warehouses) tend to locate using locational criteria such as proximity to infrastructure and urban areas. This usually corresponds with an area with a visibly defined commercial property market – being an area with mutual locational characteristics and within which business premises can be situated, and within which new developments will compete against existing property to secure tenants/occupiers.

FEMA Guidance

- 2.3 Since patterns of economic activity vary from place to place, there is no standard approach to defining a functional economic market area (FEMA), however, the PPG suggests that it is possible to define them taking account of factors including:
 - The extent of any Local Enterprise Partnership within the area;
 - travel to work areas (see previous section);
 - housing market area (see previous section);
 - flow of goods, services and information within the local economy;
 - service market for consumers:
 - administrative area;
 - catchment areas of facilities providing cultural and social well-being; and
 - transport network.
- 2.4 While some of these factors have been analysed using quantitative data there is no robust information available which can be used on a consistent basis to consider supply chains. Similar studies have in the past used business surveys to understand this factor.
- 2.5 We will address through our analysis issues associated with different sectors/ market segments e.g. Midlands/ Golden Triangle market for strategic distribution which in reality is likely to have a different functional geography to for example retail.
- 2.6 The analysis of housing market areas and commuting should be considered as the key input to defining the FEMA, as it reflects relationships between where people live and work. These were set out in more detail in the previous chapters. In addition, some of the factors are fairly well defined

GL Hearn Page 40 of 134

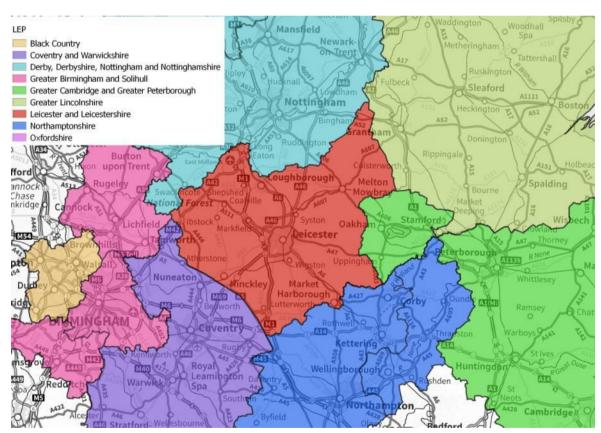
such as administrative areas. Leicestershire being the county and service provider for all of local authorities in a two-tier system with the City of Leicester acting as a unitary authority as the sole exception.

2.7 The flow of goods and services is difficult to specifically quantify on a robust basis, given available datasets. We have however reviewed the other factors when seeking to define FEMA. These are set out in turn below.

Local Enterprise Partnership

2.8 The area sits entirely within the Leicester and Leicestershire Local Enterprise Partnership (LEP) area. The Leicester and Leicestershire LEP is surrounded by the Greater Lincolnshire; Greater Cambridge and Greater Peterborough; Northamptonshire; Coventry and Warwickshire; Birmingham and Solihull and; Derby, Derbyshire, Nottingham and Nottinghamshire LEPs (Figure 12).

Figure 12: Local Enterprise Partnership Areas



2.9 With regards to retail provision we have adopted a high level approach to identify the major retail centres of the wider area. Figure 13 sets out the major retail centres in Midlands and their approximate trade draw. This information has been exported from CACI Retail Footprint map which lists the major retail centres by expenditure nationally.

GL Hearn Page 41 of 134

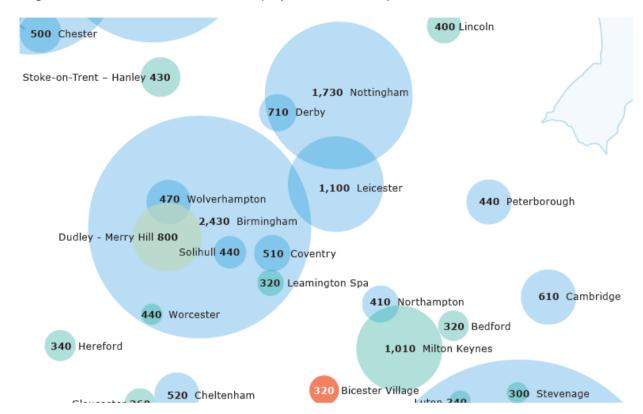


Figure 13: Retail Centres in Midlands (Expenditure in £mil)

Source: CACI Retail Footprint (2011)

- 2.10 According to CACI Footprint 2011 Leicester is listed as the 12th largest retail centre nationally with £1,100m expenditure. In addition, Fosse Shopping Park (in Blaby) is listed 4th largest retail park nationally (£210m expenditure). However, Birmingham (£2,430m) and Nottingham are the Midlands largest retail centres and these are likely to draw some expenditure away from Leicester and Leicestershire.
- 2.11 There is a hierarchy of retail destinations in Leicester and Leicestershire, with local centres being the focus for convenience spends and the City Centre and Fosse Park the focus for comparison spends and destinations. The following table summarises the Retail Market destinations in the study area.

GL Hearn Page 42 of 134

Table 10: Main retail destinations in the study area

Local Authority	Key retail destinations	Source
The City of	City's Centre	The City of Leicester council and Blaby
Leicester	Fosse Park (Blaby)	District Council Town Centre Retail Study,
	Hamilton district Centre	WYG Planning (2015)
	Beaumont Leys	
	St George Retail Park	
District	Abbey Retail Park	TI 0" (1 : 1 : 1 1 1 1 1 1 1 1
Blaby	Blaby town centre Fosse Park and Grove Farm	The City of Leicester council and Blaby District Council Town Centre Retail Study,
	Triangle	WYG Planning (2015)
	Leicester	W 1G Flaming (2015)
	Hinckley	
Charnwood	The Rushes Shopping Centre,	Charnwood Retail & Town Centre Study,
	Loughborough Town Centre	Peter Brett Roger Tym & Partners
	Leicester & Fosse Park (Blaby)	(2013 Update)
	Nottingham	
Hinckley &	Hinckley Town Centre	Hinckley & Bosworth Retail Study, Roger
Bosworth	Leicester & Fosse Park (Blaby)	Tym & Partners
	Nuneaton	(ES - 2007)
Oadby & Wigston	Oadby District Centre	Oadby & Wigston Retail Capacity, Savills
	Wigston Town Centre	(2008)
	South Wigston District Centre	
	Leicester & Fosse Park (Blaby)	
Harborough	Market Harborough Town Centre	Harborough Retail Study NLP (2013)
	Lutterworth	
	Rugby	
Molton	Leicester & Fosse Park (Blaby)	Maltan Dansunk Datall Otodo D. C. D. (1)
Melton	Melton Mowbray Leicester & Fosse Park (Blaby)	Melton Borough Retail Study, Peter Brett Roger Tym & Partners
	Nottingham	(2015)
	Nothingham	(2010)
NWL	Coalville (Belvoir Shopping Centre)	North West Leicestershire Retail Study,
	Ashby-de-la-Zouch	Peter Brett Roger Tym & Partners
	Leicester & Fosse Park (Blaby)	(2012 Update)
	Loughborough	

Source: Retail studies listed in the table

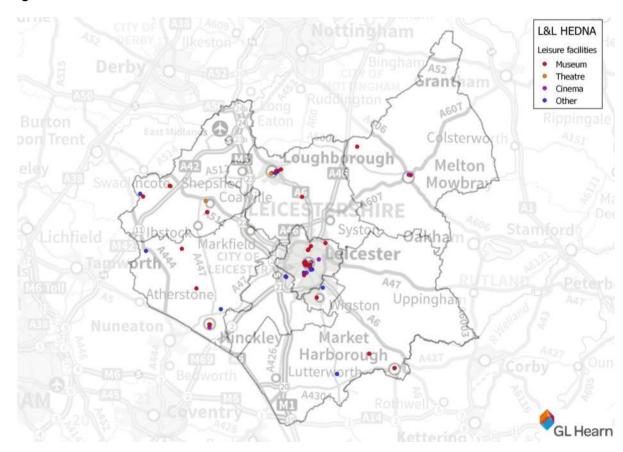
2.12 The spending retail leakages of the study area are towards the main surrounding urban destinations of Nottingham, Peterborough and Derby. Moreover, there are small leakages towards Nuneaton and Grantham. Birmingham is the main retail destination in Midlands and it creates also some leakages from the study area. However it should be noted that the majority of the study area visits Leicester and Fosse Park for their shopping needs. The outside area shopping destinations are mainly an outcome of cross boundary relationships.

Leisure and social services

2.13 In terms of gauging cultural provision we have sought to identify the following leisure services in relation to Leicester and Leicestershire area:

- Museums;
- · Cinemas:
- Theatres; and
- Other leisure facilities including bowling alleys, Zoo, art centres, football stadium, football clubs, racecourse, etc.
- 2.14 As illustrated in Figure 14 the main leisure facilities are concentrated in Leicester and Loughborough. There is a significant number of museums although the majority are within the City of Leicester. This illustrates the primacy of Leicester within the study area and the reliance on the city for key leisure provision from the other local authorities.

Figure 14: Leisure Provision



Source: GL Hearn, 2016

GL Hearn Page 44 of 134

2.15 We have also sought to analyse the key social facilities. There is one Leicestershire Partnership NHS Trust covering the whole of the study area. Similarly Leicestershire Police Constabulary and Leicestershire and Rutland Fire and Rescue Service cover the study area and Rutland.

Transport Network

2.16 The transport infrastructure directly influences the commuting patterns and the access to goods and services. In addition, new transport investment will influence the local and wider economy by providing new jobs, minimising further the transport costs, encouraging economies of agglomeration and increasing the attractiveness of investment in the wider area.

Road Network

- 2.17 In terms of highways accessibility, the Leicester and Leicestershire area connects well to its surroundings as well as the rest of the country via the M1 and M69. The road travel times to UK markets make the western part of study area an attractive location for the distribution sector.
- 2.18 The strategic nature of the distribution industry within the HMA means that Leicester and Leicestershire draws its workforce from a much larger area than many other industries. It is therefore unreliable for drawing FEMA conclusions solely on this basis.
- 2.19 The motorway network is focused in the western parts of Leicester and Leicestershire and becomes congested at peak times, thus discouraging longer distance commutes. There are some local 'pinch points' on the road network which increase journey times.
- 2.20 The eastern part of the study area is less well connected. Although there are a number of radial routes emanating from Leicester there is less north-south connectivity. Generally, however, the City of Leicester remains the focal point for the non-motorway strategic road networks with most primary routes originating/ending in the City.

Rail

- 2.21 The north-south rail services can be characterised as good, particularly in light of the proposed electrification of the Midlands Main Line but east-west services are poor thereby creating commuting issues and isolating the workforce of those areas. The average travel time to London is less than one hour and fifteen minutes from the City of Leicester (and 54 mins St Pancras to/from Market Harborough) and to Birmingham is one hour and twenty minutes.
- 2.22 Although there are train routes between Leicester and other parts of the HMA these tend to be infrequent services. There are also large parts of the HMA which have no access to commercial rail services. This includes many of the smaller towns in the east and west of the HMA.

GL Hearn Page 45 of 134

2.23 Although HS2 is expected to cross the HMA there are no proposals for a station in Leicester or Leicestershire, the nearest station being proposed at present is at Toton (Long Eaton, Nottinghamshire).

Public Transport

- 2.24 Apart from the Principal Urban Area of the City of Leicester the rest of the study area is poorly served by buses and other forms of public transport.
- 2.25 This lack of public transport in combination with the travel costs has been recognised by employment agencies as a factor that could exclude a number of potential employees from applying for positions. The lack of suitable public transport across the HMA, particularly in the rural areas, means that most commuting is by car. Although this extends the definitions of functional areas it has the knock on effect of congestion.

East Midlands Airport

- 2.26 East Midlands Airport serves 80 leisure and business destinations and has on average approx. 4 million passengers per annum. The airport manages 300,000 tonnes of freight per annum and it is the bases for two of the world's top four air express freight operators, namely DHL and UPS.
- 2.27 The airport supports 6,000 jobs7 and according to LLEP SEP 2014, it is a main growth area for the sub-region. The area around the East Midlands Enterprise Gateway brings together road, rail and air freight in a central location.
- 2.28 As a sub-regional facility on the apex of three counties and with excellent transport links the airport draws in its workforce from a much wider area than Leicestershire. Different facilities will have different draw and thus a sub-regional facility is not the most useful analysis when trying to understand functional economic market areas.

GL Hearn Page 46 of 134

⁷ East Midlands Airport Facts and Figures, Last Visited: 01/04/16).

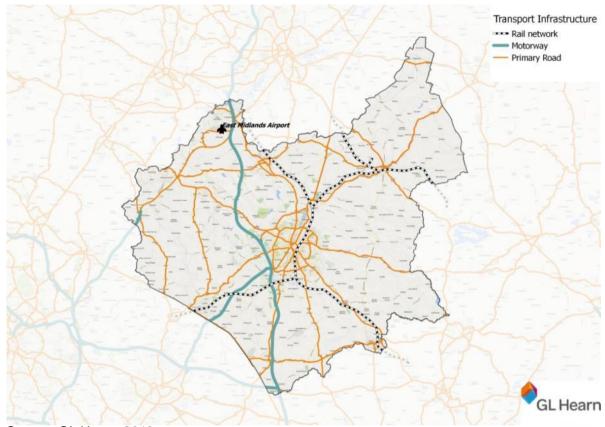


Figure 15: Transport Infrastructure

Source: GL Hearn, 2016.

FEMA Conclusions

- 2.29 Drawing the FEMA analysis together it is recognised that there are clearly strong economic relationships between the City of Leicester and Leicestershire. The study area is a self-contained area where the majority of the workforce works and live within its administrative boundaries.
- 2.30 When LEPs were established in 2010 the main criterion for their boundary definition was to reflect the geographies of local functional economies. As the study area sits entirely within the Leicester and Leicestershire LEP area this provides strong evidence of well-established economic relationships across the study area.
- 2.31 From a retail perspective the City of Leicester and Fosse Park retain the majority of comparison expenditure in the study area. Although Birmingham and Nottingham draw some retail expenditure from the County the Leicester Urban Area remains the core retail destination.
- 2.32 Similarly leisure facilities are concentrated in the City of Leicester and to a lesser extent Loughborough. There is no evidence to suggest there are any substantial gaps in supply which would result in substantial necessary flows to outside the county.

GL Hearn Page 47 of 134

2.33 The road network is well-developed providing a comprehensive system for the majority of the study area, although the western parts of the county are much better served than those in the east. It is however evident that most of the primary routes originate or terminate in Leicester.

- 2.34 Public transport in the county (particularly outside the City) is poor isolating the workforce in large parts of the county who cannot afford their own means of transport. Apart from new bus routes needed to cover the study area, rail improvements and new links particularly between the east and west are emerging in order to create employment opportunities for the economically vulnerable population.
- 2.35 However, according to the commuting analysis the study area still has strong internal relationships and high levels of self-containment. This was also shown in the Travel-to-work-areas' definition produced by Office of National Statistics. This showed that the majority of each local authority falls within the Leicester TTWA. This is the key analysis for identifying the FEMA.
- 2.36 For some sectors, such as Distribution, the area forms part of a much wider logistics "golden triangle" which is formed by M42, M1 and M6. Similarly facilities such as East Midlands Airport will also have sub-regional significance. In practical terms however the FEMA should be drawn at a smaller functional area, relating to the majority of economic activity.
- 2.37 Thus the FEMA can be defined as including the City and the County of Leicestershire including the local authorities of the City of Leicester, Blaby DC, Charnwood BC, Harborough DC, Hinckley and Bosworth BC, Melton BC, North West Leicestershire DC and Oadby and Wigston BC, matching the boundaries of HMA and LEP.
- 2.38 It should be noted that there are overlaps in the peripheral parts of any FEMA. For instance Leicestershire will have an influence on areas such as Rushcliffe, Nuneaton and Bedworth, and South Derbyshire. Similarly larger urban areas such as Nottingham, Derby and Coventry will also influence parts of Leicestershire.

GL Hearn Page 48 of 134

3 MARKET SIGNALS OF COMPARABLE AUTHORITIES

3.1 Within the main report we benchmark market signals indicator against the East Midlands region and national position. The PPG suggests that similar demographic areas should also be used as benchmarks.

3.2 ONS publish a list of comparable areas for each local authority. These are calculated using a squared Euclidean distance (SED) value assessed across 59 different Census variables. For the local authorities in the HMA ONS identified similarities with the local authorities set out in the table below:

Table 11: Comparable Authorities

Authority	Comparable Local Authorities					
Leicester	Birmingham	Coventry	Luton			
Blaby	Gedling	South Ribble	Lichfield			
Charnwood	Newcastle-under-Lyme	Warwick	Bath & North East Somerset			
Harborough	South Northamptonshire	East Hampshire	Lichfield			
Hinckley & Bosworth	Selby	Erewash East	Amber Valley			
Melton	South Kesteven	Mid Devon	Selby			
NW Leicestershire	North Warwickshire	South Derbyshire	East Northamptonshire			
Oadby & Wigston	Broxstowe	Newcastle-under-Lyme	Solihull			

Source: ONS

3.3 Figure 12 provides a comparative assessment of key market signals indicators against the comparable authorities.

GL Hearn Page 49 of 134

Table 12: HMA authorities benchmarked against their most similar comparators

Local Authority	Land Values	2015 Median Values	House price Change (10 Years)	Monthly Rental Costs	Rental Change	LQ Afford- ability Ratio
Leicester	£2,060,000	£132,000	11.9%	£495	1.0%	5.88
Birmingham	£1,485,000	£140,000	11.1%	£625	19.0%	5.49
Coventry	£1,480,000	£140,000	18.6%	£550	11.1%	5.84
Luton	£1,555,000	£189,000	35.0%	£725	21.8%	8.1
Blaby	£2,080,000	£171,500	16.7%	£625	8.7%	7.48
Gedling	£1,175,000	£147,500	16.1%	£550	11.1%	6.1
South Ribble	£963,000	£150,000	15.4%	£550	0.0%	6.35
Lichfield	£2,825,000	£199,950	16.9%	£625	8.7%	8.33
Charnwood	£1,180,000	£175,000	20.7%	£525	9.4%	7.13
Newcastle-under-Lyme	£805,000	£132,000	19.2%	£495	4.2%	5.98
Warwick	£2,835,000	£251,000	35.7%	£775	30.3%	9.48
Bath and NE Somerset	£2,050,000	£270,000	37.4%	£900	20.0%	10.43
Harborough	£2,160,000	£228,995	25.5%	£650	18.2%	9.03
South Northants	£2,070,000	£260,000	40.5%	£775	11.5%	10.58
East Hants	£5,390,000	£307,500	35.9%	£800	6.7%	12.37
Lichfield	£2,825,000	£199,950	16.9%	£625	8.7%	8.33
Hinckley & Bosworth	£1,550,000	£169,995	20.1%	£550	11.1%	6.88
Selby	£622,000	£169,000	7.0%	£550	7.8%	6.91
Erewash East	£790,000	£135,000	14.4%	£495	4.2%	6.02
Amber Valley	£445,000	£148,500	25.8%	£495	4.2%	5.54
Melton	£1,280,000	£172,000	16.2%	£575	16.2%	8.91
South Kesteven	£965,000	£177,000	18.0%	£575	15.0%	7.83
Mid Devon	£610,000	£200,000	17.7%	£600	4.3%	8.54
Selby	£622,000	£169,000	7.0%	£550	7.8%	6.91
NW Leicestershire	£1,160,000	£165,000	16.8%	£565	7.6%	7.03
North Warks	£1,435,000	£169,995	21.4%	£570	8.6%	7.06
South Derbys	£485,000	£165,000	14.6%	£550	3.8%	6.64
East Northants	£785,000	£170,000	15.7%	£595	8.2%	6.79
Oadby & Wigston	£1,365,000	£166,000	14.5%	£595	8.2%	8.61
Broxstowe	£1,840,000	£148,000	10.0%	£550	4.8%	5.58
Newcastle-under-Lyme	£805,000	£132,000	19.2%	£495	4.2%	5.98
Solihull	£3,150,000	£235,000	26.3%	£695	3.0%	8.45

Source: GLH Analysis, Land Registry Price paid data, VOA, DCLG Housing Statistics

4 FURTHER AFFORDABLE HOUSING NEEDS ANALYSIS

4.1 The analysis of affordable housing need – consistent with advice in the PPG⁸ – uses secondary data sources. It draws on a range of data including 2011 Census data, demographic projections, house prices/rents and income information. Given data availability, there are a number of assumptions that need to be made to ensure that the analysis is as robust as possible. Key assumptions include considering the number of households who have a need due to issues such as insecure tenancies or housing costs – such households form part of the affordable need as set out in guidance (see paragraph 2a-023 of the PPG for example) but are not readily captured from secondary data sources. Assumptions also need to be made about the likely income levels of different groups of the population (such as newly forming households), recognising that such households' incomes may differ from those in the general population.

4.2 To overcome the limitations of a secondary-data-only assessment, additional data has been taken from a range of survey-based affordable needs assessments carried out by GL Hearn/ Justin Gardner Consulting historically, triangulated with national data such as from the English Housing Survey, to consider issues such as needs which are not picked up in published sources and different income levels for different household groups. It should also be stressed that the secondary data approach is consistent with the PPG. Specifically, paragraph 14 (ID: 2a-014-20140306) states that:

'Plan makers should avoid expending significant resources on primary research (information that is collected through surveys, focus groups or interviews etc. and analysed to produce a new set of findings) as this will in many cases be a disproportionate way of establishing an evidence base. They should instead look to rely predominantly on secondary data (e.g. Census, national surveys) to inform their assessment which are identified within the guidance'.

4.3 Planning Practice Guidance also suggests that the housing register can be used to estimate levels of affordable housing need. Our experience of working across the country is that housing registers can be highly variable in the way their allocation policies and points systems work and the need shown can reflect more how the register. This means that in many areas it is difficult to have confidence that the register is able to define an underlying need. Many housing registers include households who might not have a need whilst there will be households in need who do not register (possibly due to being aware that they have little chance of being housed). For these reasons, the method linked to a range of secondary data sources is preferred.

GL Hearn Page 51 of 134

⁸ ID: 2a-014-20140306

Key Definitions

4.4 We begin by setting out key definitions relating to affordable housing need, affordability and affordable housing.

Affordable Housing

- 4.5 The NPPF provides the definition of affordable housing (as used in this report). The following is taken from Annex 2 of NPPF.
 - "Affordable housing: Social rented, affordable rented and intermediate housing, provided to eligible households whose needs are not met by the market. Eligibility is determined with regard to local incomes and local house prices. Affordable housing should include provisions to remain at an affordable price for future eligible households or for the subsidy to be recycled for alternative affordable housing provision."
- 4.6 Within the definition of affordable housing there is also the distinction between social rented, affordable rented, and intermediate housing. Social rented housing is defined as:
 - "Social rented housing is owned by local authorities and private registered providers (as defined in section 80 of the Housing and Regeneration Act 2008), for which guideline target rents are determined through the national rent regime. It may also be owned by other persons and provided under equivalent rental arrangements to the above, as agreed with the local authority or with the Homes and Communities Agency."
- 4.7 Affordable rented housing is defined as:
 - "Affordable rented housing is let by local authorities or private registered providers of social housing to households who are eligible for social rented housing. Affordable Rent is subject to rent controls that require a rent of no more than 80% of the local market rent (including service charges, where applicable)."
- 4.8 The definition of intermediate housing is shown below:
 - "Intermediate housing is homes for sale and rent provided at a cost above social rent, but below market levels subject to the criteria in the Affordable Housing definition above. These can include shared equity (shared ownership and equity loans), other low cost homes for sale and intermediate rent, but not affordable rented housing."
- 4.9 As part of our analysis in this report we have therefore studied the extent to which social rented, intermediate housing and affordable rented housing can meet affordable housing need in the HMA.

Current Affordable Housing Need

4.10 Current Affordable housing need is defined as the number of households who currently lack their own housing or who live in unsuitable housing and who cannot afford to meet their housing needs in the market. This is sometimes referred to as the 'backlog'.

GL Hearn Page 52 of 134

Newly-Arising Need

4.11 Newly-arising (or future) need is a measure of the number of households who are expected to have an affordable housing need at some point in the future. As per paragraph 25 of the PPG this is made up of newly forming households and existing households falling into need at some point in the future.

Supply of Affordable Housing

4.12 The supply of affordable housing is an estimate of the number of social/affordable rented and intermediate housing units likely to be available through relets of the current stock (based on past trend data).

Affordability

- 4.13 Affordability is assessed by comparing household incomes, based on income data modelled using a number of sources including CACI, Annual Survey of Hours and Earnings (ASHE), the English Housing Survey (EHS) and ONS data, against the cost of suitable market housing (to either buy or rent). Separate tests are applied for home ownership and private renting and are summarised below:
 - a. Assessing whether a household can afford home ownership: A household is considered able to afford to buy a home if it costs 3.5 times the gross household income The former CLG guidance⁹ (August 2007) suggests using different measures for households with multiple incomes (2.9×) and those with a single income (3.5×), however (partly due to data availability) we have only used a 3.5 times multiplier for analysis. This ensures that affordable housing need figures are not over-estimated in practical terms it makes little difference to the analysis due to the inclusion of a rental test (below) which tends to require lower incomes for households to be able to afford access to market housing;
 - b. Assessing whether a household can afford market renting: A household is considered able to afford market rented housing in cases where the rent payable would constitute no more than a particular percentage of gross income. The choice of an appropriate threshold is an important aspect of the analysis, CLG guidance (of 2007) suggested that 25% of income is a reasonable start point but also notes that a different figure could be used. Analysis of current letting practice suggests that letting agents typically work on a multiple of 40% (although this can vary by area). Government policy (through Housing Benefit payment thresholds) would also suggest a figure of 40%+ (depending on household characteristics). Consideration of a reasonable proportion of income to use in analysis can be found later in this section.
- 4.14 It should be recognised that a key challenge in assessing affordable housing need using secondary sources is the lack of information available regarding households' existing savings. This is a key factor in affecting the ability of young households to purchase housing particularly in the current market context where a deposit of at least 10% is typically required for the more attractive mortgage

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⁹ Strategic Housing Market Assessment – Practice Guidance Version 2 - DCLG (August 2007)

deals. The 'help to buy' scheme is likely to be making some improvements in access to the owner-occupied sector although at present this is likely to be limited (although the impact of recent extensions to this scheme to include the second-hand market should be monitored moving forward). In many cases households who do not have sufficient savings to purchase have sufficient income to rent housing privately without support, and thus the impact of deposit issues on the overall assessment of affordable housing need is limited.

Local Prices and Rents

- 4.15 An important part of the HEDNA is to establish the entry-level costs of housing to buy and rent this data is then used in the assessment of the need for affordable housing. The affordable housing needs assessment compares prices and rents with the incomes of households to establish what proportion of households can meet their needs in the market, and what proportion require support and are thus defined as having an 'affordable housing need.'
- 4.16 In this section we establish the entry-level costs of housing to both buy and rent across the HMA. Our approach has been to analyse Land Registry and Valuation Office Agency (VOA) data to establish lower quartile prices and rents. For the purposes of analysis (and to be consistent with Paragraph 25 of the PPG (Reference ID: 2a-025-20140306)) we have taken lower quartile prices and rents to reflect the entry-level point into the market
- 4.17 The table below shows estimated lower quartile property prices by dwelling type. The data shows that entry-level costs to buy are estimated to start from about £80,000 for a flat (in most areas) and rising to in excess of £200,000 for a detached home. Looking at the lower quartile price across all dwelling types the analysis shows a range from £108,000 in Leicester, up to £173,000 in Harborough.

Table 13: Lower quartile sales prices by type (2015)

	Flat	Terraced	Semi- detached	Detached	All dwellings
Leicester	£73,000	£105,000	£124,000	£188,000	£108,000
Blaby	£80,000	£127,000	£145,000	£207,000	£147,000
Charnwood	£82,000	£116,000	£142,500	£220,000	£135,000
Harborough	£121,000	£142,500	£165,000	£250,000	£173,000
Hinckley & Bosworth	£63,000	£108,000	£131,000	£200,000	£130,000
Melton	£86,000	£112,000	£140,000	£210,000	£139,000
NWL	£78,000	£98,000	£130,000	£187,000	£130,000
Oadby & Wigston	£86,000	£114,000	£146,000	£210,000	£138,000

Source: Land Registry (2015)

4.18 A similar analysis has been carried out for private rents using Valuation Office Agency (VOA) data – this covers a 12-month period to March 2016. For the rental data, information about dwelling sizes

is provided (rather than types); the analysis shows an average lower quartile cost (across all dwelling sizes) of between £350 per month (in Leicester), rising to £550 in Blaby and Harborough.

Table 14: Lower quartile private rents by size and location (year to March 2016) - per month

	Room	Studio	1	2	3	4+	All
	only	Studio	bedroom	bedrooms	bedrooms	bedrooms	dwellings
Leicester	£260	£275	£375	£350	£525	£695	£350
Blaby	-	-	£425	£535	£625	£795	£550
Charnwood	£282	£320	£395	£490	£575	£725	£395
Harborough	-	-	£425	£550	£650	£925	£550
Hinckley & Bosworth	-	£320	£333	£475	£575	£783	£450
Melton	-	£275	£340	£495	£550	£850	£475
NWL	£300	£350	£375	£490	£575	£873	£495
Oadby & Wigston	-	£325	£395	£500	£625	£795	£500

Source: Valuation Office Agency (2016)

Assessing Affordability

- 4.19 Households ability to afford market housing (to buy or rent) is a function of housing costs, household incomes and how much households can be expected to spend on housing. The affordable housing needs assessment compares prices and rents with the incomes of households to establish what proportion of households can meet their needs in the market, and what proportion require support and are thus defined as having an 'affordable housing need.'
- 4.20 For the purposes of analysis and to be consistent the PPG¹⁰ we have taken lower quartile prices and rents to reflect the entry-level point into the market.
- 4.21 There is no official guidance on what proportion of gross income households might reasonably spend on housing costs. Typically this would sit between 25% 40%. The selection off an appropriate threshold will be linked to the cost of housing rather than income. Income levels are only relevant in determining the number (or proportion) of households who fail to meet the threshold.
- The key point when looking at thresholds and housing costs is one of 'residual income' i.e. the amount of money a household has after housing costs are paid for. To consider what threshold might be appropriate, a national benchmarking exercise has initially been carried out. Across the Country, evidence points to the cheapest areas having lower quartile rents of around £350 per month (this includes Liverpool, Hull and Leicester). It is assumed that these areas would have a 25% affordability threshold (i.e. the bottom end of the threshold range reflects the bottom end of the housing cost range). Using the £350 pcm example, if a household spent 25% of income on housing then their residual income would be £1,050 per month. The same threshold in Blaby would show a

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¹⁰ Reference ID: 2a-025-20140306

residual income of £1,650 (i.e. 57% higher). Hence it is arguably not appropriate to use the same (25%) threshold in each area.

- 4.23 This analysis is not conclusive given that such an analysis would need to be predicated on a) an assumption that a 25% thresholds is an appropriate benchmark at the bottom end of the market; b) that living costs (other than housing) are equal across areas and c) to note that the analysis is based on gross income (households with higher gross incomes would be expected to be paying more tax). It does however serve to show why the cost of housing is the key input into understanding a reasonable threshold for affordability.
- 4.24 Returning to the question for the Leicester and Leicestershire authorities, the analysis seeks to recognise residual income and also issues about tax and the cost of living. If it were assumed that the residual income (i.e. £1,050) should be held constant for all areas, then this would suggest a threshold in Blaby of 34%. However as noted keeping the residual income figure constant is probably not realistic. Hence, the analysis takes a simple average between the bottom line 25% and the 34% figure; this gives a threshold for affordability in Blaby of 30%. For information this threshold would give a level of residual income in Blaby of around £1,300.
- 4.25 A similar analysis has been carried out to look at appropriate thresholds for each of the different local authorities, with figures shown in the below. These income thresholds (describing the proportion of gross household income which households might spend on housing) are used in the analysis.

Table 15: Affordability Thresholds

	Threshold for affordability
Leicester	25%
Blaby	30%
Charnwood	26%
Harborough	30%
Hinckley & Bosworth	28%
Melton	28%
North West Leicestershire	29%
Oadby & Wigston	29%

Source: Housing costs from VOA and CoRe

GL Hearn Page 56 of 134

Affordable Housing Needs Assessment

Current Affordable Housing Need

4.26 In line with PPG¹¹, the current need for affordable housing has been based on considering the likely number of households with one or more housing problems, as shown below.

What types of households are considered in affordable housing need?

The types of households to be considered in housing need are:

- homeless households or insecure tenure (e.g. housing that is too expensive compared to disposable income);
- households where there is a mismatch between the housing needed and the actual dwelling (e.g. overcrowded households);
- households containing people with social or physical impairment or other specific needs living in unsuitable dwellings (e.g. accessed via steps) which cannot be made suitable insitu
- households that lack basic facilities (e.g. a bathroom or kitchen) and those subject to major disrepair or that are unfit for habitation;
- households containing people with particular social needs (e.g. escaping harassment) which cannot be resolved except through a move.

Source: PPG ID 2a-023-20140306

4.27 This list of potential households in need is then expanded on in Paragraph 24 of the PPG which provides a list of the categories to consider when assessing current need. This assessment seeks to follow this list by drawing on a number of different data sources. The table below sets out the data used in each part of the assessment.

Table 16: Main sources for assessing the current unmet need for affordable housing

	Source	Notes
Homeless households	CLG Live Table 784	Total where a duty is owed but no accommodation has been secured PLUS the total in temporary accommodation
Households in overcrowded housing	Census table LC4108EW	Analysis undertaken by tenure
Concealed households	Census table LC1110EW	Number of concealed families (with dependent or non-dependent children)
Existing affordable housing	Modelled data linking to past	Will include households with many of the
tenants in need	survey analysis	issues in the first box above (e.g. insecure
Households from other	Modelled data linking to past	tenure)
tenures in need	survey analysis	

Source: PPG ID 2a-024-20140306

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¹¹ ID: 2a-017-20140306

4.28 It should be noted that there may be some overlap between categories (such as overcrowding and concealed households, whereby the overcrowding would be remedied if the concealed household moved). The data available does not enable analysis to be undertaken to study the impact of this and so it is possible that the figures presented include a small element of double counting. Additionally, some of the concealed households may be older people who have moved back in with their families and might not be considered as in need.

4.29 The table below shows the initial estimate of the number of households within the HMA with a current housing need. These figures are before any consideration of affordability has been made and has been termed 'the number of households in unsuitable housing'. The analysis suggests that there are currently some 30,635 households living in unsuitable housing (or without housing) – around three-fifths of these households currently live in Leicester.

Table 17: Estimated number of households living in unsuitable housing

Category of 'need'	Households
Homeless households	159
Households in overcrowded housing	17,469
Concealed households	3,607
Existing affordable housing tenants in need	1,288
Households from other tenures in need	8,112
Total	30,635

Source: CLG Live Tales, Census (2011) and data modelling

- 4.30 One difference between the HEDNA and the 2014 SHMA is that homeless and concealed households have been separately identified in the modelling of the current need. This is can be achieved as full data on concealed households is now available from the Census. The Census does indicate an increase to the assessed need, and this particularly impacts on Leicester.
- 4.31 There are some potential concerns about the possibility of double counting between overcrowded and concealed households in the modelling; however, when looking at the period to 2036, the additional concealed households included in the modelling account for less than 3% of the total needs identified.

GL Hearn Page 58 of 134

Table 18: Estimated number of households living in unsuitable housing

	Homeless	Over- crowded	Concealed	AH tenants	Other tenures	Total
Leicester	72	12,052	2,170	679	3,040	18,013
Blaby	1	684	233	64	690	1,672
Charnwood	14	1,671	367	171	1,350	3,573
Harborough	4	526	147	64	656	1,396
Hinckley & Bosworth	25	787	174	102	841	1,928
Melton	27	335	78	52	445	937
NWL	11	746	194	122	710	1,782
Oadby & Wigston	5	668	244	35	382	1,334
HMA	159	17,469	3,607	1,288	8,112	30,635

Source: CLG Live Tales, Census (2011) and data modelling

- 4.32 In taking this estimate forward, the data modelling estimates housing unsuitability by tenure. From the overall number in unsuitable housing, households living in affordable housing are excluded (as these households would release a dwelling on moving and so no net need for affordable housing will arise), although this group of households could have implications on the mix of housing. The analysis also excludes 90% of owner-occupiers under the assumption (which is supported by analysis of survey data) that the vast majority will be able to afford housing once savings and equity are taken into account.
- 4.33 A final adjustment is to slightly reduce the unsuitability figures in the private rented sector to take account of student-only households such households could technically be overcrowded/living in unsuitable housing but would be unlikely to be considered as being in affordable housing need (Student households rarely qualify for affordable housing). Once these households are removed from the analysis, the remainder are taken forward for affordability testing.
- 4.34 The table below shows it is estimated that there were 14,385 households living in unsuitable housing (excluding current social tenants and the majority of owner-occupiers).

Table 19: Unsuitable housing by tenure and numbers to take forward into affordability modelling

	In unsuitable housing	Number to take forward for affordability testing
Owner-occupied	9,762	976
Affordable housing	6,667	0
Private rented	10,441	9,643
No housing (homeless/concealed)	3,766	3,766
Total	30,635	14,385

Source: CLG Live Tales, Census (2011) and data modelling

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Having established this figure, it needs to be considered that a number of these households might be able to afford market housing without the need for subsidy. For an affordability test the income data has been used, with the distribution adjusted to reflect a lower average income amongst households living in unsuitable housing. For the purposes of the modelling an income distribution that reduces the level of income to 69% of the figure for all households has been used to identify the proportion of households whose needs could not be met within the market (for households currently living in housing). A lower figure (of 42%) has been used to apply an affordability test for the concealed/homeless households who do not currently occupy housing. These two percentage figures have been based on a consideration of typical income levels of households who are in unsuitable housing (and excluding social tenants and the majority of owners) along with typical income levels of households accessing social rented housing (for those without accommodation). These figures are considered to be best estimates, and likely to approximately reflect the differing income levels of different groups with a current housing problem.

4.36 Overall, around three-fifths of households with a current need are estimated to be likely to have insufficient income to afford market housing and so the analysis identifies 8,433 households who have a current affordable housing need across the HMA. The Table below shows how current need is estimated to vary across local authorities.

Table 20: Estimated Current Affordable Housing Need

	In unsuitable housing (taken forward for affordability test)	% Unable to Afford Market Housing (without subsidy)	Revised Gross Need (including Affordability)
Leicester	8,597	60.2%	5,176
Blaby	777	60.2%	468
Charnwood	1,567	52.1%	816
Harborough	655	53.6%	351
Hinckley & Bosworth	878	55.5%	488
Melton	487	55.6%	271
NWL	805	59.0%	475
Oadby & Wigston	617	62.9%	388
HMA	14,385	58.6%	8,433

Source: CLG Live Tales, Census (2011), data modelling and affordability analysis

Newly-Arising Affordable Housing Need

- 4.37 To estimate newly-arising (projected future) need we have looked at two key groups of households based on the PPG. These are:
 - Newly forming households; and
 - Existing households falling into need.

GL Hearn Page 60 of 134

Newly-Forming Households

4.38 The number of newly-forming households has been estimated through the demographic modelling with an affordability test also being applied. This has been undertaken by considering the changes in households in specific 5-year age bands relative to numbers in the age band below 5 years previously to provide an estimate of *gross* household formation. This is consistent with Guidance and differs from numbers presented in the demographic projections which are for net household growth.

- 4.39 The numbers of newly-forming households are limited to households forming who are aged under 45. ¹³ There may be a small number of household formations beyond age 45 (e.g. due to relationship breakdown) although the number is expected to be fairly small when compared with formation of younger households.
- 4.40 The estimates of gross new household formation have been based on outputs from our core demographic projection. In looking at the likely affordability of newly-forming households we have drawn on data from the English Housing Survey which shows that the average income of newly-forming households is around 84% of the figure for all households. We have therefore adjusted the overall household income data to reflect the lower average income for newly-forming households. The adjustments have been made by changing the distribution of income by bands such that average income level is 84% of the all household average. In doing this we are able to calculate the proportion of households unable to afford market housing without any form of subsidy (such as Local Housing Allowance /Housing Benefit).
- 4.41 Our assessment suggests that overall around two-fifths of newly-forming households will be unable to afford market housing and that a total of 3,410 new households will have an affordable need on average in each year to 2036 in the HMA.

GL Hearn Page 61 of 134

i.e. the analysis considers the number of households aged under 45 in a particular year and subtracts the number aged under 40 five-years previously – this provides an indication of the number of new household (i.e. that didn't exist five years earlier)

This is consistent with CLG 2007 SHMA Practice Guidance (Annex B) which notes after age 45 that headship (household formation) rates 'plateau'.

Table 21: Estimated Level of Affordable Housing Need from Newly Forming Households (per annum)

	Number of new households	% unable to afford market housing without subsidy	Total in need
Leicester	3,024	44.0%	1,330
Blaby	741	43.3%	321
Charnwood	1,547	37.2%	576
Harborough	642	38.9%	250
Hinckley & Bosworth	843	40.6%	342
Melton	338	41.0%	139
NWL	690	43.2%	298
Oadby & Wigston	355	43.6%	155
HMA	8,179	41.7%	3,410

Source: Projection Modelling/Income analysis

Existing Households falling into Affordable Housing Need

- The second element of newly arising need is existing households falling into need. To assess this, we have used information from CoRe. We have looked at households who have been housed over the past three years (2012-15). This group represents the flow of households onto the Housing Register over this period. From this we have discounted any newly forming households (e.g. those currently living with family) as well as households who have transferred from another affordable property. An affordability test has also been applied, although relatively few households are estimated to have sufficient income to afford market housing.
- 4.43 This method for assessing existing households falling into need (in the absence of any guidance in the PPG) is consistent with the 2007 SHMA guide which says on page 46 that 'Partnerships should estimate the number of existing households falling into need each year by looking at recent trends. This should include households who have entered the housing register and been housed within the year as well as households housed outside of the register (such as priority homeless household applicants)'.
- 4.44 As shown in the table below, following the analysis through suggests a need arising from 1,862 existing households each year across the study area, with over half of these being in Leicester.

GL Hearn Page 62 of 134

Table 22: Estimated level of Housing Need from Existing Households (per annum)

	Number of Existing Households falling into Need	% of Existing Households falling into Need
Leicester	971	52.1%
Blaby	113	6.1%
Charnwood	240	12.9%
Harborough	80	4.3%
Hinckley & Bosworth	163	8.8%
Melton	81	4.4%
NWL	174	9.3%
Oadby & Wigston	40	2.1%
HMA	1,862	100.0%

Source: CoRe/affordability analysis

Supply of Affordable Housing

- 4.45 The future supply of affordable housing is the flow of affordable housing arising from the existing stock that is available to meet future need. It is split between the annual supply of social/affordable rent relets and the annual supply of relets/sales within the intermediate sector. The method used to look at supply excludes new supply and so any recent above/below average delivery should not be impacting on the figures. Similarly future delivery may also be higher or lower but does not impact on the analysis.
- 4.46 The PPG¹⁴ suggests that the estimate of likely future relets from the social rented stock should be based on past trend data which can be taken as a prediction for the future. We have used information from the Continuous Recording system (CoRe) to establish past patterns of social housing turnover. Our figures include general needs and supported lettings but exclude lettings of new properties plus an estimate of the number of transfers from other social rented homes. These exclusions are made to ensure that the figures presented reflect relets from the existing stock. Some figures for Charnwood are based on information provided by the Council (with regard to newbuild affordable housing).
- 4.47 On the basis of past trend data it has been estimated that 3,337 units of social/affordable rented housing are likely to become available each year moving forward, with a notably higher proportion of these being in Leicester.

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GL Hearn Page 63 of 134

¹⁴ ID: 2a-027-20140

Table 23: Analysis of past social/affordable rented housing supply (per annum – based on data for the 2012-15 period)

	Total lettings	% as non- new build	Lettings in existing stock	% non- transfers	Total lettings to new tenants
Leicester	2,937	91.9%	2,700	65.4%	1,766
Blaby	311	82.8%	258	69.3%	178
Charnwood	835	84.0%	701	65.3%	458
Harborough	301	79.5%	240	57.3%	137
Hinckley & Bosworth	522	84.1%	439	62.6%	275
Melton	248	88.7%	220	71.5%	157
NWL	564	80.4%	454	65.0%	295
Oadby & Wigston	127	93.4%	119	60.1%	71
HMA	5,845	87.8%	5,129	65.1%	3,337

Source: CoRe (2012-15)

- 4.48 The supply figure is for social/affordable rented housing only and whilst the stock of intermediate housing in the HMA is not significant compared to the social/affordable rented stock it is likely that some housing does become available each year (e.g. re-sales of shared ownership).
- 4.49 For the purposes of this assessment we have again utilised CoRe data about the number of sales of homes that were not new-build. From this it is estimated that around 33 additional properties might become available per annum. The Table below shows that the total supply of affordable housing is therefore estimated to be 3,371 per annum across the HMA.

Table 24: Supply of affordable housing

	Social/affordable rented relets	Intermediate housing 'relets'	Total supply (per annum)
Leicester	1,766	8	1,774
Blaby	178	6	184
Charnwood	458	6	464
Harborough	137	4	141
Hinckley & Bosworth	275	4	278
Melton	157	3	160
NWL	295	2	297
Oadby & Wigston	71	0	71
HMA	3,337	33	3,371

Source: CoRe (2012-15)

Net Affordable Housing Need

4.50 The Table below shows our overall calculation of affordable housing need. This excludes supply arising from sites with planning permission (the 'development pipeline') and has been based on meeting affordable housing need over the 25-year period from 2011 to 2036 and 20-year period 2011-2031, to allow for a comparison with the demographic projections set out in the report. Whilst

most of the data in the model are annual figures, the current need has been divided by 25 or 20 to make an equivalent annual figure.

4.51 As the table sets out the analysis calculates an overall need for affordable housing of 55,900 units over the 25-years to 2036 (2,238 per annum) across the HMA and 46,500 to 2031. The net need is calculated as follows:

Net Need = Current Need + Need from Newly-Forming Households + Existing Households falling into Need - Supply of Affordable Housing

Table 25: Estimated level of Affordable Housing Need-HMA

	Per annum (2011-2031)	Total 2011-2031	Per annum (2011-36)	Total 2011-36
Current need	422	8,433	337	8,433
Newly forming households	3,410	68,200	3,410	85,245
Existing households falling into	1,862	37,240	1,862	46,540
need				
Total Gross Need	5,693	113,873	5,609	140,218
Supply from existing stock	3,371	67,420	3,371	84,271
Net Need	2,322	46,453	2,238	55,947

Source: Census (2011)/CoRe/Projection Modelling and affordability analysis. (Numbers may not add up due to rounding)

4.52 The table below shows the annualised information for each local authority. The analysis shows a need for additional affordable housing in all areas. This increases slightly across the HMA when the need is examined across a shorter time period.

Table 26: Estimated level of Affordable Housing Need per annum – by HMA and local authority - (2011-36)

	Current need	Newly forming households	Existing households falling into need	Total Need	Supply from existing stock	Net Need
Leicester	207	1,330	971	2,508	1,774	734
Blaby	19	321	113	452	184	268
Charnwood	33	576	240	848	464	384
Harborough	14	250	80	343	141	202
H&B	20	342	163	525	278	247
Melton	11	139	81	231	160	70
NWL	19	298	174	491	297	194
Oadby & Wigston	16	155	40	210	71	139
HMA	337	3,410	1,862	5,609	3,371	2,238

Source: 2011 Census/CoRe/Projection Modelling and affordability analysis (numbers may not add up due to rounding)

GL Hearn Page 65 of 134

Table 27: Estimated level of Affordable Housing Need per annum – by HMA and local authority - (2011-31)

	Current need	Newly forming households	Existing households falling into need	Total Need	Supply from existing stock	Net Need
Leicester	259	1,330	971	2,560	1,774	786
Blaby	23	321	113	457	184	273
Charnwood	41	576	240	857	464	392
Harborough	18	250	80	347	141	206
H&B	24	342	163	530	278	251
Melton	14	139	81	234	160	73
NWL	24	298	174	496	297	199
Oadby & Wigston	19	155	40	214	71	143
HMA	422	3,410	1,862	5,693	3,371	2,322

Source: 2011 Census/CoRe/Projection Modelling and affordability analysis (numbers may not add up due to rounding)

Comparison of Affordable Need with Previous Assessments

- 4.53 The analysis in this report can be compared with the 2014 Strategic Housing Market Assessment, also carried out by GL Hearn. The table below shows that the SHMA estimated a net need for some 1,913 affordable homes per annum.
- 4.54 As well as using more up to date information there are a number of methodology changes since the SHMA. The core change is that the assumed percentage spent on housing is based on a sliding scale across the HMA (25%-31%) rather than a flat rate 30% used previously.
- 4.55 The overall net affordable need suggested by the SHMA is somewhat lower than that estimated in this assessment. Looking at the components of the needs assessment model, the levels of gross need are only very slightly different. However, the main difference is in terms of estimated future supply where the SHMA identified a figure around 300 dwellings higher. Estimates of the number of newly forming households in need also vary due to changes in the demographic projections, for example in Harborough this is lower and hence they have a lower affordable housing need.

Table 28: Estimated level of Affordable Housing Need (comparing the HEDNA with the 2014 SHMA)

	2016 HEDNA	2014 SHMA
Current need	337	216
Newly forming households	3,410	3,481
Existing households falling into need	1,862	1,878
Total Gross Need	5,609	5,576
Supply	3,371	3,663
Net Need	2,238	1,913

Source: Leicester and Leicestershire SHMA (2014) and this assessment

4.56 Both analyses show a need for additional affordable housing although this does not automatically mean a need for additional provision over and above the needs shown by demographic modelling – this is discussed in section 7 of the main report.

Initiatives to address or manage Affordable Housing Need

4.57 Set out below are examples from each local authority of initiatives undertaken by local authorities which have sought to either reduce or restrict the number of households falling into need or to provide affordable housing by means other than developer contributions.

Leicester

- 4.58 Leicester City Council has had programmes aimed at bringing empty private market homes back into use as Affordable Housing. Further initiatives include schemes driven by Registered Providers to deliver additional affordable housing through street rehabilitation programmes, although funding is not currently available for these schemes.
- 4.59 The City Council has also enabled Registered Providers developments and has built new Council houses in their own right. Other initiatives include delivering affordable housing from the existing stock. This includes, creating new Affordable Housing from non-residential parts of existing housing such as garages.

Blaby

- 4.60 Blaby Council have a range of initiatives which seek to reduce the number of households falling into need. Examples include offering tenants looking to access housing in the private rented sector assistance in the way of rent in advance and also a tenancy deposit scheme.
- 4.61 The Council have also provided loans to private tenants to pay off arrears. There are also other small funding streams which seek to assist households financially without necessarily being housing related. For example providing food parcels and/or furniture.
- 4.62 On the supply side the Council offer both loans and grants to private owners of empty properties in the District who are willing to bring the properties up to a rentable standard. In exchange for the loan or grant the Council require that the property is then rented out to households on the Council's housing register.

Charnwood

4.63 Charnwood Council have a range of initiatives which seek to reduce the number of households falling into need. These include the Tenant Finder Bond Scheme which provides a rent in advance and a written bond up to Local Housing Allowance (LHA) limits and the Housing Advice service

GL Hearn Page 67 of 134

(through the Housing Options team) which focuses on homelessness prevention for all residents that have proven a local connection with the council.

- In addition for the council tenants there is a variety of initiatives including the Financial Inclusion Team which support tenants in receipt of benefits or on low incomes to maximise their income, e.g. Severn Trent Trust Fund assists with debt whilst the Big Difference Scheme assists with current bills and Warm Homes Scheme provides a discount on electricity bills. Moreover the Tenancy Support Team provides support to vulnerable tenants to maintain their tenancies and make external referrals for longer term support as well as the Landlord Services make referrals to Adult Social Services, Mental Health. The council also work with Registered Providers to ensure that appropriate Affordable Housing is developed as part of new schemes.
- 4.65 Finally it should be noted that Charnwood has included within its Business Plan a small amount of development opportunities (up to 10 units) in order to provide more affordable housing from the existing stock.

Harborough

- 4.66 Harborough District offer a rent deposit and property sustainment schemes to aid those needing help with private housing costs. These schemes are loans which have to be repaid. Other initiatives include the offer of paperless bonds. The Council also undertake tenure sustainment prevention work which helps vulnerable households to stay in their current home or find alternative accommodation.
- 4.67 The Council also provide advice and information on their Housing Options Advice webpage. This includes information about finding social (including mutual exchange) and affordable rented properties, including those in the PRS and information on low cost home ownership to help people make informed choices about addressing their housing need.
- The Council also have a range of homelessness prevention tools and well as a Move on Plan Protocol (MOPP) to help residents move out of supported accommodation into independent living. The Council also award priority to assisting households threatened with homelessness to find alternative accommodation quickly through the housing register. Finally the Council offer a mediation service to help homeless young people return to the family home.

Hinckley and Bosworth

- 4.69 Hinckley and Bosworth Borough Council have been reasonably successful in providing more affordable housing outside of developer contributions. This includes the following:
 - Buy-back of ex-Council housing lost under right to buy;

GL Hearn Page 68 of 134

 The purchase of properties on section 106 schemes where no Registered Provider interest has been established:

- Acceptance of gifted units on section 106 schemes where no Registered Provider bid for the affordable housing
- Development of Housing Revenue Account owned site in a rural village in the District.
- 4.70 The Council also offer a range of initiatives for reducing the number of households in need including:
 - Establishment of a mortgage rescue scheme;
 - Supporting Leicestershire Families scheme, working with families in danger of eviction to keep them in their tenancy;
 - Prevention loan scheme to provide the deposit and rent in advance for private tenants;
 - Cashless bond scheme to help single people access private sector renting; and
 - Establishing a Private Sector Leasing scheme

Melton

- 4.71 Melton Borough Council regularly use the Discretionary Housing Benefit Fund to pay for deposits for applicants who can access private renting. They also refer applicants to their "Me & My Learning" Project which assists single applicants with access to private rented accommodation. This is through charity funding for private rented accommodation. The Me & My Learning Project also supports applicants in housing need and supports them in their home through money advice, accessing education and employment, and help with drug/alcohol abuse.
- 4.72 The Council also supply housing support through the Supporting Leicestershire Family project and the Bridge. These schemes supply housing support to families and single people to assist them to remain in their home with the necessary support.
- 4.73 The Council also transfers applicants who are under-occupying family accommodation to a high housing need band. This facilitates a move to smaller accommodation thereby freeing up family accommodation. This provides a quicker supply of lager properties than they has typically seen in the past.

North West Leicestershire

4.74 North West Leicestershire District Council operate a rent deposit scheme that assisted seven households in to the private rented sector last year.

Oadby and Wigston

4.75 Oadby and Wigston Borough Council offer a range of initiatives which have sought to reduce affordable housing need or increase the supply of affordable homes. For the past 10 years the Homeless Prevention Grant has been made available to help households with children to access

GL Hearn Page 69 of 134

privately rented accommodation. This has recently been expanded to all homeless households living in the borough.

- 4.76 The Council have also provided grants to bring empty properties back into use. This includes a programme to offer 100% grant funding to bring long term empty properties back into use.
- 4.77 Grant funding is also available to pay for rental deposits and indeed anything to prevent homelessness since 2014. To date rental deposit and rent in advance payments continue to account for the majority expenditure.
- 4.78 A small number of households have been prevented from becoming homeless through funds being granted to secure homes extra locks, improved security (in the case of anti-social behaviour and domestic abuse), lump sum payments to reduce rent arrears to help persuade landlords to keep tenants they might otherwise have evicted.

GL Hearn Page 70 of 134

5 ANALYSIS OF STARTER HOME HOUSING NEEDS

5.1 Starter Homes are to be included within the definition of affordable housing, although it is difficult to see how such accommodation will be 'affordable' in the traditional meaning of the word – this is simply because the sort of income levels likely to be required to access a Starter Home will be above the levels needed to access market housing generally (e.g. in the private rented sector). The issue of income levels is discussed later in this section.

- 5.2 Whilst Starter Homes will not meet affordable need in a traditional sense (and the inclusion of Starter Homes within the definition of affordable housing looks to be quite a radical change) there is some consistency with the current NPPF which seeks in para 50 to 'widen opportunities for home ownership'. Starter Homes can therefore be seen to be meeting an aspiration rather than a need and the analysis in this section is therefore primarily aimed at establishing the scope for households (within a defined target group) to access Starter Homes.
- 5.3 The analysis to follow seeks to establish the potential market for Starter Homes in the HMA (defined for simplicity as the potential 'need'). Whilst there is no published methodology for assessing this (unlike for affordable housing need as currently defined in the PPG) it does seem logical that the 'need' can be considered in a similar way (i.e. that there is a "current need" and will be a "future need" as the population age structure changes and cohorts move through time). Hence the analysis seeks to consider likely need (on an annual basis) taking account of both current and projected need.
- The analysis undertaken looks at a gross need with no reduction for estimated supply; this makes sense given that at present Starter Homes are not available as a product. It also makes the analysis slightly more straight forward. It should also be recognised that in reality there is a degree of overlap between the potential market for shared ownership homes, homes sold under the Government's Help-to-Buy Scheme and Starter Homes.

Starter Homes - target group

- This Appendix sets out the analysis of demand for starter homes across the HMA from first time buyers aged under 40. This is followed by a short section providing the results at a local authority level. Detailed information on the calculations at a local authority level are provided in Appendix 6.
- As a precursor it is perhaps of interest to understand why the Starter Home initiative has been introduced. One of the key reasons is the fall in the number of younger owner-occupiers across the Country over the past 15-years or so (and certainly since 2001). Using Census data, it is possible to look at the target group in some detail with the table below showing that the number of households living in private rented accommodation has increased by around 30,400, whilst the number of

GL Hearn Page 71 of 134

owners with a mortgage has dropped by around 14,900. The trend over the decade has been of a falling number of young households able to move into home ownership, and increases in those renting.

Table 29: Change in Tenure 2001-11 (households) - HMA

Tenure	2001	2011	Change	% change
Outright owner	109,089	127,118	18,029	16.5%
Owned with mortgage	154,318	139,385	-14,933	-9.7%
Social rented	58,080	59,287	1,207	2.1%
Private rented	29,508	59,931	30,423	103.1%
Other	5,398	4,838	-560	-10.4%
Total	356,393	390,559	34,166	9.6%

Source: Census (2001 and 2011)

- 5.7 If the proportion of households in each tenure group had stayed the same in 2011 as it was in 2001 then it would have been expected that there would be 32,300 households living in the private rented sector. The actual number is about 27,600 higher than this and therefore it is arguable that this is the number of households who might be considered as 'would be owner-occupiers' and therefore a potential target group for Starter Homes. For some young households, renting may have however been a lifestyle choice or desired because of its flexibility.
- In addition there are numerous reasons why households move into the private sector and are not able to be owner occupiers even if they wish to do so. For example, some may be excluded from the housing register because of bad debts or ASBO etc. Others may not be able to access mortgages because of their employment status (i.e. recently self-employed). The final example is of households which have visiting children and may not be allocated a household which allows them obtaining properties that enable overnight visits. While we recognise this potential group, it is not possible to quantify this group.
- The data above shows information for all households and it needs to be recognised that the Starter Home Initiative is to be targeted at non-owners/first time buyers aged 23 or over and under 40. Interrogating changes for this age group is difficult as the two Census periods (to 2001 and 2011) use different age bandings and do not typically include an 'up to 40' band in the data, nor any differentiation at age 23. It is however possible to provide an indication of the change in tenure by looking at households aged under 35 and this is shown in the table below. It should be noted that to provide consistent analysis, both groups of owners have been merged, whilst the private rented category also includes the 'other' category as shown in the table above.
- 5.10 For the Under 35 age group the analysis again shows a sharp increase in the number of households living in private rented accommodation. Surprisingly the growth in this age group is slightly below that for all households although it does need to be borne in mind that overall this age

GL Hearn Page 72 of 134

group also saw a decline in household numbers overall. The analysis also highlights a very significant decrease in the number of owner occupiers (decreasing by approaching 40% in just 10-years). This analysis does provide some support for widening access to owner-occupation for younger people where there is a desire and possibility to do so.

Table 30: Change in tenure 2001-11 (all households aged under 35) - HMA

Tenure	2001	2011	Change	% change
Owned	42,123	25,672	-16,451	-39.1%
Social rented	13,778	13,001	-777	-5.6%
Private rented	16,147	30,446	14,299	88.6%
TOTAL	72,048	69,119	-2,929	-4.1%

Source: Census (2001 and 2011)

Estimates of the number of households in the target group

- 5.11 To look at the current need for Starter Homes an analysis has been undertaken to estimate the size of the target group for such housing. This has been assumed to be the difference between the number of households living in the private rented sector in 2011 with the number that might have been expected if there were no changes in the proportion of households in this sector from 2001 (the analysis then being limited to households who are aged Under 40 (where the household reference person is aged under 40) and aged 23 or over.
- 5.12 Arguably there will be other households who might be in this target group, particularly those currently living with parents; however, these are not included in the current need as it is assumed that they will be picked up as part of the projection of need (i.e. at the time at which they might be expected to form an independent household). Additionally, there could be some households living in social rented housing who might be part of this target group; however, in this case it is not considered that many (if any) would have sufficient levels of income to afford a Starter Home (and even if they did, they might well wish to remain in their current subsidised housing).
- 5.13 The first part of the analysis looks at the proportion of people (by age) who live in private rented accommodation. As noted above this analysis is slightly imperfect as the Census source used does not allow for a split to be made at age 40. Additionally, data from each of the 2001 and 2011 Census use slightly different age bandings within published analysis. We have therefore plotted the data available and drawn a trend line between the available data points to establish what proportion of different age bands live in the private rented sector this analysis includes the 'other' tenure category due to this not being able to be separated out within the 2001 Census data.
- 5.14 The figure below shows this analysis, which clearly identifies high levels of private renting amongst younger age groups, the analysis also shows an increase in the proportion of households privately

GL Hearn Page 73 of 134

renting in 2011 compared with 2001 – the biggest increase looks to be for households aged up to 30 with the proportion of 30-year olds privately renting in 2011 estimated to be 38%, compared with about 17% in 2001.

70% Proportion living in private rented sector 60% 50% 40% 30% 20% 10% 0% 20 25 30 35 40 45 50 60 65 70 55 Age of household reference person 2001 2011

Figure 16: Change in proportion of households living in private rented housing (2001-11) by age – HMA

Source: Census (2001 and 2011)

5.15 The table below summarises the information from the figures above to make an estimate of the changes in the proportions living in the private rented sector for various age bands up to age 40 – whilst Starter Homes are not available for people aged under 23 and band from age 20 is included due to data availability issues. The analysis clearly identifies an increase in the proportion in the private rented sector for all age groups.

Table 31:	Change in proportion of households living in private rented housing (2001-11) by
age –	HMA

	2001	2011	Change
20-24	37.3%	58.9%	21.6%
25-29	23.9%	44.7%	20.8%
30-34	15.0%	33.4%	18.4%
35-39	10.6%	24.9%	14.3%

Source: Census (2001 and 2011)

5.16 To work out the current size of the target group of households for Starter Homes, the change in the proportion of households in the private rented sector is multiplied by the number of households in each age band. This analysis is shown in the table below and identifies around 16,300 households as currently being a potential target for Starter Homes.

Table 32: Estimated Current Target Group for Starter Homes - HMA

	Number of households (2015)	% in target group*	Number in target group (2015)
23-24	6,418	21.6%	1,354
25-29	24,069	20.8%	4,862
30-34	30,800	18.4%	5,478
35-39	32,551	14.3%	4,597
TOTAL	93,837	-	16,292

Source: Census (2001 and 2011) and demographic projections (percentages do not quite match due to data being built up from local authority data)

5.17 The analysis above has considered the current target group for Starter Homes. It is also necessary to understand how many new households will be expected to join this group moving forward. To study this, a similar analysis is carried out to that in the main affordable needs modelling; this seeks to estimate the number of new households in each of the age bands up to age 40. The new households are calculated as the number of household reference persons (HRP) in an age band who were not an HRP five years previously. The analysis is based on annual figures over the full projection period to 2036 and shows that each year an additional 1,077 households are expected to fall into the target group for Starter Homes.

Table 33: Estimated Projected Target Group for Starter Homes (per annum) - HMA

	Number of newly	% in target group*	Number in target
	forming households	70 III target group	group
23-24	1,173	21.6%	249
25-29	1,912	20.8%	395
30-34	1,659	18.4%	292
35-39	1,035	14.3%	142
TOTAL	5,779		1,077

Source: Census (2001 and 2011) and demographic projections (note percentages do not quite match due to data being built up from local authority data)

Affordability of Starter Homes

5.18 To understand the likely affordability of Starter Homes in the HMA a similar analysis to that typically undertaken for affordable housing needs modelling has been undertaken. This essentially seeks to estimate the income levels likely to be required to access housing and the income profile of the target group (i.e. non-owners aged 23 to 39). Income estimates are then compared with the estimated level of income required to access such housing.

GL Hearn Page 75 of 134

Estimated income level required to access Starter Homes

- In looking at the cost of housing it needs to be recognised that Starter Homes will be a new build product (and therefore may have a small premium) and that discounts on open market value (OMV) of at least 20% will be available. To establish the likely OMV we have looked at Land Registry data for new build properties and taken a lower quartile value to equate to a typical cost; the use of a lower quartile is trying to recognise that Starter Homes are likely to be towards the bottom end (in price terms) of the new build market. In 2015, the lower quartile new build price in the HMA, from the Land Registry source, was estimated to be around £175,000.
- 5.20 To convert the property price into an income level it has been assumed that there will be a 20% discount and it has also been assumed that a household will have a 10% deposit. Whilst a deposit may potentially be an issue for a number of households, it is the case that Starter Homes will be able to be bought in conjunction with other incentives (such as Help-to-Buy ISAs). Finally, it is assumed that a mortgage could be secured for four times the household income. This is slightly higher than the typical multiples used in such analysis (which often use 3 to 3.5 times income) but again reflects the fact that there is likely to be some keenness from Government to ensure that prospective households are able to access the finance they need. For the Help-to-Buy Scheme, the maximum income multiple is for instance 4.5.
- 5.21 The table below therefore works through the calculations to determine what level of income might be required to be able to buy a Starter Home. The analysis shows that an income of about £31,500 would be needed (with a 20% discount, 10% deposit and 4 times income mortgage multiple).

Table 34: Income Required to Purchase Starter Home - HMA

Open Market Value	£175,000
With discount	£140,000
Minus deposit (amount of mortgage)	£126,000
Income required	£31,500

Source: Derived from Land Registry data

It is worth briefly reflecting on the estimated level of income required to afford a Starter Home. The latest Valuation Office Agency data for private rental costs suggests in the year to March 2016 that the 'average' lower quartile property cost £350 per month to rent in Leicester and £475 across the rest of the HMA; on the basis of a 25% affordability threshold (i.e. the proportion of income to be spent on housing costs) this would equate to an annual income of £16,800 to £22,800 (note: that 25% is at the very bottom end of what might be a reasonable range to use). This compares with the figure of £31,500 for Starter Homes derived above. This shows that Starter Homes are not 'affordable' in the traditional sense of the definition as those households able to afford a Starter

Home will also be able to afford private rented housing. There may however be non-owners who can afford a Starter Home with the analysis below now seeking to look at the likely numbers.

Income levels

- 5.23 The next step in the process is to consider income levels. The difficulty here is that we are wanting to focus on a very particular group of households (non-owners aged 23-39) about which specific data does not readily exist. However, it is considered that the majority of the target group will be households living in private rented accommodation and so some consideration of income levels in this sector will help to get an idea of our target group. Additionally, it is possible to look at HMRC data about the incomes of people in different age bands. The analysis of the incomes of the target group of households therefore essentially has two stages:
 - How do income levels of each age group compare with the overall average?
 - How do income levels of those living in the private rented sector vary from other households?
- The table below shows average (median) income before tax for people aged both under and over 40 (the data is from the Survey of Personal Incomes 2013-14) for the whole of the Country but only includes taxpayers. This indicates that the income levels of people aged under 30 are lower than those of people aged over 40 but that people aged 30-39 typically have slightly higher incomes.
- 5.25 It should however be remembered that this is an imperfect analysis and in reality it is probable that income levels amongst older people are relatively higher (if for example there are other non-tax incomes such as from dividends). Additionally, the figures are for individual taxpayers rather than households (which is the category used for the affordability analysis); hence the figures in the last column should be given some weight although the actual income levels shown are of limited use.

Table 35: Estimated income levels by age (United Kingdom)

Age group	Median income (before tax)	% of all taxpayers
20-24	£15,200	69.4%
25-29	£20,200	92.2%
30-34	£24,000	109.6%
35-39	£26,100	119.2%
All ages (including 40 and over)	£21,900	-

Source: National Statistics -Distribution of median and mean income and tax by age range and gender

5.26 When looking specifically at households in the private rented sector we have looked at data from the English Housing Survey. In 2013-14 (the latest year for which data is available) this source shows an average (mean) income of £580 per week in the private rented sector, compared with £672 for all households – the private rented sector is therefore at about 86% of the overall average.

GL Hearn Page 77 of 134

5.27 On the basis of this analysis, it is concluded for the purposes of modelling that the incomes of the target group by age can be calculated by multiplying age specific differences in incomes by the typical proportion of all household income seen in the private rented sector. The table below shows estimated median incomes in the HMA for the target group for Starter Homes by age; the figures shown are calculated as a proportion of the overall median income in the HMA which as of 2015 has been estimated to be £26,600 per annum.

5.28 The analysis suggests that younger households in the target group will have relatively low incomes, however by the time a household moves in to their 30s, income levels are similar to those seen across the whole HMA.

Table 36: Estimated income levels by age for Starter homes target group - HMA

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£15,927
25-29	0.80	£21,167
30-34	0.95	£25,148
35-39	1.03	£27,349

Source: Derived from a range of analysis (as described)

Affordability

- 5.29 In taking this information forward an income distribution has been constructed for each age group based on the distribution for all households. This is then applied to the income thresholds already derived to estimate the likely proportion of households in each age group who might be able to afford a starter home. This is shown in the table below and shows that only about 20% of households aged 23-24 would be expected to be able to afford a Starter Home; this figure rises to 45% when considering the 35-39 age group. This would suggest that only the best off minority of households age under 40 will be able to afford Starter Homes in the HMA.
- 5.30 These figures essentially include anyone with an income above the thresholds derived and analysis based on these figures should be considered as indicative; for example, some of the higher earners in this category would have the choice between Starter Homes and other owner-occupied products and may not choose the discounted new build option.

Table 37: Affordability of Starter Homes by age band

Age group	% able to afford Starter Home
23-24	20.2%
25-29	32.9%
30-34	41.1%
35-39	44.9%

Bringing the analysis together - the potential need for Starter Homes

5.31 The analysis below brings together the analysis of the number of households in a target group for Starter Homes along with the affordability estimates. Analysis is provided separately for the current and future need and then brought together into a single annual estimate of the potential need for Starter Homes. The figures are initially presented as an annual figure for the period to 2036 (from 2015) – i.e. a 21-year period.

5.32 The table below shows the estimated current need for Starter Homes; this is 6,129 households. Annualised, this represents 292 homes per annum over the period to 2036 and 383 over the shorter period to 2031.

Table 38:	Estimated Current Need for Starter	Homes
	0: (,	0/ 1

	Size of target group	% able to afford*	Number able to afford
23-24	1,354	20.2%	266
25-29	4,862	32.9%	1,579
30-34	5,478	41.1%	2,233
35-39	4,597	44.9%	2,052
TOTAL	16,292	-	6,129
Annualised (2015-36)	-	-	292
Annualised (2015-31)			383

Source: Derived from a range of analysis (as described) (* percentages do not quite match due to data being built up from local authority data)

5.33 The table below shows a similar analysis for future newly forming households; this analysis indicates a potential need for around 362 Starter Homes each year regardless of the period.

Table 39: Estimated Future Need for Starter Homes (per annum)

	Size of target group	% able to afford*	Number able to afford
23-24	249	20.2%	48
25-29	395	32.9%	130
30-34	292	41.1%	119
35-39	142	44.9%	64
Total	1,077	-	362

Source: Derived from a range of analysis (as described) (* percentages do not quite match due to data being built up from local authority data)

- 5.34 The analysis can also be brought together (i.e. adding the current and future need) to provide an annual estimate of the likely need for Starter Homes. The analysis as presented above annualises the current need as if this were to be met over the remainder of the projection period (to 2031/2036).
- 5.35 However, it should be noted that it is currently the Government's pledge to get Starter Homes delivered by 2020 (200,000 Starter Homes out of a total of 1 million homes). Hence the analysis

GL Hearn Page 79 of 134

below also looks at meeting the current need over five years. The table below shows that over the next five years, the potential 'need' for Starter Homes is around 1,588 per annum, but this figure more than halves if this 'need' is sought to be met by 2036 rather than earlier.

Table 40: Total need for Starter Homes over different time periods

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	292	362	654
2015-31	383	362	745
2015-20	1,226	362	1,588

Source: Derived from a range of analysis (as described)

- 5.36 The annual estimated need for Starter Homes can be compared with the overall need for housing as assessed through demographic projections this suggested a range of need for 4,265 dpa for the 2011-36 period and 4,368 for the 2011-31 period. The Starter Homes need represents between about 15% and 36% of the overall household need— depending on the time period over which the current need is addressed.
- 5.37 On balance, this analysis would suggest that there is likely to be sufficient demand for 20% of all housing to be provided as Starter Homes (particularly over the short term) although issues about the affordability of such a product remain.
- 5.38 As currently worded, the Housing and Planning Act seems likely to require local authorities to provide at least 20% of housing as Starter Homes. Were there to be a degree of flexibility in the proportion of homes to be provided within this tenure then the Councils in Leicester and Leicestershire will need to consider this by balancing the needs for more traditional forms of affordable housing. This could well be through seeking a lower proportion of Starter Homes (or possibly none) recognising that those households with the potential to afford such a product will already be able to meet their own needs in the housing market (through renting privately).

Starter Homes 'Need' by Local Authority

At a local authority level the results for starter home demand varies considerably. Over the longer 2015 to 2036 period, the total need for starter homes totals 654 dwellings per annum increasing to 754 dwellings per annum for the 2011-2031 period. This equates to around 15% of the OAN when the affordable needs adjustment is made. The calculations for this section are set out in Appendix 6 in more detail.

GL Hearn Page 80 of 134

Table 41: Total annual need for Starter Homes over different time periods – by local authority

	2015- 2031	2015-36	2015-20	% of OAN 2015-2031	% of OAN 2015-36
Leicester	294	253	668	17%	15%
Blaby	79	71	154	21%	20%
Charnwood	96	84	210	9%	8%
Harborough	60	54	118	11%	11%
Hinckley & Bosworth	83	74	167	18%	16%
Melton	38	33	77	20%	19%
North West	62	55	128	13%	12%
Leicestershire		55	120	1370	12 /0
Oadby & Wigston	33	29	66	22%	19%
HMA	745	654	1,588	15%	14%

Source: Derived from a range of analysis (as described)

- 5.40 When set against the annual need across the 2011-2036 period there is a particularly high need for starter homes in Melton, Blaby and Oadby and Wigston (all of which exceed the 20% requirement. In contrast the need for starter homes in Charnwood equates to just 9% of the OAN.
- 5.41 It should be stressed that this is not necessarily the appropriate housing mix for these areas it is simply reflective of the potential scale of demand for starter homes. Local Planning Authorities in England are under a general duty to promote the supply of such accommodation (although in the absence of regulations, it is unclear exactly what form of housing this might take). Hence, there will be further choices to make regarding the provision of Starter Homes and this will include consideration of issues such as the discount on Open Market Values.
- There are further considerations when looking at the tenures of affordable homes to be provided. This includes the cost to the public purse of Housing Benefit and also the extent to which households might get caught in a benefit trap if rent levels are too high (which could act as a disincentive to seek employment). Differences in the pricing and availability of housing in rural areas will also be a consideration when deciding what mix of housing is most appropriate (e.g. rural housing is more expensive, and these areas typically have a lower proportion of social rented homes currently).
- 5.43 Overall, whilst the HEDNA provides an evidence base about the need for affordable housing and the different types of housing to meet this need, it remains the case that local authorities will need to recognise that there are a series of choices to be made with regard to the provision of new homes; essentially a trade-off between the affordability of accommodation and the number of homes that can viably be provided.

GL Hearn Page 81 of 134

6 LOCAL AUTHORITY LEVEL STARTER HOMES ANALYSIS

Leicester

Table 42: Change in Tenure 2001-11 (all households) - Leicester

Tenure	2001	2011	Change	% change
Outright owner	26,241	28,018	1,777	6.8%
Owned with mortgage	38,146	33,926	-4,220	-11.1%
Social rented	31,098	31,270	172	0.6%
Private rented	14,025	27,999	13,974	99.6%
Other	1,638	1,912	274	16.7%
TOTAL	111,148	123,125	11,977	10.8%

Source: Census (2001 and 2011)

Table 43: Change in tenure 2001-11 (all households aged under 35) - Leicester

Tenure	2001	2011	Change	% change
Owned	12,548	8,206	-4,342	-34.6%
Social rented	8,639	7,856	-783	-9.1%
Private rented	8,844	16,205	7,361	83.2%
TOTAL	30,031	32,267	2,236	7.4%

Source: Census (2001 and 2011)

Figure 17: Change in proportion of households living in private rented housing (2001-11) by age – Leicester

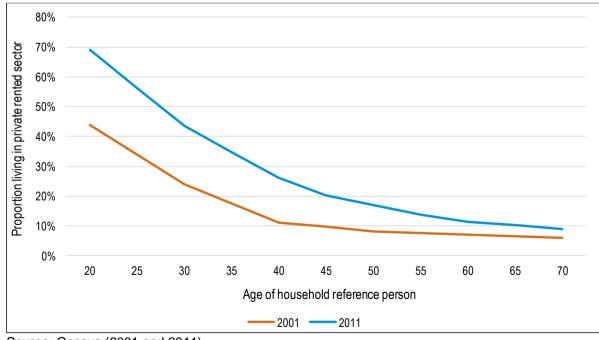


Table 44: Change in proportion of households living in private rented housing (2001-11) by age – Leicester

	2001	2011	Change
20-24	38.9%	62.7%	23.8%
25-29	29.0%	49.9%	20.9%
30-34	20.8%	39.2%	18.4%
35-39	14.4%	30.5%	16.1%

Source: Census (2001 and 2011)

Table 45: Estimated Current Target Group for Starter Homes - Leicester

	Number of households (2015)	% in target group	Number in target group (2015)
23-24	3,543	23.8%	843
25-29	10,592	20.9%	2,215
30-34	12,899	18.4%	2,367
35-39	12,816	16.1%	2,062
TOTAL	39,850		7,487

Source: Census (2001 and 2011) and demographic projections

Table 46: Estimated Projected Target Group for Starter Homes (per annum) - Leicester

	Number of newly	% in target group	Number in target
	forming households		group
23-24	673	23.8%	160
25-29	463	20.9%	97
30-34	604	18.4%	111
35-39	230	16.1%	37
TOTAL	1,971		405

Source: Census (2001 and 2011) and demographic projections

Table 47: Estimated income level required to access Starter Homes - Leicester

	20%
Open Market Value	£145,000
With discount	£116,000
Minus deposit (amount of mortgage)	£104,400
Income required	£26,100

Source: Derived from Land Registry data

Table 48: Estimated income levels by age for Starter homes target group - Leicester

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£13,504
25-29	0.80	£17,946
30-34	0.95	£21,321
35-39	1.03	£23,187

Source: Derived from a range of analysis (as described)

Table 49: Affordability of Starter Homes by age band - Leicester

Age group	% able to afford Starter Home
23-24	19.4%
25-29	32.0%
30-34	40.2%
35-39	44.0%

Source: Derived from a range of analysis (as described)

Table 50: Estimated Current Need for Starter Homes - Leicester

	Size of target group	% able to afford	Number able to afford
23-24	843	19.4%	163
25-29	2,215	32.0%	708
30-34	2,367	40.2%	950
35-39	2,062	44.0%	906
TOTAL	7,487		2,728
Annualised			130

Source: Derived from a range of analysis (as described)

Table 51: Estimated Future Need for Starter Homes (per annum) - Leicester

	Size of target group	% able to afford	Number able to afford
23-24	160	19.4%	31
25-29	97	32.0%	31
30-34	111	40.2%	44
35-39	37	44.0%	16
TOTAL	405		123

Source: Derived from a range of analysis (as described)

Table 52: Total need for Starter Homes over different time periods - Leicester

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	130	123	253
2015-20	546	123	668

Blaby

Table 53: Change in Tenure 2001-11 (all households) - Blaby

Tenure	2001	2011	Change	% change
Outright owner	12,262	14,745	2,483	20.2%
Owned with mortgage	18,990	16,811	-2,179	-11.5%
Social rented	2,942	2,948	6	0.2%
Private rented	1,444	3,876	2,432	168.4%
Other	270	306	36	13.3%
TOTAL	35,908	38,686	2,778	7.7%

Source: Census (2001 and 2011)

Table 54: Change in tenure 2001-11 (all households aged under 35) - Blaby

Tenure	2001	2011	Change	% change
Owned	5,079	2,730	-2,349	-46.2%
Social rented	445	440	-5	-1.1%
Private rented	613	1,687	1,074	175.2%
TOTAL	6,137	4,857	-1,280	-20.9%

Source: Census (2001 and 2011)

Figure 18: Change in proportion of households living in private rented housing (2001-11) by age – Blaby

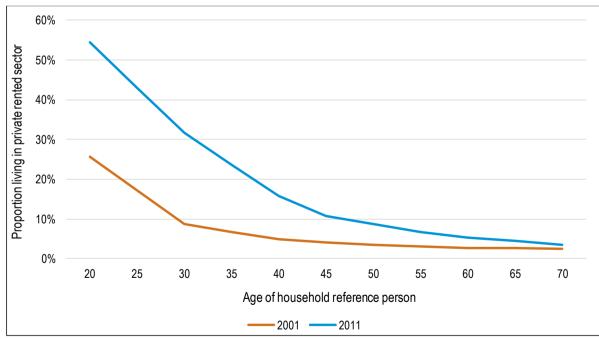


Table 55: Change in proportion of households living in private rented housing (2001-11) by age – Blaby

	2001	2011	Change
20-24	21.3%	48.7%	27.4%
25-29	12.9%	37.3%	24.4%
30-34	7.7%	27.7%	20.0%
35-39	5.8%	19.8%	13.9%

Source: Census (2001 and 2011)

Table 56: Estimated Current Target Group for Starter Homes - Blaby

	Number of households (2015)	% in target group	Number in target group (2015)
23-24	239	27.4%	65
25-29	1,970	24.4%	481
30-34	2,560	20.0%	511
35-39	2,988	13.9%	416
TOTAL	7,756		1,474

Source: Census (2001 and 2011) and demographic projections

Table 57: Estimated Projected Target Group for Starter Homes (per annum) – Blaby

	Number of newly	% in target group	Number in target
	forming households	70 III target group	group
23-24	47	27.4%	13
25-29	302	24.4%	74
30-34	122	20.0%	24
35-39	171	13.9%	24
TOTAL	642		135

Source: Census (2001 and 2011) and demographic projections

Table 58: Estimated income level required to access Starter Homes - Blaby

	20%
Open Market Value	£193,000
With discount	£154,400
Minus deposit (amount of mortgage)	£138,960
Income required	£34,740

Source: Derived from Land Registry data

Table 59: Estimated income levels by age for Starter homes target group - Blaby

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£17,679
25-29	0.80	£23,495
30-34	0.95	£27,914
35-39	1.03	£30,357

Table 60: Affordability of Starter Homes by age band - Blaby

Age group	% able to afford Starter Home	
23-24	18.7%	
25-29	31.1%	
30-34	39.3%	
35-39	43.1%	

Source: Derived from a range of analysis (as described)

Table 61: Estimated Current Need for Starter Homes - Blaby

	Size of target group	% able to afford	Number able to afford
23-24	65	18.7%	12
25-29	481	31.1%	150
30-34	511	39.3%	201
35-39	416	43.1%	180
TOTAL	1,474		543
Annualised			26

Source: Derived from a range of analysis (as described)

Table 62: Estimated Future Need for Starter Homes (per annum) - Blaby

	Size of target group	% able to afford	Number able to afford
23-24	13	18.7%	2
25-29	74	31.1%	23
30-34	24	39.3%	10
35-39	24	43.1%	10
TOTAL	135		45

Source: Derived from a range of analysis (as described)

Table 63: Total need for Starter Homes over different time periods – Blaby

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	26	45	71
2015-20	109	45	154

Source: Derived from a range of analysis (as described)

Charnwood

Table 64: Change in Tenure 2001-11 (all households) - Charnwood

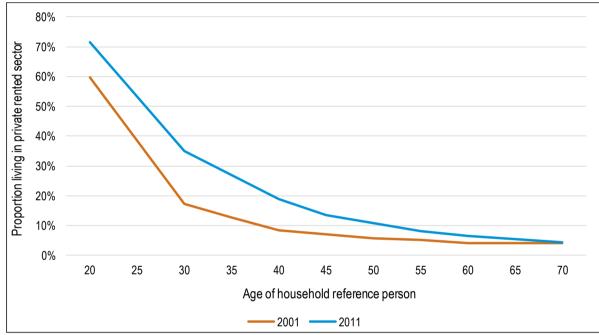
Tenure	2001	2011	Change	% change
Outright owner	19,504	23,729	4,225	21.7%
Owned with mortgage	27,536	24,771	-2,765	-10.0%
Social rented	7,282	7,851	569	7.8%
Private rented	5,026	9,396	4,370	86.9%
Other	1,124	769	-355	-31.6%
TOTAL	60,472	66,516	6,044	10.0%

Table 65: Change in tenure 2001-11 (all households aged under 35) - Charnwood

Tenure	2001	2011	Change	% change
Owned	6,994	4,630	-2,364	-33.8%
Social rented	1,742	1,705	-37	-2.1%
Private rented	3,062	5,168	2,106	68.8%
TOTAL	11,798	11,503	-295	-2.5%

Source: Census (2001 and 2011)

Figure 19: Change in proportion of households living in private rented housing (2001-11) by age – Charnwood



Source: Census (2001 and 2011)

Table 66: Change in proportion of households living in private rented housing (2001-11) by age – Charnwood

	2001	2011	Change
20-24	49.1%	62.4%	13.3%
25-29	27.8%	44.1%	16.3%
30-34	15.0%	31.0%	16.0%
35-39	10.7%	22.9%	12.2%

Page 88 of 134

Table 67: Estimated Current Target Group for Starter Homes - Charnwood

	Number of households (2015)	% in target group	Number in target group (2015)
23-24	1,343	13.3%	179
25-29	4,142	16.3%	675
30-34	5,281	16.0%	843
35-39	5,176	12.2%	634
Total	15,942		2,331

Source: Census (2001 and 2011) and demographic projections

Table 68: Estimated Projected Target Group for Starter Homes (per annum) - Charnwood

	Number of newly forming households	% in target group	Number in target group
23-24	250	13.3%	33
25-29	221	16.3%	36
30-34	336	16.0%	54
35-39	147	12.2%	18
Total	954		141

Source: Census (2001 and 2011) and demographic projections

Table 69: Estimated income level required to access Starter Homes - Charnwood

	20%
Open Market Value	£187,000
With discount	£149,600
Minus deposit (amount of mortgage)	£134,640
Income required	£33,660

Source: Derived from Land Registry data

Table 70: Estimated income levels by age for Starter homes target group - Charnwood

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£16,731
25-29	0.80	£22,234
30-34	0.95	£26,417
35-39	1.03	£28,729

Source: Derived from a range of analysis (as described)

Table 71: Affordability of Starter Homes by age band - Charnwood

Age group	% able to afford Starter Home		
23-24	18.1%		
25-29	30.0%		
30-34	38.3%		
35-39	42.1%		

Table 72: Estimated Current Need for Starter Homes - Charnwood

	Size of target group	% able to afford	Number able to afford
23-24	179	18.1%	32
25-29	675	30.0%	202
30-34	843	38.3%	322
35-39	634	42.1%	267
TOTAL	2,331		823
Annualised			39

Source: Derived from a range of analysis (as described)

Table 73: Estimated Future Need for Starter Homes (per annum) - Charnwood

	Size of target group	% able to afford	Number able to afford
23-24	33	18.1%	6
25-29	36	30.0%	11
30-34	54	38.3%	20
35-39	18	42.1%	8
TOTAL	141		45

Source: Derived from a range of analysis (as described)

Table 74: Total need for Starter Homes over different time periods - Charnwood

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	39	45	84
2015-20	165	45	210

Source: Derived from a range of analysis (as described)

Harborough

Table 75: Change in Tenure 2001-11 (all households) – Harborough

Tenure	2001	2011	Change	% change
Outright owner	10,718	13,389	2,671	24.9%
Owned with mortgage	15,226	14,263	-963	-6.3%
Social rented	2,593	2,923	330	12.7%
Private rented	1,800	3,922	2,122	117.9%
Other	512	401	-111	-21.7%
Total	30,849	34,898	4,049	13.1%

Source: Census (2001 and 2011)

Table 76: Change in tenure 2001-11 (all households aged under 35) – Harborough

Tenure	2001	2011	Change	% change
Owned	3,486	1,792	-1,694	-48.6%
Social rented	433	424	-9	-2.1%
Private rented	713	1,396	683	95.8%
TOTAL	4,632	3,612	-1,020	-22.0%

70% Proportion living in private rented sector 60% 50% 40% 30% 20% 10% 0% 25 30 35 40 20 45 50 55 60 65 70 Age of household reference person

Figure 20: Change in proportion of households living in private rented housing (2001-11) by age – Harborough

Source: Census (2001 and 2011)

Table 77: Change in proportion of households living in private rented housing (2001-11) by age – Harborough

2001 -

-2011

	2001	2011	Change
20-24	29.3%	53.0%	23.6%
25-29	18.6%	41.3%	22.7%
30-34	11.8%	31.1%	19.4%
35-39	8.9%	22.6%	13.7%

Source: Census (2001 and 2011)

Table 78: Estimated Current Target Group for Starter Homes - Harborough

	Number of households (2015)	% in target group	Number in target group (2015)
23-24	207	23.6%	49
25-29	1,435	22.7%	326
30-34	1,902	19.4%	369
35-39	2,409	13.7%	329
TOTAL	5,953		1,073

Source: Census (2001 and 2011) and demographic projections

Table 79: Estimated Projected Target Group for Starter Homes (per annum) - Harborough

	Number of newly forming households	% in target group	Number in target group
23-24	32	23.6%	8
25-29	209	22.7%	47
30-34	115	19.4%	22
35-39	131	13.7%	18
TOTAL	487		95

Source: Census (2001 and 2011) and demographic projections

Table 80: Estimated income level required to access Starter Homes - Harborough

	20%
Open Market Value	£205,000
With discount	£164,000
Minus deposit (amount of mortgage)	£147,600
Income required	£36,900

Source: Derived from Land Registry data

Table 81: Estimated income levels by age for Starter homes target group - Harborough

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£19,505
25-29	0.80	£25,922
30-34	0.95	£30,798
35-39	1.03	£33,493

Source: Derived from a range of analysis (as described)

Table 82: Affordability of Starter Homes by age band – Harborough

Age group	% able to afford Starter Home
23-24	20.2%
25-29	33.0%
30-34	41.0%
35-39	44.9%

Source: Derived from a range of analysis (as described)

Table 83: Estimated Current Need for Starter Homes - Harborough

	Size of target group	% able to afford	Number able to afford
23-24	49	20.2%	10
25-29	326	33.0%	108
30-34	369	41.0%	151
35-39	329	44.9%	148
TOTAL	1,073		417
Annualised			20

Table 84: Estimated Future Need for Starter Homes (per annum) - Harborough

	Size of target group	% able to afford	Number able to afford
23-24	8	20.2%	2
25-29	47	33.0%	16
30-34	22	41.0%	9
35-39	18	44.9%	8
TOTAL	95		34

Source: Derived from a range of analysis (as described)

Table 85: Total need for Starter Homes over different time periods - Harborough

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	20	34	54
2015-20	83	34	118

Source: Derived from a range of analysis (as described)

Hinckley & Bosworth

Table 86: Change in Tenure 2001-11 (all households) - Hinckley & Bosworth

Tenure	2001	2011	Change	% change
Outright owner	14,101	16,859	2,758	19.6%
Owned with mortgage	19,827	18,234	-1,593	-8.0%
Social rented	4,363	4,685	322	7.4%
Private rented	2,261	5,156	2,895	128.0%
Other	533	443	-90	-16.9%
TOTAL	41,085	45,377	4,292	10.4%

Source: Census (2001 and 2011)

Table 87: Change in tenure 2001-11 (all households aged under 35) - Hinckley & Bosworth

Tenure	2001	2011	Change	% change
Owned	5,102	3,251	-1,851	-36.3%
Social rented	756	873	117	15.5%
Private rented	972	2,305	1,333	137.1%
TOTAL	6,830	6,429	-401	-5.9%

60% Proportion living in private rented sector 50% 40% 30% 20% 10% 0% 30 35 40 20 25 45 50 55 60 65 70 Age of household reference person

Figure 21: Change in proportion of households living in private rented housing (2001-11) by age – Hinckley & Bosworth

Source: Census (2001 and 2011)

Table 88: Change in proportion of households living in private rented housing (2001-11) by age – Hinckley & Bosworth

2001 -

-2011

	2001	2011	Change
20-24	27.6%	50.4%	22.7%
25-29	16.9%	37.8%	20.9%
30-34	10.2%	27.9%	17.7%
35-39	7.5%	20.6%	13.1%

Source: Census (2001 and 2011)

Table 89: Estimated Current Target Group for Starter Homes - Hinckley & Bosworth

	Number of households	% in target group	Number in target
	(2015)	76 III target group	group (2015)
23-24	367	22.7%	83
25-29	2,182	20.9%	457
30-34	2,961	17.7%	525
35-39	3,526	13.1%	462
TOTAL	9,037		1,527

Source: Census (2001 and 2011) and demographic projections

Table 90: Estimated Projected Target Group for Starter Homes (per annum) – Hinckley & Bosworth

	Number of newly forming households	% in target group	Number in target group
23-24	65	22.7%	15
25-29	261	20.9%	55
30-34	172	17.7%	30
35-39	163	13.1%	21
TOTAL	662		121

Source: Census (2001 and 2011) and demographic projections

Table 91: Estimated income level required to access Starter Homes – Hinckley & Bosworth

	20%
Open Market Value	£170,000
With discount	£136,000
Minus deposit (amount of mortgage)	£122,400
Income required	£30,600

Source: Derived from Land Registry data

Table 92: Estimated income levels by age for Starter homes target group – Hinckley & Bosworth

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£16,664
25-29	0.80	£22,146
30-34	0.95	£26,312
35-39	1.03	£28,614

Source: Derived from a range of analysis (as described)

Table 93: Affordability of Starter Homes by age band - Hinckley & Bosworth

Age group	% able to afford Starter Home
23-24	21.3%
25-29	34.5%
30-34	42.5%
35-39	46.5%

Source: Derived from a range of analysis (as described)

Table 94: Estimated Current Need for Starter Homes - Hinckley & Bosworth

	Size of target group	% able to afford	Number able to afford
23-24	83	21.3%	18
25-29	457	34.5%	157
30-34	525	42.5%	223
35-39	462	46.5%	215
TOTAL	1,527		613
Annualised			29

Table 95: Estimated Future Need for Starter Homes (per annum) - Hinckley & Bosworth

	Size of target group	% able to afford	Number able to afford
23-24	15	21.3%	3
25-29	55	34.5%	19
30-34	30	42.5%	13
35-39	21	46.5%	10
TOTAL	121		45

Source: Derived from a range of analysis (as described)

Table 96: Total need for Starter Homes over different time periods - Hinckley & Bosworth

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	29	45	74
2015-20	123	45	167

Source: Derived from a range of analysis (as described)

Melton

Table 97: Change in Tenure 2001-11 (all households) - Melton

Tenure	2001	2011	Change	% change
Outright owner	6,373	7,728	1,355	21.3%
Owned with mortgage	8,637	7,968	-669	-7.7%
Social rented	2,344	2,402	58	2.5%
Private rented	1,836	3,054	1,218	66.3%
Other	425	338	-87	-20.5%
TOTAL	19,615	21,490	1,875	9.6%

Source: Census (2001 and 2011)

Table 98: Change in tenure 2001-11 (all households aged under 35) - Melton

Tenure	2001	2011	Change	% change
Owned	2,031	1,204	-827	-40.7%
Social rented	440	456	16	3.6%
Private rented	626	1,100	474	75.7%
TOTAL	3,097	2,760	-337	-10.9%

60% Proportion living in private rented sector 50% 40% 30% 20% 10% 0% 25 30 35 40 20 45 50 55 60 65 70 Age of household reference person

Figure 22: Change in proportion of households living in private rented housing (2001-11) by age – Melton

Source: Census (2001 and 2011)

Table 99: Change in proportion of households living in private rented housing (2001-11) by age – Melton

2001 -

-2011

	2001	2011	Change
20-24	34.3%	49.4%	15.1%
25-29	23.0%	40.9%	18.0%
30-34	15.7%	32.8%	17.1%
35-39	12.5%	24.9%	12.4%

Source: Census (2001 and 2011)

Table 100: Estimated Current Target Group for Starter Homes - Melton

	Number of households (2015)	% in target group	Number in target group (2015)
23-24	155	15.1%	23
25-29	997	18.0%	179
30-34	1,225	17.1%	209
35-39	1,398	12.4%	173
TOTAL	3,776		585

Source: Census (2001 and 2011) and demographic projections

Table 101: Estimated Projected Target Group for Starter Homes (per annum) - Melton

	Number of newly forming households	% in target group	Number in target group
23-24	24	15.1%	4
25-29	123	18.0%	22
30-34	54	17.1%	9
35-39	63	12.4%	8
TOTAL	265		43

Source: Census (2001 and 2011) and demographic projections

Table 102: Estimated income level required to access Starter Homes - Melton

	20%
Open Market Value	£145,000
With discount	£116,000
Minus deposit (amount of mortgage)	£104,400
Income required	£26,100

Source: Derived from Land Registry data

Table 103: Estimated income levels by age for Starter homes target group - Melton

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£17,034
25-29	0.80	£22,637
30-34	0.95	£26,895
35-39	1.03	£29,248

Source: Derived from a range of analysis (as described)

Table 104: Affordability of Starter Homes by age band - Melton

Age group	% able to afford Starter Home
23-24	29.3%
25-29	42.8%
30-34	51.5%
35-39	55.6%

Source: Derived from a range of analysis (as described)

Table 105: Estimated Current Need for Starter Homes - Melton

	Size of target group	% able to afford	Number able to afford
23-24	23	29.3%	7
25-29	179	42.8%	77
30-34	209	51.5%	108
35-39	173	55.6%	96
TOTAL	585		288
Annualised			14

Table 106: Estimated Future Need for Starter Homes (per annum) - Melton

	Size of target group	% able to afford	Number able to afford
23-24	4	29.3%	1
25-29	22	42.8%	10
30-34	9	51.5%	5
35-39	8	55.6%	4
TOTAL	43		20

Source: Derived from a range of analysis (as described)

Table 107: Total need for Starter Homes over different time periods - Melton

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	14	20	33
2015-20	58	20	77

Source: Derived from a range of analysis (as described)

North West Leicestershire

Table 108: Change in Tenure 2001-11 (all households) - NWL

Tenure	2001	2011	Change	% change
Outright owner	11,603	13,581	1,978	17.0%
Owned with mortgage	15,512	15,081	-431	-2.8%
Social rented	5,715	5,598	-117	-2.0%
Private rented	1,933	4,411	2,478	128.2%
Other	631	457	-174	-27.6%
TOTAL	35,394	39,128	3,734	10.5%

Source: Census (2001 and 2011)

Table 109: Change in tenure 2001-11 (all households aged under 35) - NWL

Tenure	2001	2011	Change	% change
Owned	4,301	2,512	-1,789	-41.6%
Social rented	985	939	-46	-4.7%
Private rented	789	1,761	972	123.2%
TOTAL	6,075	5,212	-863	-14.2%

60% Proportion living in private rented sector 50% 40% 30% 20% 10% 0% 30 35 40 20 25 45 50 55 60 65 70

Figure 23: Change in proportion of households living in private rented housing (2001-11) by age – NWL

Source: Census (2001 and 2011)

Table 110: Change in proportion of households living in private rented housing (2001-11) by age – NWL

2001 -

Age of household reference person

-2011

	2001	2011	Change
20-24	26.8%	47.1%	20.3%
25-29	15.8%	35.6%	19.8%
30-34	9.4%	26.6%	17.2%
35-39	7.6%	20.1%	12.5%

Source: Census (2001 and 2011)

Table 111: Estimated Current Target Group for Starter Homes - NWL

	Number of households (2015)	% in target group	Number in target group (2015)
23-24	376	20.3%	76
25-29	2,065	19.8%	409
30-34	2,608	17.2%	449
35-39	2,859	12.5%	357
TOTAL	7,908		1,291

Source: Census (2001 and 2011) and demographic projections

Table 112: Estimated Projected Target Group for Starter Homes (per annum) - NWL

	Number of newly forming households	% in target group	Number in target group
23-24	65	20.3%	13
25-29	257	19.8%	51
30-34	126	17.2%	22
35-39	80	12.5%	10
TOTAL	529		96

Source: Census (2001 and 2011) and demographic projections

Table 113: Estimated income level required to access Starter Homes - NWL

	20%
Open Market Value	£179,000
With discount	£143,200
Minus deposit (amount of mortgage)	£128,880
Income required	£32,220

Source: Derived from Land Registry data

Table 114: Estimated income levels by age for Starter homes target group - NWL

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£16,606
25-29	0.80	£22,069
30-34	0.95	£26,221
35-39	1.03	£28,515

Source: Derived from a range of analysis (as described)

Table 115: Affordability of Starter Homes by age band - NWL

Age group	% able to afford Starter Home
23-24	19.2%
25-29	31.7%
30-34	39.9%
35-39	43.7%

Source: Derived from a range of analysis (as described)

Table 116: Estimated Current Need for Starter Homes - NWL

	Size of target group	% able to afford	Number able to afford
23-24	76	19.2%	15
25-29	409	31.7%	130
30-34	449	39.9%	179
35-39	357	43.7%	156
TOTAL	1,291		480
Annualised			23

Table 117: Estimated Future Need for Starter Homes (per annum) - NWL

	Size of target group	% able to afford	Number able to afford
23-24	13	19.2%	3
25-29	51	31.7%	16
30-34	22	39.9%	9
35-39	10	43.7%	4
TOTAL	96		32

Source: Derived from a range of analysis (as described)

Table 118: Total need for Starter Homes over different time periods - NWL

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	23	32	55
2015-20	96	32	128

Source: Derived from a range of analysis (as described)

Oadby & Wigston

Table 119: Change in Tenure 2001-11 (all households) - Oadby & Wigston

Tenure	2001	2011	Change	% change
Outright owner	8,287	9,069	782	9.4%
Owned with mortgage	10,444	8,331	-2,113	-20.2%
Social rented	1,743	1,610	-133	-7.6%
Private rented	1,183	2,117	934	79.0%
Other	265	212	-53	-20.0%
TOTAL	21,922	21,339	-583	-2.7%

Source: Census (2001 and 2011)

Table 120: Change in tenure 2001-11 (all households aged under 35) - Oadby & Wigston

Tenure	2001	2011	Change	% change
Owned	2,582	1,347	-1,235	-47.8%
Social rented	338	308	-30	-8.9%
Private rented	528	824	296	56.1%
TOTAL	3,448	2,479	-969	-28.1%

60% Proportion living in private rented sector 50% 40% 30% 20% 10% 0% 30 35 40 20 25 45 50 55 60 65 70 Age of household reference person 2001 --2011

Figure 24: Change in proportion of households living in private rented housing (2001-11) by age – Oadby & Wigston

Source: Census (2001 and 2011)

Table 121: Change in proportion of households living in private rented housing (2001-11) by age – Oadby & Wigston

	2001	2011	Change
20-24	29.0%	47.7%	18.7%
25-29	18.0%	35.4%	17.4%
30-34	11.0%	26.1%	15.1%
35-39	8.0%	19.8%	11.8%

Source: Census (2001 and 2011)

Table 122: Estimated Current Target Group for Starter Homes - Oadby & Wigston

	Number of households (2015)	% in target group	Number in target group (2015)
23-24	189	18.7%	35
25-29	685	17.4%	119
30-34	1,364	15.1%	206
35-39	1,378	11.8%	163
TOTAL	3,616		524

Source: Census (2001 and 2011) and demographic projections

Table 123: Estimated Projected Target Group for Starter Homes (per annum) – Oadby & Wigston

	Number of newly forming households	% in target group	Number in target group
23-24	16	18.7%	3
25-29	75	17.4%	13
30-34	130	15.1%	20
35-39	48	11.8%	6
TOTAL	269		41

Source: Census (2001 and 2011) and demographic projections

Table 124: Estimated income level required to access Starter Homes - Oadby & Wigston

	20%
Open Market Value	£153,000
With discount	£122,400
Minus deposit (amount of mortgage)	£110,160
Income required	£27,540

Source: Derived from Land Registry data

Table 125: Estimated income levels by age for Starter homes target group – Oadby & Wigston

Age group	Multiplier from all household income	Estimated median income
23-24	0.60	£16,596
25-29	0.80	£22,055
30-34	0.95	£26,204
35-39	1.03	£28,497

Source: Derived from a range of analysis (as described)

Table 126: Affordability of Starter Homes by age band - Oadby & Wigston

Age group	% able to afford Starter Home
23-24	25.5%
25-29	39.3%
30-34	47.4%
35-39	51.8%

Source: Derived from a range of analysis (as described)

Table 127: Estimated Current Need for Starter Homes - Oadby & Wigston

	Size of target group % able to afford		Number able to afford	
23-24	35	25.5%	9	
25-29	119	39.3%	47	
30-34	206	47.4%	98	
35-39	163	51.8%	84	
TOTAL	524		238	
Annualised			11	

Table 128: Estimated Future Need for Starter Homes (per annum) - Oadby & Wigston

	Size of target group	% able to afford	Number able to afford
23-24	3	25.5%	1
25-29	13	39.3%	5
30-34	20	47.4%	9
35-39	6	51.8%	3
TOTAL	41		18

Source: Derived from a range of analysis (as described)

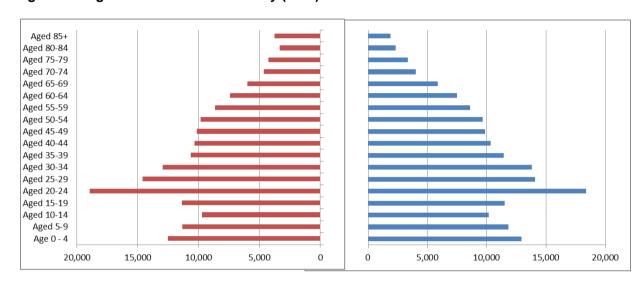
Table 129: Total need for Starter Homes over different time periods – Oadby & Wigston

Scenario	Current need (pa)	Future need (pa)	Total need (pa)
2015-36	11	18	29
2015-20	48	18	66

7 ADDITIONAL LOCAL LEVEL DEMOGRAPHIC FIGURES

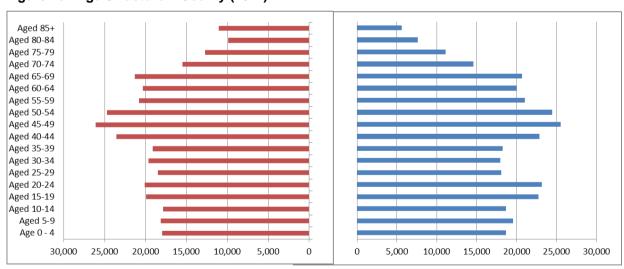
7.1 This appendix presents a breakdown of figures presented in the main report.

Figure 25: Age Structure - Leicester City (2014)



Source: ONS Population Estimates 2014

Figure 26: Age Structure - County (2014)



Source: ONS Population Estimates 2014

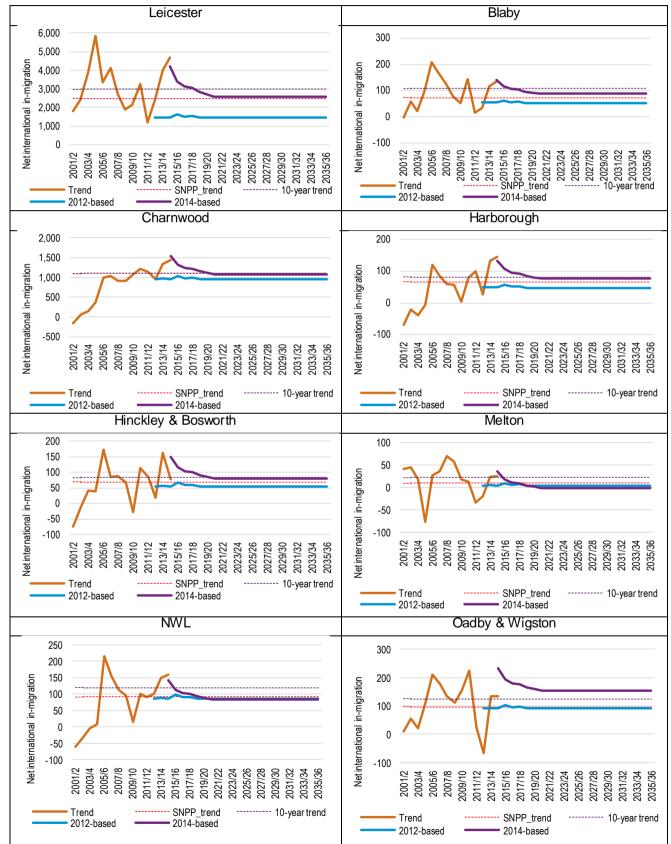


Figure 27: International Migration Assumptions

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Page 107 of 134

12,000 10,000 8,000 6,000 4,000 2,000 0 -2,000 -4,000 -6,000 2014/15 2004/5 2007/8 2009/10 2012/13 2006/7 2010/11 2013/14 Net internal migration Natural change ■ Net international migration Other changes ■ Unattributable population change Total change

Figure 28: Components of population change, mid-2001 to mid-2015 - Leicester

Source: ONS

Table 130: Components of population change, mid-2001 to mid-2015 - Leicester

Year	Natural	Net internal	Net international	Other	Other	Total
i cai	change	migration	migration	changes	(unattributable)	change
2001/2	1,424	-2,996	1,819	84	2,207	2,538
2002/3	1,368	-2,876	2,399	322	2,140	3,353
2003/4	1,791	-2,579	3,888	471	1,908	5,479
2004/5	1,808	-2,768	5,848	752	1,776	7,416
2005/6	2,122	-2,863	3,353	864	1,529	5,005
2006/7	2,370	-4,112	4,133	918	1,446	4,755
2007/8	2,662	-3,565	2,712	997	1,364	4,170
2008/9	2,699	-2,691	1,891	1,034	1,302	4,235
2009/10	2,750	-1,623	2,123	805	1,149	5,204
2010/11	2,991	-2,758	3,275	-29	1,236	4,715
2011/12	3,089	-2,311	1,200	1	0	1,979
2012/13	2,644	-2,872	2,366	68	0	2,206
2013/14	2,731	-2,900	3,985	25	0	3,841
2014/15	2,626	-2,266	4,672	-58	0	4,974

Source: ONS

1,200 1,000 800 600 400 200 0 -200 -400 2001/2 2004/5 2014/15 2002/3 2009/10 2012/13 2013/14 2010/11 Natural change Net internal migration ■ Net international migration Other changes ■ Unattributable population change Total change

Figure 29: Components of population change, mid-2001 to mid-2015 - Blaby

Source: ONS

Table 131: Components of population change, mid-2001 to mid-2015 - Blaby

Year	Natural Net internal Net intern		Net international	Other	Other	Total
Teal	change	migration	migration	changes	(unattributable)	change
2001/2	259	654	-1	34	-82	864
2002/3	260	96	60	27	-76	367
2003/4	273	-60	22	-90	-73	72
2004/5	244	-186	97	-16	-82	57
2005/6	329	73	209	7	-73	545
2006/7	266	118	167	-1	-75	475
2007/8	337	128	125	59	-49	600
2008/9	297	-123	78	-24	-58	170
2009/10	246	196	52	-21	-49	424
2010/11	279	-182	143	34	-77	197
2011/12	290	188	15	-32	0	461
2012/13	258	229	33	-21	0	499
2013/14	223	403	118	15	0	759
2014/15	233	389	136	-65	0	693

3,500 3,000 2,500 2,000 1,500 1,000 500 0 -500 -1,000 2009/10 2012/13 2014/15 2001/2 2002/3 2004/5 2006/7 2010/11 2013/14 Natural change Net internal migration ■ Net international migration Other changes ■ Unattributable population change Total change

Figure 30: Components of population change, mid-2001 to mid-2015 - Charnwood

Source: ONS

Table 132: Components of population change, mid-2001 to mid-2015 - Charnwood

Year	Natural	Net internal	Net international	Other	Other	Total
Teal	change	migration	migration	changes	(unattributable)	change
2001/2	184	439	-169	-16	-561	-123
2002/3	138	636	65	-16	-590	233
2003/4	237	1,246	150	17	-574	1,076
2004/5	213	1,033	371	-5	-584	1,028
2005/6	195	805	986	-6	-595	1,385
2006/7	400	689	1,025	-14	-586	1,514
2007/8	488	1,028	907	7	-588	1,842
2008/9	387	1,127	920	-13	-600	1,821
2009/10	560	1,035	1,073	-15	-637	2,016
2010/11	479	442	1,209	35	-635	1,530
2011/12	441	1,317	1,128	17	0	2,903
2012/13	354	535	957	20	0	1,866
2013/14	340	1,223	1,339	-2	0	2,900
2014/15	436	1,293	1,442	4	0	3,175

1,600 1,400 1,200 1,000 800 600 400 200 0 -200 2009/10 2012/13 2014/15 2001/2 2002/3 2004/5 2013/14 2006/7 2010/11 Natural change Net internal migration ■ Net international migration Other changes ■ Unattributable population change Total change

Figure 31: Components of population change, mid-2001 to mid-2015 - Harborough

Source: ONS

Table 133: Components of population change, mid-2001 to mid-2015 - Harborough

Year	Natural	Net internal	Net international	Other	Other	Total
Teal	change	migration	migration	changes	(unattributable)	change
2001/2	64	1,370	-68	-6	48	1,408
2002/3	139	737	-22	-3	41	892
2003/4	195	429	-40	123	35	742
2004/5	70	506	-7	27	30	626
2005/6	182	649	121	15	39	1,006
2006/7	178	724	85	95	19	1,101
2007/8	187	546	60	-8	39	824
2008/9	127	381	57	93	57	715
2009/10	160	500	5	18	34	717
2010/11	115	658	79	1	-3	850
2011/12	64	491	100	35	0	690
2012/13	8	1,019	27	7	0	1,061
2013/14	74	357	133	-6	0	558
2014/15	41	1,079	145	11	0	1,276

1,200 1,000 800 600 400 200 0 -200 -400 2001/2 2014/15 2002/3 2004/5 2009/10 2012/13 2013/14 2010/11 Natural change Net internal migration ■ Net international migration Total change Other changes ■ Unattributable population change

Figure 32: Components of population change, mid-2001 to mid-2015 - Hinckley & Bosworth

Source: ONS

Table 134: Components of population change, mid-2001 to mid-2015 - Hinckley & Bosworth

Year	Natural Net inter		Net international	Other	Other	Total
i c ai	change	migration	migration	changes	(unattributable)	change
2001/2	61	394	-74	-5	-96	280
2002/3	28	793	-10	3	-86	728
2003/4	63	722	42	3	-87	743
2004/5	74	471	39	-7	-99	478
2005/6	115	366	173	0	-89	565
2006/7	121	342	84	-4	-89	454
2007/8	209	532	87	6	-105	729
2008/9	219	122	67	-9	-105	294
2009/10	172	212	-27	-3	-93	261
2010/11	261	305	113	2	-87	594
2011/12	298	344	85	-9	0	718
2012/13	179	343	18	27	0	567
2013/14	189	760	161	-1	0	1,109
2014/15	142	826	77	2	0	1,047

700 600 500 400 300 200 100 0 -100 -200 2014/15 2004/5 2009/10 2012/13 2013/14 2010/11 Natural change Net internal migration ■ Net international migration Other changes ■ Unattributable population change Total change

Figure 33: Components of population change, mid-2001 to mid-2015 - Melton

Source: ONS

Table 135: Components of population change, mid-2001 to mid-2015 - Melton

Year	Natural	Net internal	Net international	Other	Other	Total
Teal	change	migration	migration	changes	(unattributable)	change
2001/2	27	86	42	35	15	205
2002/3	78	223	44	-13	17	349
2003/4	5	149	19	-19	35	189
2004/5	4	32	-77	3	25	-13
2005/6	57	17	27	2	16	119
2006/7	70	294	36	7	22	429
2007/8	42	-5	70	0	27	134
2008/9	72	52	58	-5	17	194
2009/10	129	443	18	2	4	596
2010/11	111	269	12	12	14	418
2011/12	118	177	-33	13	0	275
2012/13	66	3	-20	17	0	66
2013/14	51	36	24	22	0	133
2014/15	39	-121	25	0	0	-57

1,600 1,400 1,200 1,000 800 600 400 200 0 -200 2009/10 2012/13 2014/15 2001/2 2002/3 2004/5 2013/14 2006/7 2010/11 ■ Net international migration Natural change Net internal migration Other changes ■ Unattributable population change Total change

Figure 34: Components of population change, mid-2001 to mid-2015 - NWL

Source: ONS

Table 136: Components of population change, mid-2001 to mid-2015 - NWL

Year	Natural	Net internal	Net international	Other	Other	Total
Teal	change	migration	migration	changes	(unattributable)	change
2001/2	97	962	-60	-6	171	1,164
2002/3	97	720	-33	-4	172	952
2003/4	175	711	-5	1	169	1,051
2004/5	103	502	9	-13	177	778
2005/6	150	240	214	-3	182	783
2006/7	176	575	155	-12	176	1,070
2007/8	217	290	113	3	184	807
2008/9	190	-28	95	-2	190	445
2009/10	205	36	14	-3	185	437
2010/11	175	34	101	1	194	505
2011/12	193	61	91	3	0	348
2012/13	142	549	100	5	0	796
2013/14	95	832	149	-8	0	1,068
2014/15	108	1,095	159	3	0	1,365

1,000 800 600 400 200 0 -200 -400 -600 -800 -1,000 2001/2 2014/15 2012/13 2004/5 2006/7 2009/10 2013/14 2010/11 Natural change Net internal migration ■ Net international migration Other changes ■ Unattributable population change Total change

Figure 35: Components of population change, mid-2001 to mid-2015 - Oadby & Wigston

Source: ONS

Table 137: Components of population change, mid-2001 to mid-2015 - Oadby & Wigston

Year	Natural	Net internal	Net international	Other	Other	Total
i c ai	change	migration	migration	changes	(unattributable)	change
2001/2	12	423	11	-95	-363	-12
2002/3	-17	655	55	-41	-270	382
2003/4	-133	628	21	102	-325	293
2004/5	16	54	109	38	-453	-236
2005/6	-2	364	210	148	-419	301
2006/7	-5	93	180	197	-509	-44
2007/8	36	60	135	104	-590	-255
2008/9	2	51	110	-303	-480	-620
2009/10	-34	85	157	-525	-97	-414
2010/11	19	417	225	14	118	793
2011/12	92	13	23	-4	0	124
2012/13	56	39	-67	-6	0	22
2013/14	-11	-315	135	-6	0	-197
2014/15	-52	-183	133	7	0	-95

Leicester 20.3% 26.4% 20.5% 16.6% 10.6% <mark>5.5</mark>% Blaby 17.4% 16.7% 18.6% 21.6% 16.7% Charnwood 15.7% 23.8% 18.0% 19.4% 15.2% Harborough 15.1% 17.3% 23.4% 17.3% Hinckley & Bosworth 16.5% 18.4% 22.0% 18.5% 15.8% 16.9% 18.5% Melton 16.6% 15.5% 23.4% 9.1% NW Leicestershire 16.6% 18.7% 22.0% 17.5% Oadby & Wigston 16.1% 19.5% 16.8% 20.8% 16.0% L &L HMA 17.9% 21.0% 18.8% 19.8% 14.8% East Midlands 17.3% 19.2% 18.4% 20.7% 16.2% England 20.0% 17.9% 19.3% 19.8% 14.9% 0% 10% 20% 30% 40% 50% 60% 70% 80% 90% 100% ■Under 15 ■ 15-29 ■ 30-44 ■ 45-59 ■ 60-74 ■ 75 and over

Figure 36: Population Age Profile (2015)

Source: ONS 2015 mid-year population estimates

Table 138: Change in Age Structure (2001-2015) - Leicester

Age group	2001	2015	Change	% change
Under 15	58,217	69,707	11,490	19.7%
15-29	69,447	90,454	21,007	30.2%
30-44	62,435	70,272	7,837	12.6%
45-59	43,753	56,997	13,244	30.3%
60-74	30,291	36,288	5,997	19.8%
75 and over	18,614	18,909	295	1.6%
Total	282,757	342,627	59,870	21.2%

Source: ONS mid-year population estimates

Table 139: Change in Age Structure (2001-2015) - Blaby

Age group	2001	2015	Change	% change
Under 15	16,958	16,810	-148	-0.9%
15-29	15,066	16,082	1,016	6.7%
30-44	21,593	17,921	-3,672	-17.0%
45-59	18,356	20,896	2,540	13.8%
60-74	12,394	16,160	3,766	30.4%
75 and over	5,994	8,675	2,681	44.7%
Total	90,361	96,544	6,183	6.8%

Source: ONS mid-year population estimates

Table 140: Change in Age Structure (2001-2015) - Charnwood

Age group	2001	2015	Change	% change
Under 15	27,338	27,792	454	1.7%
15-29	33,119	42,018	8,899	26.9%
30-44	32,877	31,862	-1,015	-3.1%
45-59	30,131	34,199	4,068	13.5%
60-74	19,545	26,825	7,280	37.2%
75 and over	10,544	14,024	3,480	33.0%
Total	153,554	176,720	23,166	15.1%

Source: ONS mid-year population estimates

Table 141: Change in Age Structure (2001-2015) - Harborough

Age group	2001	2015	Change	% change
Under 15	14,562	15,452	890	6.1%
15-29	11,361	13,454	2,093	18.4%
30-44	18,122	15,476	-2,646	-14.6%
45-59	16,830	20,903	4,073	24.2%
60-74	10,367	15,773	5,406	52.1%
75 and over	5,576	8,226	2,650	47.5%
Total	76,818	89,284	12,466	16.2%

Source: ONS mid-year population estimates

Table 142: Change in Age Structure (2001-2015) - Hinckley & Bosworth

Age group	2001	2015	Change	% change
Under 15	17,851	17,937	86	0.5%
15-29	16,406	17,172	766	4.7%
30-44	22,629	19,981	-2,648	-11.7%
45-59	22,048	23,925	1,877	8.5%
60-74	13,799	20,073	6,274	45.5%
75 and over	7,469	9,681	2,212	29.6%
Total	100,202	108,769	8,567	8.5%

Source: ONS mid-year population estimates

Table 143: Change in Age Structure (2001-2015) - Melton

Age group	2001	2015	Change	% change
Under 15	8,924	8,428	-496	-5.6%
15-29	7,278	7,890	612	8.4%
30-44	11,147	8,587	-2,560	-23.0%
45-59	10,331	11,929	1,598	15.5%
60-74	6,497	9,421	2,924	45.0%
75 and over	3,698	4,657	959	25.9%
Total	47,875	50,912	3,037	6.3%

Source: ONS mid-year population estimates

Table 144: Change in Age Structure (2001-2015) - NWL

Age group	2001	2015	Change	% change
Under 15	15,863	16,641	778	4.9%
15-29	13,839	16,188	2,349	17.0%
30-44	19,772	18,151	-1,621	-8.2%
45-59	18,182	21,438	3,256	17.9%
60-74	11,544	16,977	5,433	47.1%
75 and over	6,478	7,852	1,374	21.2%
Total	85,678	97,247	11,569	13.5%

Source: ONS mid-year population estimates

Table 145: Change in Age Structure (2001-2015) - Oadby & Wigston

Age group	2001	2015	Change	% change
Under 15	10,280	9,008	-1,272	-12.4%
15-29	10,237	10,904	667	6.5%
30-44	11,992	9,372	-2,620	-21.8%
45-59	10,727	11,621	894	8.3%
60-74	8,334	8,932	598	7.2%
75 and over	4,221	5,996	1,775	42.1%
Total	55,791	55,833	42	0.1%

Source: ONS mid-year population estimates

Table 146: Average net migration assumptions used in demographic modelling (persons per annum 2015-36) – Leicester

	2014-based SNPP	10-year migration
Internal migration	-2,975	-3,246
International migration	2,682	2,914
Total net migration	-292	-332

Source: Demographic analysis based on ONS data

Table 147: Average net migration assumptions used in demographic modelling (persons per annum 2015-36) – Blaby

	2014-based SNPP	10-year migration
Internal migration	273	304
International migration	92	116
Total net migration	365	420

Source: Demographic analysis based on ONS data

Table 148: Average net migration assumptions used in demographic modelling (persons per annum 2015-36) – Charnwood

	2014-based SNPP	10-year migration
Internal migration	209	227
International migration	1,112	1,049
Total net migration	1,321	1,276

Source: Demographic analysis based on ONS data

Table 149: Average net migration assumptions used in demographic modelling (persons per annum 2015-36) – Harborough

2014-based SNPP		10-year migration
Internal migration	665	747
International migration	80	86
Total net migration	745	834

Source: Demographic analysis based on ONS data

Table 150: Average net migration assumptions used in demographic modelling (persons per annum 2015-36) – Hinckley & Bosworth

2014-based SNPP		10-year migration
Internal migration	508	585
International migration	85	91
Total net migration	593	676

Source: Demographic analysis based on ONS data

Table 151: Average net migration assumptions used in demographic modelling (persons per annum 2015-36) – Melton

	2014-based SNPP	10-year migration
Internal migration	267	219
International migration	1	7
Total net migration	268	226

Source: Demographic analysis based on ONS data

Table 152: Average net migration assumptions used in demographic modelling (persons per annum 2015-36) – NWL

	2014-based SNPP	10-year migration
Internal migration	375	509
International migration	87	104
Total net migration	462	613

Source: Demographic analysis based on ONS data

Table 153: Average net migration assumptions used in demographic modelling (persons per annum 2015-36) – Oadby & Wigston

	2014-based SNPP	10-year migration
Internal migration	147	166
International migration	159	165
Total net migration	306	331

Source: Demographic analysis based on ONS data

Table 154: Projected population growth (2011-2036) - alternative scenarios - Leicester

	Population 2011	Population 2036	Change in population	% change
2014-based SNPP	329,627	399,283	69,656	21.1%
2014-based SNPP (+MYE)	329,627	399,458	69,831	21.2%
10-year migration	329,627	398,240	68,613	20.8%

Source: Demographic projections

Table 155: Projected population growth (2011-2036) - alternative scenarios - Blaby

	Population 2011	Population 2036	Change in population	% change
2014-based SNPP	94,132	109,247	15,115	16.1%
2014-based SNPP (+MYE)	94,132	109,301	15,169	16.1%
10-year migration	94,132	110,716	16,584	17.6%

Source: Demographic projections

Table 156: Projected population growth (2011-2036) - alternative scenarios - Charnwood

	Population 2011	Population 2036	Change in population	% change
2014-based SNPP	165,876	212,306	46,430	28.0%
2014-based SNPP (+MYE)	165,876	213,279	47,403	28.6%
10-year migration	165,876	212,255	46,379	28.0%

Source: Demographic projections

Table 157: Projected population growth (2011-2036) - alternative scenarios - Harborough

	Population 2011	Population 2036	Change in population	% change
2014-based SNPP	85,699	102,740	17,041	19.9%
2014-based SNPP (+MYE)	85,699	103,641	17,942	20.9%
10-year migration	85,699	105,731	20,032	23.4%

Source: Demographic projections

Table 158: Projected population growth (2011-2036) – alternative scenarios – Hinckley & Bosworth

	Population 2011	Population 2036	Change in population	% change
2014-based SNPP	105,328	122,876	17,548	16.7%
2014-based SNPP (+MYE)	105,328	123,198	17,870	17.0%
10-year migration	105,328	125,235	19,907	18.9%

Source: Demographic projections

Table 159: Projected population growth (2011-2036) – alternative scenarios – Melton

	Population 2011	Population 2036	Change in population	% change
2014-based SNPP	50,495	57,202	6,707	13.3%
2014-based SNPP (+MYE)	50,495	56,762	6,267	12.4%
10-year migration	50,495	55,726	5,231	10.4%

Source: Demographic projections

Table 160: Projected population growth (2011-2036) - alternative scenarios - NWL

	Population 2011	Population 2036	Change in population	% change
2014-based SNPP	93,670	107,813	14,143	15.1%
2014-based SNPP (+MYE)	93,670	108,857	15,187	16.2%
10-year migration	93,670	112,543	18,873	20.1%

Source: Demographic projections

Table 161: Projected population growth (2011-2036) – alternative scenarios – Oadby & Wigston

	Population 2011	Population 2036	Change in population	% change
2014-based SNPP	55,979	60,903	4,924	8.8%
2014-based SNPP (+MYE)	55,979	61,116	5,137	9.2%
10-year migration	55,979	61,785	5,806	10.4%

Source: Demographic projections

Table 162: Population change 2011 to 2036 by fifteen-year age bands (10-year migration trends) – Leicester

Age group	Population 2011	Population 2036	Change in population	% change from 2011
Under 15	65,355	76,556	11,201	17.1%
15-29	88,555	102,715	14,160	16.0%
30-44	68,358	76,591	8,233	12.0%
45-59	55,753	62,246	6,493	11.6%
60-74	33,177	47,919	14,742	44.4%
75+	18,429	32,212	13,783	74.8%
Total	329,627	398,240	68,613	20.8%

Source: ONS and demographic projections

Table 163: Population change 2011 to 2036 by fifteen-year age bands (10-year migration trends) – Blaby

Age group	Population 2011	Population 2036	Change in population	% change from 2011
Under 15	16,393	19,385	2,992	18.3%
15-29	15,983	17,653	1,670	10.4%
30-44	18,873	20,040	1,167	6.2%
45-59	19,555	19,072	-483	-2.5%
60-74	15,528	19,363	3,835	24.7%
75+	7,800	15,203	7,403	94.9%
Total	94,132	110,716	16,584	17.6%

Source: ONS and demographic projections

Table 164: Population change 2011 to 2036 by fifteen-year age bands (10-year migration trends) – Charnwood

Age group	Population 2011	Population 2036	Change in population	% change from 2011
Under 15	26,314	32,741	6,427	24.4%
15-29	38,530	47,224	8,694	22.6%
30-44	31,024	35,941	4,917	15.8%
45-59	32,115	36,489	4,374	13.6%
60-74	24,848	33,872	9,024	36.3%
75+	13,045	25,987	12,942	99.2%
Total	165,876	212,255	46,379	28.0%

Source: ONS and demographic projections

Table 165: Population change 2011 to 2036 by fifteen-year age bands (10-year migration trends) – Harborough

Age group	Population 2011	Population 2036	Change in population	% change from 2011
Under 15	15,166	17,207	2,041	13.5%
15-29	12,718	14,143	1,425	11.2%
30-44	16,712	16,985	273	1.6%
45-59	19,244	19,755	511	2.7%
60-74	14,659	20,903	6,244	42.6%
75+	7,200	16,738	9,538	132.5%
Total	85,699	105,731	20,032	23.4%

Source: ONS and demographic projections

Table 166: Population change 2011 to 2036 by fifteen-year age bands (10-year migration trends) – Hinckley & Bosworth

Age group	Population 2011	Population 2036	Change in population	% change from 2011
Under 15	17,306	19,921	2,615	15.1%
15-29	17,172	18,795	1,623	9.5%
30-44	20,773	21,209	436	2.1%
45-59	22,659	22,823	164	0.7%
60-74	18,572	23,908	5,336	28.7%
75+	8,846	18,579	9,733	110.0%
Total	105,328	125,235	19,907	18.9%

Source: ONS and demographic projections

Table 167: Population change 2011 to 2036 by fifteen-year age bands (10-year migration trends) – Melton

Age group	Population 2011	Population 2036	Change in population	% change from 2011
Under 15	8,474	8,973	499	5.9%
15-29	8,133	7,912	-221	-2.7%
30-44	9,536	8,557	-979	-10.3%
45-59	11,362	10,058	-1,304	-11.5%
60-74	8,688	11,300	2,612	30.1%
75+	4,302	8,926	4,624	107.5%
Total	50,495	55,726	5,231	10.4%

Source: ONS and demographic projections

Table 168: Population change 2011 to 2036 by fifteen-year age bands (10-year migration trends) – NWL

Age group	Population 2011	Population 2036	Change in population	% change from 2011
Under 15	16,536	18,468	1,932	11.7%
15-29	15,116	17,415	2,299	15.2%
30-44	19,128	19,856	728	3.8%
45-59	19,918	19,944	26	0.1%
60-74	15,679	21,475	5,796	37.0%
75+	7,293	15,385	8,092	111.0%
Total	93,670	112,543	18,873	20.1%

Source: ONS and demographic projections

Table 169: Population change 2011 to 2036 by fifteen-year age bands (10-year migration trends) – Oadby & Wigston

Age group	Population 2011	Population 2036	Change in population	% change from 2011
Under 15	8,988	10,357	1,369	15.2%
15-29	11,347	10,589	-758	-6.7%
30-44	10,011	10,268	257	2.6%
45-59	11,283	10,473	-810	-7.2%
60-74	8,766	10,501	1,735	19.8%
75+	5,584	9,597	4,013	71.9%
Total	55,979	61,785	5,806	10.4%

Source: ONS and demographic projections

Table 170: Estimated Profile of Dwellings in 2011 by Size and Tenure - Leicester

Size of	Mar	Market		Affordable		Total	
housing	Number	%	Number	%	Number	%	
1 bedroom	9,062	9.9%	10,420	33.3%	19,482	15.8%	
2 bedrooms	23,101	25.2%	9,102	29.1%	32,203	26.2%	
3 bedrooms	44,791	48.8%	10,220	32.7%	55,011	44.7%	
4+ bedrooms	14,805	16.1%	1,527	4.9%	16,332	13.3%	
Total	91,760	100.0%	31,269	100.0%	123,029	100.0%	
% in tenure	74.	6%	25.	4%	100	.0%	

Source: Derived from 2011 Census

Table 171: Estimated Profile of Dwellings in 2011 by Size and Tenure - Blaby

Size of	Mar	Market		Affordable		Total	
housing	Number	%	Number	%	Number	%	
1 bedroom	809	2.3%	1,121	38.1%	1,930	5.0%	
2 bedrooms	6,869	19.2%	1,123	38.1%	7,992	20.6%	
3 bedrooms	19,139	53.4%	638	21.7%	19,777	51.0%	
4+ bedrooms	9,009	25.1%	64	2.2%	9,073	23.4%	
Total	35,825	100.0%	2,946	100.0%	38,771	100.0%	
% in tenure	92.	4%	7.6	5%	100	.0%	

Source: Derived from 2011 Census

Table 172: Estimated Profile of Dwellings in 2011 by Size and Tenure - Charnwood

Size of	Market		Affor	Affordable		Total	
housing	Number	%	Number	%	Number	%	
1 bedroom	2,631	4.5%	3,089	39.3%	5,720	8.6%	
2 bedrooms	14,069	24.0%	1,854	23.6%	15,923	24.0%	
3 bedrooms	26,764	45.7%	2,624	33.4%	29,388	44.2%	
4+ bedrooms	15,133	25.8%	284	3.6%	15,417	23.2%	
Total	58,598	100.0%	7,851	100.0%	66,449	100.0%	
% in tenure	88.	2%	11.	8%	100	.0%	

Source: Derived from 2011 Census

Table 173: Estimated Profile of Dwellings in 2011 by Size and Tenure - Harborough

Size of	Mar	Market		Affordable		Total	
housing	Number	%	Number	%	Number	%	
1 bedroom	1,167	3.6%	925	31.6%	2,092	6.0%	
2 bedrooms	6,809	21.2%	1,081	37.0%	7,890	22.5%	
3 bedrooms	12,240	38.1%	846	28.9%	13,086	37.3%	
4+ bedrooms	11,939	37.1%	71	2.4%	12,010	34.2%	
Total	32,154	100.0%	2,923	100.0%	35,077	100.0%	
% in tenure	91.	7%	8.3	3%	100	.0%	

Source: Derived from 2011 Census

Table 174: Estimated Profile of Dwellings in 2011 by Size and Tenure - Hinckley & Bosworth

Size of	Mar	Market		Affordable		Total	
housing	Number	%	Number	%	Number	%	
1 bedroom	1,622	4.0%	1,089	23.2%	2,711	6.0%	
2 bedrooms	10,361	25.4%	1,781	38.0%	12,142	26.7%	
3 bedrooms	18,970	46.5%	1,717	36.7%	20,687	45.5%	
4+ bedrooms	9,865	24.2%	97	2.1%	9,962	21.9%	
Total	40,818	100.0%	4,684	100.0%	45,502	100.0%	
% in tenure	89.	7%	10.	3%	100	.0%	

Source: Derived from 2011 Census

Table 175: Estimated Profile of Dwellings in 2011 by Size and Tenure – Melton

Size of	Mar	Market		Affordable		Total	
housing	Number	%	Number	%	Number	%	
1 bedroom	588	3.1%	703	29.3%	1,291	6.0%	
2 bedrooms	3,837	20.0%	835	34.8%	4,672	21.7%	
3 bedrooms	9,223	48.1%	760	31.6%	9,983	46.3%	
4+ bedrooms	5,509	28.8%	104	4.3%	5,613	26.0%	
Total	19,158	100.0%	2,402	100.0%	21,560	100.0%	
% in tenure	88.	9%	11.	1%	100	.0%	

Source: Derived from 2011 Census

Table 176: Estimated Profile of Dwellings in 2011 by Size and Tenure - NWL

Size of	Market		Affor	Affordable		Total	
housing	Number	%	Number	%	Number	%	
1 bedroom	1,058	3.1%	1,235	22.1%	2,293	5.8%	
2 bedrooms	7,385	22.0%	1,757	31.4%	9,142	23.3%	
3 bedrooms	16,213	48.2%	2,370	42.3%	18,583	47.4%	
4+ bedrooms	8,978	26.7%	236	4.2%	9,214	23.5%	
Total	33,636	100.0%	5,598	100.0%	39,234	100.0%	
% in tenure	85.	7%	14.	3%	100	.0%	

Source: Derived from 2011 Census

Table 177: Estimated Profile of Dwellings in 2011 by Size and Tenure - Oadby & Wigston

Size of	Market		Affor	Affordable		Total	
housing	Number	%	Number	%	Number	%	
1 bedroom	575	2.9%	467	29.0%	1,042	4.9%	
2 bedrooms	4,704	23.9%	533	33.1%	5,237	24.6%	
3 bedrooms	9,699	49.3%	574	35.7%	10,273	48.3%	
4+ bedrooms	4,700	23.9%	36	2.2%	4,736	22.2%	
Total	19,678	100.0%	1,610	100.0%	21,288	100.0%	
% in tenure	92.	4%	7.6	6%	100	.0%	

Source: Derived from 2011 Census

8 STAKEHOLDER CONSULTATION

8.1 Two stakeholder events were held on Monday 27th June 2016 at Pioneer Park in Leicester. The workshops were part of the wider consultation held during that period.

8.2 The morning session (9:30-11:30) was addressed to private sector stakeholders and 26 people attended representing 25 companies. The table lists in detail the attendees.

Table 178: Private Sector Session - Attendees List

Name	Company
Adrian Thorpe	OWDC
Amy Hordon	Bilfinger GVA
Andy Thorns	Andrew Thorns Ltd
Ben Matthews	Richard Watkins & partners
Craig Alsbury	GVA
David Prowse	Permission Homes
David Ward	Wilson Bowden Co
Gary Stephens	Marrons Planning
Gary Turner	Matthew Moore
George Bread	Persimmon Homes (2 attendees)
Gwyn Stubbings	IDI Gazeley Brookfield Logistics Properties
Unnamed	Hallam Land Management Limited
Helen Prangley	Davidson group
James Bompas	Money Hill Consortium
Justin Gartland	Nathaniel Lichfield & Partners,
Mark Rose, Director	Define
Neil Cox	Pegasus East Midlands
Nora Galley	Now Planning
Ollie Barnes	Savills
Unnamed	Peveril Homes Ltd
Phill Bamford	Gladman Developments
Richard Walters	Richard Walters
Rob Thorn	Jelson
Robert Gilmore	Oxalis Planning
Sarah Jinks	William Davis
Simon Atha	Cerda Planning

8.3 The afternoon session (12:30-14:30) was held for public sector stakeholder. This session had 13 attendees including 3 officers from the neighbouring authorities of the study area. Table 179 presents all the attendees.

GL Hearn Page 127 of 134

Table 179: Public Sector Session - Attendees List

Name	Company
Bill Cullen	Hinckley & Bosworth Borough
Cllr John Pope	Parish Clerk, Market Bosworth Parish Council
Cllr John Wasteney	Parish Clerk, Market Bosworth Parish Council
Steve Buffery	Derbyshire County Council
Tom James	Daventry District Council
Vicky Chapman	Rugby Borough Council
B Grimshaw	Desford Neighbourhood Plan Group
Matt Hall	Chief Executive O&W Borough Council
Lesley Aspinall	Harborough DC
Andrew Avison	LCC
Rachel Armstrong	Melton BC
John Pope	Market Bosworth Parish Council
John Western	Market Bosworth Parish Council
Paul Tebbitt	Charnwood BC

- 8.4 The presentation in both sessions was split in to four main parts. Firstly GL Hearn presented the Methodology adopted in developing the HEDNA. The second part was a detailed presentation on the definition of the HMA and FEMA.
- 8.5 The third part of the presentation was focused on the housing market dynamics, which informed the market signals section of this report. Finally the economic growth factors were presented.
- 8.6 This was followed by a question and answer section and discussion relating to the work presented.

 During the discussion, issues raised with regards the methodology were addressed directly.
- 8.7 The discussion focused on a number of key areas, firstly the future development pipeline in the Leicester and Leicestershire authorities. Many of these sites being raised were some way off being permitted and the study takes a Policy –Off approach.
- 8.8 Secondly the definition of the HMA and FEMA and what discussions are ongoing with neighbouring areas. Most parties were content with the HMA definitions although we recognised that there was still a duty to cooperate with neighbouring authorities.
- 8.9 The discussion also focussed on the potential impact of Brexit (the event was held three days after the referendum), with regards the impacts on the local and national economy.
- 8.10 Following the workshops there was a period of two weeks to for stakeholders to provide feedback.

 A small number of formal responses were received. A summary of those representations is presented below anonymously.

GL Hearn Page 128 of 134

Key Representation Comments

Area Definition:

The definition of HMA and FEMA is the most appropriate for the purposes of the study. It is
important to recognise that both HMA and FEMA have links outside of the study area and their
influence on Leicester and Leicestershire.

Response – These links are noted and the local authorities will continue with their duty to cooperate with local authorities outside of the study area.

Demographic:

• There will be a need to 'sensitivity test' the 2014 Household Projections figures to assess whether they continue to be influenced by issues affecting the ability of the younger age groups to access the housing market and form households. Any evidence of this should be reflected in an adjustment to the demographic starting point to reflect the Government's agenda on increasing home ownership, especially in young age groups.

Response – These sensitivities are included within the report. There does not however seem to be a suppression of household formation rates across the HMA.

• It is appropriate to do the sensitivity test for the effect of unattributable population change (UPC) within the HEDNA. The HEDNA should clearly justify the approach that has been taken to UPC.

Response – We have tested the impact of UPC on the housing need within the report. However we do not think that it is relevant to focus on a scenario which includes this element.

Economic:

The key issue for the HMA HEDNA revolves around supporting the economic growth potential
of the area. Hence it is essential that a more detailed and fine-grained analysis of the
employment growth prospects of the area are researched and feed into the final HEDNA.

Response – We have undertaken detailed conversations with economic development officers in each local authority and developed a bespoke forecast. Each permitted major site has been fed into this "planned growth" forecast.

• This analysis should look at historic employment growth and business performance, the concrete expansion plans of major employers, and the job and skills requirements of schemes such as MIRA, Magna Park, East Midlands Airport and Gateway, Amazon

Response – Where appropriate we have taken into account consented development of the above schemes. Noting that not all of them have planning permission.

A main consideration should be that many of the large scale employment growth areas lie in the outer boundaries of study area. The study will need to assess what level of employment will be drawn from within the study area and what level may be drawn from surrounding districts

Response – We have maintained utilised the commuting changes within the OE forecasts, these reflect the current patterns for commuting in each area, although as job numbers change so to do commuting numbers.

GL Hearn Page 129 of 134

 When assessing the link between employment growth and population/housing growth reference should be made to the Office of Budgetary Responsibility 2015 economic activity/participation projections.

Response – Disagree. These are national forecasts and cannot be rigidly applied to a local level. Furthermore they project a level of employment growth nationally which is far lower than the OE forecasts. If we were therefore to apply the economic activity rates within the OBR forecasts then we must also significantly reduce the FEMA's growth prospects. We do not this this is an appropriate analysis. We have run sensitivities around the Experian and OE Economic activity/employment rates.

The HEDNA should be a positive exercise and should reflect paragraph 17 of NPPF.

Response- Agree, I believe we have looked at the level of employment growth in a positive light and this is reflected in the planned growth scenario.

Market Signals:

The response to identified issues had been arbitrary and frequently not sufficient to make a material impact on the future affordability of an area. It would be sensible for the HEDNA to assess the market signals information against the LPEG methodology to ascertain if the uplift to housing needs across the area is appropriate.

Response – The LPEG methodology is not national policy and may never become national policy. It is therefore inappropriate to fully endorse this approach.

Affordable Housing:

The HEDNA should assess the potential supply of affordable housing against need and indicate
whether an adjustment to the overall OAN is required to better meet the needs of those who
cannot access the housing market.

Response – Disagree the link between OAN and affordable housing need is complex and our approach is set out within the report. Based on recent decisions in Kings Lynn this was recognised. We have however made an increase to the OAN to address affordable housing need

 It would be sensible for the outcomes of the HEDNA to be sense checked against this approach to ensure any uplift is appropriate.

Response – Disagree the link between OAN and affordable housing need is complex and our approach is set out within the report. Based on recent decisions in Kings Lynn this was recognised. We have however made an increase to the OAN to address affordable housing need

General:

 It is fundamental that the HEDNA is genuinely and completely policy off. The Method Statement references to the Leicester PUA (which is a creature of policy and it is dated) - it is unclear why it is included in HEDNA.

GL Hearn Page 130 of 134

Response – The PUA is reflective of reality and I would argue that its boundaries are no more policy on than those of the local authorities. We have not however sought to redistribute growth along any lines including the PUA

Implications of Brexit analysis and its outputs might be too complex and short on clarity

Response – We have not included any Brexit impact although we have noted that any growth estimations may be on the optimistic side given most commentators believe this will have a negative impact on the economy.

• It is positive that the study will be flexible enough to reflect potential change in OAN process that may come through the Local Plan Expert Group (LPEG).

Response – The LPEG methodology is not national policy and may never become national policy. It is therefore inappropriate to fully endorse this approach. Our approach has been to follow the guidance (PPG para 20) as it is currently set out.

GL Hearn Page 131 of 134

9 RESIDENTIAL MARKET PERCEPTIONS FROM ESTATE AND LETTING AGENTS

- 9.1 In order to further understand the performance of the market and to complement the quantitative findings presented above, GL Hearn carried out direct telephone engagement with local estate and lettings agents across the HMA in early August 2016.
- 9.2 The responses were broadly positive in relation to market performance and stated that the sales and lettings market across the HMA over the last few years had seen increased numbers of transactions although very recent trends appears to indicate otherwise. The agents noted a decrease in investor activity in the market, triggered by the increase in house prices and stamp duty changes.
- 9.3 Agents also indicated a market slowdown following the vote to leave the European Union, with the uncertainty around these causing potential buyers to postpone investment decisions. In particular, sales in the Leicester had been generally good, but there was a notable slowdown caused by the vote to leave. Nevertheless, the level of sales had still increased on the same time in 2015 with more first-time-buyers entering the market. Market sentiment in mid 2016 should be seen as an immediate short-term reaction to the Vote, and press coverage around this; with more recent evidence suggesting that housing market fundamentals remain strong.
- 9.4 Agents reported a shift in activity among small scale investors who have moved away from the more affluent areas to cheaper semi-detached or terraced properties in out of town areas. This is in order to make better use of their capital.
- 9.5 Large scale investors with bigger portfolios are more active in Leicester City Centre. They typically target smaller 1 and 2 bedroom apartments which offer higher growth in capital values, more rental security and additional liquidity upon disposal.
- 9.6 The lettings market is particularly strong (as at Autumn 2016) as properties, with agents reporting that properties are only on the market for a single week before being let. The most desirable properties were 1 and 2 bed apartments close to the City Centre or with a good proximity to public transport facilities. Rental values varied depending on the location, with £550 pcm on average achieved on a 2 bedroom apartment in the City. The agents also highlighted a 5% increase in rents over the last year.
- 9.7 The profile tenants varies across HMA. In Leicester a high proportion are first-time-buyers, professionals and young families getting onto the housing ladder by picking up the lower end of the stock. The most popular types of properties transacted are 2-3 bed semi- detached or terraced homes out of the City Centre. Close to the City Centre, demand is for 1-2 bed apartments to let in

GL Hearn Page 132 of 134

locations with good proximity to the public transport facilities. Agents' responses indicated a wide age profile of tenants, with people between 20 and 40 years of age being the dominant group. Tenants were typically young professional couples and/or prospective first-time buyers unable to get onto the property ladder, students or small families relocating from other parts of the country.

- 9.8 In Charnwood, sales prices were reported to have increased by around 15% over the last year or so, with a lack of stock being highlighted by the agents as the cause. First-time buyers numbers have increased, due to recent enhancements to mortgage availability. There is also activity in the middle market where families will upsize their property and move up the ladder.
- 9.9 In terms of lettings in Charnwood, there is a proportion of tenants renting temporarily in hope of purchasing a more suitable property at a better price. Additionally there is demand from students in the lettings market, however their activity is limited as it occurs between the end of August and middle of October every year.
- 9.10 In Harborough, the market is the strongest within the HMA. Sales have slightly increased while rental values have presented a 10-15% increase in the last year. Market Harborough is a particularly attractive place to live or rent due to its setting and good fast train links to London and properties are taken off the market very quickly and usually achieve above the asking price.
- 9.11 The rest of the HMA has a generally healthy market with no particular change over the last year apart from Melton where agents have reported a decrease in sales. According to agents, this is caused by the lack of available stock resulting in a steady increase in values over the last 18 months. The lettings market is considered to be very good, with properties being let in a very short period of time, usually above the asking price.
- 9.12 Buyers in Harborough and Melton include first-time buyers in their early 30s or families that are looking to upgrade the size of their property. Prospective tenants in Harborough are typically young professionals and young families in their early 30s aiming to enter the housing ladder in the near future. In Melton the tenant profile ranges from young people targeting small flats to elderly couples that target good quality bungalows.
- 9.13 Sales in Hinckley and Bosworth have increased and overall there is a demand for all types of properties in the Borough. Rental properties are also performing well and typically achieve at least the asking price within a week of their advertisement.
- 9.14 The market in North West Leicestershire performs well with steadily growing prices. Lettings have picked up over the last few months, with most of the properties being let in a short period of time for the asking price or above.

GL Hearn Page 133 of 134

9.15 In Hinckley and Bosworth and North West Leicestershire the main buyers are either first-time buyers in their late 20s or families that seek to upgrade their properties. Tenants tend to be young professionals or young families. In North West Leicestershire there is also demand for bungalows and retirement properties to rent.

- 9.16 In Blaby the current sales market performs well with an average of 15 properties per estate agency sold each month. The market is considered to be similar to last year but has significantly improved over the longer term. The buyers ranged from mid-20s first-time-buyers to older couples seeking retirement properties. The most popular type of properties are semi-detached dwellings and bungalows.
- 9.17 The lettings market in Blaby is active, with properties being transacted within a week of appearing on the market. Almost all of the transactions are occurring as at Autumn 2016 above the asking price, with several offers made on each property. Prospective tenants in Blaby are typically professionals in their 30s and above. There is a high demand for 3-bed semi-detached and terraced properties at the lower end of the market.
- 9.18 Finally in Oadby and Wigston, agents reported a strong sales market, with properties sold within a couple of weeks from appearing on the market. In general Oadby is considered to be a very attractive area to live, with a historically vibrant property market. Over the past few months there has been a gradual shift in the profile of the buyers, with decreased investor activity but a steady growth in the number of first-time buyers. A significant proportion of the buyers are young professionals, couples and families. The lettings market is very strong in the area and agents have noted a significant increase, with the majority of the properties being let above the asking price. Young families are the main group of prospective tenants in the area. Moreover the area offers good transport links and excellent school catchments therefore more affluent families are seeking to rent or buy in the area.

GL Hearn Page 134 of 134